

## **OFFICIAL NOTICE**

# Meeting of Regional Council Agenda

Wednesday, March 29, 2023, 9:30 a.m.
Regional Council Chambers
Regional Headquarters Building
605 Rossland Road East, Whitby

If this information is required in an accessible format, please contact 1-800-372-1102 ext. 2054.

Note: This meeting will be held in a hybrid meeting format with electronic and in-person participation. Committee meetings may be <u>viewed via live streaming</u>.

			Pages
1.	Call to Order & Traditional Territory Acknowledgement		
2.	Roll Call		
3.	Declarations of Pecuniary Interest		
4.	Adoption of Minutes		
	4.1	Regional Council meeting - March 01, 2023	6
	4.2	Committee of the Whole meeting – March 22, 2023	37
5.	Presentations		
	5.1	Eva Reti, Chair, Durham Region Hospice, Whitby re: Update on the Hospice Project in Whitby	
	5.2	Amy Archer, Executive Director, Sloane's House and Jason Hunt, Chair, Sloane's House	
		re: Sloane's House Pediatric Respite & Hospice Care Centre	
	5.3	Shaun Collier, Board Chair, Durham Regional Police Services, Peter Moreira, Chief, Durham Regional Police Services, and Todd Rollauer, Chief, Durham Regional Police Services re: DRPS Chief's Quarterly Update	
	5.4	Elaine Baxter-Trahair, Chief Administrative Officer, Nancy Taylor,	44

Commissioner of Finance, and Nicole Pincombe, Director, Business

Planning and Budgets

	Delegations There are no delegations			
7. (	Communications			
7	7.1	CC 08 Memorandum dated March 21, 2023 from Alexander McPherson, Solicitor, re: Expropriation of lands for the proposed Bus Rapid Transit Project along Highway 2 (Kingston Road) in the City of Pickering and the Town of Ajax (2018-COW-101) - Part 1	64	
		Recommendation: Motion to adopt recommendations A), B), C), and D) contained in CC 08.		
7	7.2	CC 09 Memorandum dated March 21, 2023 from Alexander McPherson, Solicitor, re: Expropriation of lands for the proposed Bus Rapid Transit Project along Highway 2 (Kingston Road) in the City of Pickering and the Town of Ajax (2018-COW-101) - Part 2	66	
		Recommendation: Motion to adopt recommendations A), B), C), D), and E) contained in CC 09.		
8. I	Report	s related to Delegations/Presentations		
8	8.1	Item #4 of Report #3 of the Finance & Administration Committee, re: 2023 Strategic Property Tax Study (2023-F-8)		
		See attached Report on the agenda under Item 9.1		
8	8.2	Item #5 of Report #3 of the Finance & Administration Committee, re: The 2023 Regional Business Plans and Budgets for Property Tax Purposes, including General Purpose, Solid Waste Management and Durham Region Transit (2023-F-9)		
		See attached Report on the agenda under Item 9.1		
9. (	Committee Reports			
Ć	9.1	Finance and Administration Committee	68	
(	9.2	Health and Social Services Committee	77	
(	9.3	Planning and Economic Development Committee	78	
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(	9.5	Committee of the Whole	82	
10. I	Departmental Reports and Other Resolutions			
1	10.1	Call for nominations to the Federation of Canadian Municipalities (FCM) 2023 Board of Directors	85	

re: 2023 Property Tax Supported Business Plans and Budgets (2023-F-

8) & (2023-F-9)

#### 11. Notice of Motions

11.1	Motion Regarding Homelessness Crisis	92
11.2	Motion Regarding Safe-Arrival Program for Schools	93
11.3	Motion Regarding Bill C-234: An Act to Amend the Greenhouse Gas Pollution Pricing Act	94

## 12. Unfinished Business

There is no unfinished business

#### 13. Announcements

## 14. By-laws

#### 14.1 11-2023

Being a by-law to establish a Reserve Fund to be known as the Pickering Casino Revenues Reserve Fund to assist in the provision of Regional programs and services impacted by casino operations.

This by-law implements the recommendations contained in Report #2023-F-6 presented to Regional Council on March 01, 2023.

#### 14.2 12-2023

Being a by-law to amend By-law #04-2023 to provide the Commissioner of Works with the authority to designate an official representative for the purposes of the *Ontario Water Resources Act*, R.S.O. 1990, c. O.40.

This by-law implements the recommendations contained in Item #2 of the 3rd Report of the Works Committee presented to Regional Council on March 29, 2023.

## 14.3 13-2023

Being a by-law to approve and adopt the 2023 Business Plans and Budgets for General Purposes including the payment of all debt of the Regional Corporation falling due excluding current and capital expenditures and debts for Water Supply and Sanitary Sewage Works, Solid Waste Management and Durham Region Transit Commission.

This by-law implements the recommendations contained in Item #5 of the 3rd Report of the Finance & Administration Committee presented to Regional Council on March 29, 2023.

### 14.4 14-2023

Being a by-law to approve and adopt the 2023 Business Plans and Budgets for the Durham Region Transit Commission.

This by-law implements the recommendations contained in Item #5 of the 3rd Report of the Finance & Administration Committee presented to Regional Council on March 29, 2023.

#### 14.5 15-2023

Being a by-law to approve and adopt the 2023 Business Plans and Budgets for Solid Waste Management.

This by-law implements the recommendations contained in Item #5 of the 3rd Report of the Finance & Administration Committee presented to Regional Council on March 29, 2023.

#### 14.6 16-2023

Being a by-law to establish tax ratios for 2023 and to specify the percentage by which tax rates are to be reduced for prescribed property subclasses.

This by-law implements the recommendations contained in Item #4 of the 3rd Report of the Finance & Administration Committee presented to Regional Council on March 29, 2023.

#### 14.7 17-2023

Being a by-law to set and levy rates of taxation for Regional General purposes for the year 2023.

This by-law implements the recommendations contained in Item #5 of the 3rd Report of the Finance & Administration Committee presented to Regional Council on March 29, 2023.

#### 14.8 18-2023

Being a by-law to set and levy rates of taxation for the Durham Region Transit Commission for the year 2023.

This by-law implements the recommendations contained in Item #5 of the 3rd Report of the Finance & Administration Committee presented to Regional Council on March 29, 2023.

#### 14.9 19-2023

Being a by-law to set and levy rates of taxation for Regional Solid Waste Management purposes for the year 2023.

This by-law implements the recommendations contained in Item #5 of the 3rd Report of the Finance & Administration Committee presented to Regional Council on March 29, 2023.

#### 14.10 20-2023

Being a by-law to authorize the establishment of a Credit Facility and the entering into of a Credit Agreement with the Canada Infrastructure Bank that provides for a loan in the maximum principal amount of \$62,000,000.00 to pay a portion of the purchase price for zero emission buses and to authorize the delegation of authority to pass amending bylaws in respect of this by-law.

This by-law implements the recommendations contained in Item #5 of the 3rd Report of the Finance & Administration Committee presented to Regional Council on March 29, 2023.

## 14.11 21-2023

Being a by-law to expropriate all estate, right, title and interest in Part of Lot 2, Concession 1, in the Geographic Township of Pickering, in the Town of Ajax, described further as Part 1 on Reference Plan 40R-31624.

This by-law implements the recommendations contained in Council Correspondence Item CC #08 presented to Regional Council on March 29, 2023.

### 14.12 22-2023

Being a by-law to expropriate all estate, right, title and interest in Part of the Common Elements, Durham Condominium Plan 169, in the City of Pickering, in the Regional Municipality of Durham, described further as Part 2 on Reference Plan 40R-31395.

This by-law implements the recommendations contained in Council Correspondence Item CC #09 presented to Regional Council on March 29, 2023.

# 15. Confirming By-law

# 15.1 23-2023

Being a by-law to confirm the proceedings of the Council of The Regional Municipality of Durham at its meeting on the 29th day of March, 2023.

## 16. Adjournment

Notice regarding collection, use and disclosure of personal information:

Written information (either paper or electronic) that you send to Durham Regional Council or Committees, including home address, phone numbers and email addresses, will become part of the public record. This also includes oral submissions at meetings. If you have any questions about the collection of information, please contact the Regional Clerk/Director of Legislative Services.

If this information is required in an accessible format, please contact 1-800-372-1102 ext. 2097.

# The Regional Municipality of Durham

#### **MINUTES**

#### **REGIONAL COUNCIL**

# Wednesday, March 1, 2023

The Council of The Regional Municipality of Durham met in the Council Chambers, Regional Headquarters Building, 605 Rossland Road East, Whitby, Ontario at 9:30 AM. Electronic participation was offered for this meeting.

Regional Chair Henry assumed the Chair.

# 1. Call to Order & Traditional Territory Acknowledgment

Regional Chair Henry read the following land acknowledgement:

We are currently located on land which has long served as a site of meeting and exchange among the Mississaugas Peoples and is the traditional and treaty territory of the Mississaugas of Scugog Island First Nation. We honour, recognize and respect this nation and Indigenous Peoples as the traditional stewards of the lands and waters on which we meet today.

Chair Henry reminded members of the lessons taught by Doctor Gedeon during the Council Orientation session and noted that over the first two months of this term there have been several times where members have advanced local municipal priorities at Regional committee and council meetings. He stated that Council will not make progress on the issues that affect the Region as a whole if they view Durham from the perspective of each community in isolation. Chair Henry reminded members that under the Municipal Act, it is Council's fiduciary duty to represent the public and to consider the well-being and interests of all of Durham's 700,000 residents.

Chair Henry advised that March 8<sup>th</sup> is International Women's Day and added that Durham Region is filled with talented, courageous, and hardworking women. Chair Henry acknowledged the eight female members of Council, and Elaine Baxter-Trahair, CAO, and added that they are all trailblazers and role models. Chair Henry advised that a celebration will take place on March 7<sup>th</sup> at Chestnut Hill complex in Pickering and added that more information can be found at: durham.ca/IWD.

## 2. Roll Call

The following members were present:

Councillor Anderson Councillor Ashe

Councillor Barton

Councillor Brenner

**Councillor Carter** 

Councillor Chapman

Councillor Collier\*

Councillor Cook

Councillor Crawford

**Councillor Dies** 

Councillor Foster\*

Councillor Garrod

Councillor Jubb

Councillor Kerr\*

Councillor Leahy

Councillor Lee

Councillor Marimpietri

Councillor McDougall left the meeting at 4:10 PM

Councillor Mulcahy

Councillor Neal

Councillor Nicholson\*

Councillor Pickles

Councillor Rov

Councillor Schummer\*

Councillor Shahid

Councillor Woo

Councillor Wotten

Councillor Yamada

Regional Chair Henry

# \*indicates members who participated electronically, all other members participated in person

All members of Council were present.

# 3. Declarations of Pecuniary Interest

There were no declarations of interest made.

# 4. Adoption of Minutes

Moved by Councillor Marimpietri, Seconded by Councillor Barton, (22) That the minutes of the following meetings be adopted:

- Regional Council meeting held on February 1, 2023;
- Committee of the Whole meeting held on February 15, 2023;
- Special Regional Council meeting held on February 17, 2013; and
- Closed Special Regional Council meeting held on February 17, 2023.
   CARRIED

#### 5. Presentations

- 5.1 Zac Cohoon, Chair of the Durham Agricultural Advisory Committee (DAAC) re:
  Agriculture 101
  - Z. Cohoon, Chair, Durham Agricultural Advisory Committee (DAAC) appeared with respect to Agriculture 101. Z. Cohoon advised that he is a farmer from Durham Region and outlined his experience with farming. Highlights of the presentation included:
    - About DAAC
    - Members
    - Snapshot of Durham Agriculture
    - Agriculture at a Glance
    - Economic Contributions in 2021
    - Durham Farms by the Numbers (2021)
    - Food Pricing
    - Agriculture & Our Community
    - Our Agriculture
    - Planning for Durham Agriculture
    - Agri-Business in Durham
      - On-Farm Diversified Uses
      - Crop Input and Feed Supply
    - Innovation
    - Vertical Farming
    - On-Farm Business Infrastructure
    - Road Maintenance
    - Why go to DAAC
    - Connect with Durham Agriculture
    - How is Durham Supporting Agri-Food
    - Why does Agriculture Matter to me?
    - Save the Date: 2023 DAAC Farm Tour Tuesday, September 21, 2023
    - Stay connected to Agriculture in Durham
  - Z. Cohoon responded to questions from Council.
- 5.2 John Henry, Regional Chair, re: Recognition of the 2023 Ontario Parasport Games
  - J. Henry, Regional Chair, extended his congratulations and appreciation for those who came together to support the 2023 Ontario Parasport Games in Durham Region.

Chair Henry thanked members of Council for their support and advised that the Games were planned and delivered by an organizing committee with members from the Ministry of Tourism, Culture and Sport, dedicated community volunteers and staff from many divisions at the Region.

Regional Chair Henry recognized Lori Talling, Games General Manager, and Don Terry and Mike Frogley, Games Co-Chairs. Chair Henry also thanked representatives from the Ministry and members of the Games Organizing Committee who each led a subcommittee to deliver a key aspect of the Games.

A video from The Honourable Neil Lumsden, Minister of Tourism, Culture and Sport congratulating and thanking the Region, with specific reference to Lori Talling, on a successful 2023 Ontario Parasport Games, was displayed for members of Council.

Moved by Councillor Chapman, Seconded by Councillor Brenner, (23) That Council recess for 15 minutes.

CARRIED

Council recessed at 11:19 AM and reconvened at 11:34 AM.

A roll call was conducted following the recess and all members of Council were present with the exception of Councillors Cook and Schummer. Councillor Cook attended the meeting at 11:56 PM.

# 6. Delegations

6.1 Linda Gasser, Whitby resident, re: Update on the Proposed Clear Garbage Bag Pilot in the Municipality of Clarington (2023-WR-1)

L. Gasser, Whitby resident, appeared with respect to Report #2023-WR-1, Update on the Proposed Clear Garbage Bag Pilot in the Municipality of Clarington.

Highlights of L. Gasser's delegation included:

- The primary purpose of clear bags is to reduce or minimize what is put in the garbage bags, diversion is not the prime objective, reduction is
- The Works Committee in her opinion has not looked at evidence or focussed on waste reduction. L. Gasser shared an extract from the minutes of the Works Committee meeting of February 8<sup>th</sup> with details regarding why the Works Committee defeated the clear bag pilot program. L. Gasser expressed her opinion that all of the challenges raised have been addressed
- Provided data from City of Markham Clear Bags Program which shows decreased waste over time

- Markham generates less garbage per capita compared to two southern York Region municipalities who don't use clear bags. Durham should provide this type of data in their reports
- L. Gasser asked that Council defeat the Works Committee recommendation to defeat the clear bag pilot and adopt the staff recommendation to defer the pilot.
- L. Gasser responded to questions from members of Council.
- Wendy Bracken, Clarington resident, re: Update on the Proposed Clear Garbage Bag Pilot in the Municipality of Clarington (2023-WR-1)
  - W. Bracken, Clarington resident, appeared with respect to the Update on the Proposed Clear Garbage Bag Pilot in the Municipality of Clarington, Report #2023-WR-1.

Highlights of W. Bracken's delegation included:

- Stated her opinion that at the Works Committee meeting of February 8, 2023 there was a lack of regard for Clarington, the public, science and information with the recommendation to terminate the clear bag pilot project
- Clarington Council adopted a resolution to oppose the termination of the clear bag pilot and to remove the garbage bag limit reduction
- Feels that Council should defeat the Works Committee recommendation to terminate the clear bag pilot project. Council is encouraged to consider implementing clear bags in 2024
- Clear bags have been used successfully by 40 Ontario municipalities to keep hazardous waste, recyclables, and organics out of the waste stream
- Provided examples of Ontario municipalities using clear bags
- Expressed her opinion that clear bags are especially needed in Durham because of the incinerator and the potential toxic emissions that come from burning items that should not be in the waste stream
- Expressed her opinion that garbage generally decreases with clear bags, and will save the Region money because there will be no need to expand the incinerator
- There is scientific documentation to support the use of clear bags
- There is a legal obligation through the Host Community Agreement for aggressive waste diversion

Moved by Councillor Neal, Seconded by Councillor Shahid,

(24) That W. Bracken be granted a two-minute extension to finish their delegation.

MOTION DEFEATED ON THE FOLLOWING RECORDED VOTE (A 2/3rds VOTE WAS NOT ATTAINED):

Yes No Councillor Anderson Councillor Ashe Councillor Brenner Councillor Barton Councillor Dies Councillor Carter Councillor Jubb Councillor Chapman Councillor Kerr Councillor Cook Councillor Lee Councillor Crawford Councillor Mulcahy Councillor Foster Councillor Neal Councillor Garrod Councillor Nicholson Councillor Leahy Councillor Pickles Councillor Marimpietri Councillor McDougall Councillor Roy Councillor Schummer Councillor Yamada Councillor Shahid Councillor Woo Councillor Wotten Regional Chair Henry

Members Absent: Councillor Collier

Declarations of Interest: None

W. Bracken responded to questions from members of Council.

6.3 Linda Gasser, Whitby resident, re: Organics Management Plan – Next Steps (2023-WR-3)

L. Gasser, Whitby resident, appeared with respect to Report #2023-WR-3, Organics Management Plan – Next Steps.

Highlights of L. Gasser's delegation included:

- Green bin use for multi-residential buildings is excellent. Growth is occurring in the multi-residential sector faster than it has historically.
- Various considerations need to be taken into account when introducing green bins to multi-residential buildings
- Graphic from Markham Strategic Plan regarding multi-residential waste sorting improvements
- Expressed concerns that Works Committee dealt with the organics report
  prior to hearing from staff and delegations and recommended that staff's
  recommendation to go from 4 garbage bags to 3 be deleted entirely. Feels
  that moving from 4 to 3 garbage bags with an enhanced green bin program
  is doable
- Feels that Council should defeat the Works Committee recommendation to delete staff's recommendation and to support the original staff recommendation

- Please ensure that waste reduction is included as a goal in Durham's Strategic Plan
- 6.4 Wendy Bracken, Clarington resident, re: Organics management Plan Next Steps (2023-WR-3)
  - W. Bracken, Clarington resident, appeared with respect to Report #2023-WR-3, Organics Management Plan Next Steps.

Highlights of W. Bracken's delegation included:

- There are some encouraging actions in Organic Management Next Steps report. It is good to decrease garbage bags from 4 to 3. Works Committee recommended that the recommendation be removed.
- Asking Council to not support Works Committee recommendation and keep staff's recommendation to reduce the curb side garbage bag limit
- It is encouraging to see the recommendation for the green bin program for multi-residential properties and asked that developers not be allowed to opt out of program
- Encouraged with the recommendation on continued use of compostable bags
- Urge implementation of enhanced green bin program as soon as possible
- Suggested that Council implement clear garbage bags along with changes to green bin and blue bin collections, to leverage the same public information campaign
- Julie VanHartingsvelt, External Relations Specialist, Communications and public Affairs, Ontario Shores Centre for Mental Heath Sciences, re: Request for Approval to Provide Psychiatric Emergency Services and Construct an Emergency Psychiatric Assessment Treatment and Healing Unit
  - J. VanHartingsvelt, External Relations Specialist, Communications and Public Affairs, Ontario Shores Centre for Mental Health Sciences, appeared with respect to a request for approval to provide psychiatric emergency services and construct an Emergency Psychiatric Assessment Treatment and Healing Unit.

Highlights of J. VanHartingsvelt's delegation included:

- About Ontario Shores
- Need for Emergency Psychiatric Services
- EmPATH Model Space and Benefits
- Success stories of EmPATH model
- Part of hospital's broader redevelopment plan
- Grateful for partnerships with community stakeholders
- J. VanHartingsvelt responded to questions from members of Council.

Moved by Councillor Carter, Seconded by Councillor Chapman,

(25) That J. Vanhartingsvelt be granted up to 3 minutes to complete their delegation.

## **CARRIED**

Moved by Councillor Chapman, Seconded by Councillor Carter,

(26) That Regional Council endorse the request to the Province of Ontario from Ontario Shores Centre for Mental Health Sciences, for approval to provide Psychiatric Emergency Services and construct an Emergency Psychiatric Assessment Treatment and Healing Unit; and

That a copy of this resolution be forwarded to the Premier, Minister of Health, Minister of Finance, Durham Region MPs and MPPs, and local area municipalities.

CARRIED UNANIMOUSLY ON THE FOLLOWING RECORDED VOTE:

<u>Yes</u> <u>No</u>
Councillor Anderson None

Councillor Ashe

Councillor Barton

Councillor Brenner

Councillor Carter

Councillor Chapman

**Councillor Collier** 

Councillor Cook

Councillor Crawford

Councillor Dies

Councillor Foster

Councillor Garrod

Councillor Jubb

Councillor Kerr

Councillor Leahy

Councillor Lee

Councillor Marimpietri

Councillor McDougall

Councillor Mulcahy

Councillor Neal

Councillor Nicholson

Councillor Pickles

Councillor Roy

Councillor Schummer

Councillor Shahid

Councillor Woo Councillor Wotten Councillor Yamada Regional Chair Henry

## Members Absent:

**Declarations of Interest:** None

- 6.6 Doug Moffatt, Durham resident, re: Impacts of the Release and Development of the Greenbelt Lands
  - D. Moffatt, Durham resident, appeared with respect to Impacts of the Release and Development of the Greenbelt Lands.
  - D. Moffatt asked that Council support the recommendation contained in Notice of Motion, Item 11.2 with respect to the Impact of the Release and Development of the Greenbelt Lands.
  - D. Moffatt added that the growth in the Region should not be on agricultural lands, which are not replaceable. He added that there are millions of square miles of development land available, that do not impact prime agricultural lands.
- 6.7 Lynda Mackie, Durham resident, re: Impacts of the Release and Development of the Greenbelt Lands
  - L. Mackie, Durham resident, appeared with respect to Impacts of the Release and Development of the Greenbelt Lands.
  - L. Mackie asked that Council support the recommendation contained in Notice of Motion, Item 11.2 with respect to the Impact of the Release and Development of the Greenbelt Lands.

Highlights of L. Mackie's delegation included:

- There is a need to investigate the impact of developing the Greenbelt
- This would set a precedent for future governments that the Greenbelt is up for development
- It is a protected area, to provide permanent protection of the Greenbelt area and to protect prime agricultural lands
- Asked what will prevent the Greenbelt from being carved out again in the future
- May regret the development of Greenbelt lands later with climate change impacts
- The Greenbelt protects farmland
- The Greenbelt protects animals and stops them from becoming a nuisance in neighbourhoods

- The Greenbelt contains natural areas which provide health benefits to residents
- The Greenbelt is the worlds largest permanently protected green space and is an example of forwarding thinking planning
- 6.8 Don Harvey, Durham resident, re: Impacts of the Release and Development of the Greenbelt Lands
  - D. Harvey, Durham resident, appeared with respect to Impacts of the Release and Development of the Greenbelt Lands.
  - D. Harvey asked that Council support the recommendation contained in Notice of Motion, Item 11.2 with respect to the Impact of the Release and Development of the Greenbelt Lands.

Highlights of D. Harvey's delegation included:

- None of the land taken out of the greenbelt is necessary to meet the Province's targets for new housing
- Designated municipalities in Durham have capacity
- The More Homes Built Faster Act will likely have the opposite effect
- Approvals need to happen this year and construction by 2025. Will divert resources from existing projects, such as Seaton, to advance these, which will halt projects already underway
- Thinks objectives are to destroy agricultural and Greenbelt lands before the next Provincial election. Agricultural land can never be recovered
- Full economic, cultural, and environmental impact on Durham is unknown.
   Need to strongly assert opposition to removal of lands from the Greenbelt
- Need to understand full impact of changes after a study
- 6.9 Bart Hawkins Kreps, Durham resident, re: Impacts of the Release and Development of the Greenbelt Lands
  - B. Hawkins Kreps, Durham resident, appeared with respect to Impacts of the Release and Development of the Greenbelt Lands.
  - B. Hawkins Kreps asked that Council support the recommendation contained in Notice of Motion, Item 11.2 with respect to the Impact of the Release and Development of the Greenbelt Lands.

Highlights of B. Hawkins Krep's delegation included:

- Citizens in Durham Region are increasingly concerned about plans for future growth
- Rising property tax rates
- Rapid reallocation of lands for subdivisions

- Asking to postpone approval of draft official plan until have information needed to make responsible planning decisions
- Protests throughout Durham when legislation announced by Province.
   Many had never attended before
- Know property tax bills going up in part due to fiscal implications of Bill 23
- Planning experts warning municipal budgets will be severely strained
- Understand when development extends into previously unserved areas, resulting tax revenues will not be enough to cover additional servicing required
- Clarington has a disproportionate share of expansion
- More areas not dense enough to be effectively served by public transit, flooding, reduced biodiversity, expensive housing, lots of driving required, opposite of affordable housing we need, reduced municipal services, and higher taxes
- Urge to approve motion put forth today
- 6.10 Phil Pothen, Counsel & Ontario Environment Program Manager, Environmental Defence, re: Impacts of the Release and Development of the Greenbelt Lands
  - P. Pothen, Counsel & Ontario Environment Program Manager, Environmental Defence, appeared with respect to Impacts of the Release and Development of the Greenbelt Lands.
  - P. Pothen provided details with respect to Environmental Defence.
  - P. Pothen asked that Council support the recommendation contained in Notice of Motion, Item 11.2 with respect to the Impact of the Release and Development of the Greenbelt Lands.

Highlights of P. Pothen's delegation included:

- If the Duffins Rouge Agricultural lands are opened for residential sprawl, then Durham Region is legally obliged to make corresponding reductions to the amount of White Belt Lands
- Where Durham Region has concluded that only a certain number of hectares of greenfield land are required for development, must remove a hectare of greenfield expansion elsewhere
- If Greenbelt lands are made available for development, must be reduced in the proposed urban area expansion
- Province's decision undercuts the premise of the predecessor Council to prepare an Official Plan that violates PPS boundary expansion, to appease developers
- Province broke promise to not develop Greenbelt makes sense for Durham to revisit and look back at OP
- Plenty of space available in existing settlement area for housing needs
- No need to allocate more lands for boundary expansion

#### 7. Communications

CC 03 Correspondence from the Municipality of Clarington, re: Envision Durham Update Information Report: Proposed Growth Allocations and Settlement Area Boundary Expansions

Moved by Councillor Chapman, Seconded by Councillor Ashe,

(27) That Council Correspondence CC 03 from the Municipality of Clarington, re: Envision Durham Update Information Report: Proposed Growth Allocations and Settlement Area Boundary Expansions be received for information.

#### **CARRIED**

CC 04 Correspondence from the Town of Ajax, re: Appointment to the Durham Land Division Committee

Moved by Councillor Chapman, Seconded by Councillor Ashe,

(28) That the nominee from the Town of Ajax to the Durham Land Division Committee as outlined in Council Correspondence CC 04 be appointed, and that the additional nominees to other Advisory Committees be referred to staff.

#### **CARRIED**

CC 05 Correspondence from Linda Gasser, Whitby resident, re: Impacts of the Release and Development of the Greenbelt Lands

Moved by Councillor Chapman, Seconded by Councillor Ashe,

(29) That Council Correspondence CC 05 from Linda Gasser, Whitby resident, be referred to consideration of Item 11.2 Notice of Motion regarding Impacts of the Release and Development of Greenbelt Lands.

**CARRIED** 

CC 06 Correspondence from Kathleen Ffolliott, Whitby resident, re: Impacts of the Release and Development of the Greenbelt Lands

Moved by Councillor Chapman, Seconded by Councillor Ashe,

- (30) That Council Correspondence CC 06 from Kathlee Ffolliott, Whitby resident, be referred to consideration of Item 11.2 Notice of Motion regarding Impacts of the Release and Development of Greenbelt Lands.

  CARRIED
- CC 07 Correspondence from Steve Parish, Durham resident, re: Impacts of the Release and Development of the Greenbelt Lands

Moved by Councillor Chapman, Seconded by Councillor Ashe,

(31) That Council Correspondence CC 07 from Steve Parish, Durham resident, be referred to consideration of Item 11.2 Notice of Motion regarding Impacts of the Release and Development of Greenbelt Lands.

CARRIED

Moved by Councillor Collier, Seconded by Councillor Ashe,

(32) That the order of the agenda be altered to consider Item 11.2 Notice of Motion regarding the Impacts of the Release and Development of Greenbelt Lands at this time.

CARRIED

Moved by Councillor Marimpietri, Seconded by Councillor Leahy,

(33) That Council recess for one hour for lunch.

**CARRIED** 

Council recessed at 1:02 PM and reconvened at 2:00 PM.

A roll call was conducted following the recess and all members of Council were present.

## 11. Notice of Motions

11.2 <u>Impacts of the Release and Development of Greenbelt Lands</u>
[MOTION DEFEATED, AS AMENDED, ON A RECORDED VOTE]

Moved by Councillor Collier, Seconded by Councillor Anderson,

(34) Whereas Envision Durham, the Municipal Comprehensive Review of our Official plan, was launched in 2019 to meet the Region's growing population; and

Whereas during this multi-year process, the Region has conducted indepth studies and produced thorough reports about how and where to grow, including the Growth Management Study which included various land need scenarios, and preferred scenarios which were endorsed by Regional Council on May 25, 2022; the 'Draft Settlement Area Boundary Expansions and Area Municipal Growth Allocations' (SABE) report, which was released on November 10, 2022, and the draft Regional Official Plan which was released on February 10, 2023; and

Whereas on November 4, 2022, the provincial government announced amendments to the Greenbelt Plan to remove 7,400 acres from the Greenbelt, including 4,500 acres in Durham Region, to be used to build housing in the near term; and

Whereas the impact of the development of the former Greenbelt lands in Durham Region is not reflected in any of the Envision Durham analysis or growth allocations released by the Region; and

Whereas impacts of development, including municipal servicing capacity and feasibility, transportation connectivity, the financial viability of providing and maintaining services, are likely to result in serious unintended consequences such as project delays and financial hardships; and

Whereas Regional Council has yet to approve the new Regional Official Plan and there is still an opportunity for reflection;

#### Therefore be it resolved that:

- Staff address the implications of the release and development of the Greenbelt lands in a report;
- That consideration of the new Regional Official Plan by Council not take place until the above mentioned report has been completed.

MOTION DEFEATED, AS AMENDED, LATER IN THE MEETING ON A RECORDED VOTE (See Following Motions)

Moved by Councillor Marimpietri, Seconded by Councillor Leahy,

(35) That a vote on the matter be now taken.

MOTION DEFEATED ON THE FOLLOWING RECORDED VOTE (A 2/3rds VOTE WAS NOT ATTAINED):

Yes	<u>No</u>
Councillor Ashe	Councillor Anderson
Councillor Barton	Councillor Brenner
Councillor Carter	Councillor Collier
Councillor Chapman	Councillor Crawford
Councillor Cook	Councillor Dies
Councillor Garrod	Councillor Foster
Councillor Kerr	Councillor Jubb
Councillor Leahy	Councillor Lee
Councillor Marimpietri	Councillor Neal
Councillor McDougall	Councillor Nicholson
Councillor Mulcahy	Councillor Schummer
Councillor Pickles	Councillor Woo
Councillor Roy	Regional Chair Henry
Councillor Shahid	

Councillor Wotten

#### Councillor Yamada

Members Absent: None

Declarations of Interest: None

Moved by Councillor Collier, Seconded by Councillor Brenner,

That the foregoing main motion (34) from Councillors Collier and (36)Anderson with respect to the Impacts of the Release and Development of Greenbelt Lands be amended by deleting the second bullet point.

> CARRIED LATER IN THE MEETING ON A RECORDED VOTE (See Following Motion)

Moved by Councillor Ashe, Seconded by Councillor Marimpietri

That a vote on the matter be now taken. (37)

> CARRIED on a 2/3rds VOTE ON THE FOLLOWING RECORDED VOTE:

Yes Councillor Anderson Councillor Ashe Councillor Barton Councillor Brenner Councillor Carter Councillor Collier Councillor Cook Councillor Crawford Councillor Jubb Councillor Kerr Councillor Leahy

Councillor Lee Councillor Marimpietri Councillor McDougall Councillor Mulcahy Councillor Nicholson Councillor Pickles Councillor Rov

Councillor Schummer Councillor Shahid Councillor Wotten Councillor Yamada Regional Chair Henry

Members Absent: None

Declarations of Interest: None

Councillor Chapman **Councillor Dies** Councillor Foster Councillor Garrod Councillor Neal Councillor Woo

The foregoing amending motion (36) from Councillors Collier and Brenner was then put to a vote and CARRIED ON THE FOLLOWING RECORDED VOTE:

Yes Councillor Anderson Councillor Brenner Councillor Collier Councillor Cook Councillor Crawford Councillor Dies Councillor Jubb Councillor Kerr Councillor Leahy Councillor Lee Councillor McDougall Councillor Mulcahy Councillor Neal Councillor Nicholson Councillor Schummer Councillor Woo Councillor Wotten Councillor Yamada Regional Chair Henry No
Councillor Ashe
Councillor Barton
Councillor Carter
Councillor Chapman
Councillor Foster
Councillor Garrod
Councillor Marimpietri
Councillor Pickles
Councillor Roy
Councillor Shahid

Members Absent: None

Declarations of Interest: None

Moved by Councillor Marimpietri, Seconded by Councillor Carter, (38) That a vote on the main motion as amended be now taken.

CARRIED on a 2/3rds VOTE ON THE FOLLOWING RECORDED VOTE:

Yes
Councillor Anderson
Councillor Ashe
Councillor Barton
Councillor Brenner
Councillor Carter
Councillor Chapman
Councillor Collier
Councillor Cook
Councillor Crawford
Councillor Dies
Councillor Foster

No Councillor Neal Councillor Woo Councillor Garrod Councillor Jubb Councillor Kerr Councillor Leahy Councillor Lee

Councillor Marimpietri Councillor McDougall Councillor Mulcahy Councillor Nicholson Councillor Pickles Councillor Roy

Councillor Schummer Councillor Shahid Councillor Wotten Councillor Yamada Regional Chair Henry

Members Absent: None

**Declarations of Interest: None** 

The main motion (34) of Councillors Collier and Anderson, as amended, was then put to a vote and DEFEATED ON THE FOLLOWING RECORDED VOTE:

Yes	No
	<del></del>
Councillor Anderson	Councillor Ashe
Councillor Brenner	Councillor Barton
Councillor Collier	Councillor Carter
Councillor Cook	Councillor Chapman
Councillor Crawford	Councillor Foster
Councillor Dies	Councillor Garrod
Councillor Jubb	Councillor Kerr
Councillor Lee	Councillor Leahy
Councillor Neal	Councillor Marimpietri
Councillor Schummer	Councillor McDougall
Councillor Woo	Councillor Mulcahy
Councillor Wotten	Councillor Nicholson
	Councillor Pickles
	Councillor Roy
	Councillor Shahid
	Councillor Yamada
	Regional Chair Henry

Members Absent: None

**Declarations of Interest: None** 

# 8. Reports related to Delegations/Presentations

1. Update on the Proposed Clear Garbage Bag Pilot in the Municipality of Clarington (2023-WR-1)

[CARRIED ON A RECORDED VOTE]

That the implementation of a clear garbage bag pilot program in the Municipality of Clarington be terminated.

Moved by Councillor Yamada, Seconded by Councillor Leahy,

(39) That the recommendation contained in Item 1 of Report #2 of the Works Committee be adopted.

CARRIED ON THE FOLLOWING RECORDED VOTE:

Yes No Councillor Barton Councillor Anderson Councillor Brenner Councillor Ashe Councillor Carter Councillor Cook Councillor Chapman Councillor Foster Councillor Collier Councillor Neal Councillor Crawford Councillor Roy Councillor Dies Councillor Shahid Councillor Garrod Councillor Woo Councillor Jubb Councillor Wotten Councillor Kerr Regional Chair Henry Councillor Leahy Councillor Lee Councillor Marimpietri

Members Absent: None

Declarations of Interest: None

2. <u>Organics Management Plan – Next Steps (2023-WR-3)</u>

[CARRIED]A) That Regional Council approve the following require

Councillor McDougall Councillor Mulcahy Councillor Nicholson Councillor Pickles Councillor Schummer Councillor Yamada

A) That Regional Council approve the following requirements to implement the proposed organics management program:

- Launch an Enhanced Green Bin that adds diapers, personal sanitary products, adult incontinence products, pet waste, pet litter, and any other material deemed processible by the Regional Municipality of Durham to the list of acceptable materials in the Regional Municipality of Durham's Green Bin program; and
- ii) To accommodate the requirements of the Food and Organic Waste Policy Statement, Regional Council approve, in principle, the development of a Green Bin program for multi-residential buildings receiving Regional waste collection services;
- B) That Regional Council direct staff to amend By-Law #46-2011, A By-Law to Regulate the Provision of Waste Management Services Under the Jurisdiction of the Regional Municipality of Durham, effective July 1, 2024 to reflect the above program changes; and
- C) That a copy of Report #2023-WR-3 of the Commissioner of Works be distributed to Local Area Municipalities and the Ontario Ministry of the Environment, Conservation and Parks York-Durham District Office for their information.

Moved by Councillor Shahid, Seconded by Councillor Mulcahy,

(40) That the recommendations contained in Item 3 of Report #2 of the Works Committee be adopted.

**CARRIED** 

## 9. Committee Reports

# 9.1 Report of the Finance and Administration Committee

- The Regional Municipality of Durham's Accessibility Advisory Committee's 2022 Annual Report and 2023 Workplan (2023-A-4) [CARRIED]
  - A) That Report #2023-A-4 of the Chief Administrative Officer be received for information as The Regional Municipality of Durham's Accessibility Advisory Committee's 2022 Annual Report; and
  - B) That the Regional Municipality of Durham's Accessibility Advisory Committee's 2023 Workplan be approved.
- Appointment of new members to the Durham Accessibility Advisory
   Committee (AAC) (2023-A-5)
   [CARRIED]

That the following people be appointed to the Durham Accessibility Advisory Committee:

Mr. Jim McEwen – Community member; and

Mr. Adam Blum - Community member.

# 3. <u>Investment Portfolio Update (2023-F-4)</u> [CARRIED]

That staff continue to investigate alternatives for transitioning to the prudent investor standard to assess its suitability for the Region's portfolio.

- 4. Transit Service and Financing Strategy (2023-F-5)
  [CARRIED] [PARTS E) AND F) CARRIED ON A RECORDED VOTE]
  - A) That the 10-year plan to phase investment in transit service enhancements, electrification, and new facilities and amenities be approved in principle subject to annual investment approvals through the Region's business planning and budget process, and that the 10-year plan be reviewed every four years or earlier as necessary in consideration of new information that may impact plan delivery, financing and timelines; and
  - B) That given the current level of funding to Durham Region Transit supports a significantly lower service level than that provided by our comparators, and that the 10-year plan requires a long term, not a one year commitment, to achieve the outcomes needed, that annual incremental increases for Durham Region Transit be acknowledged at a starting increase of approximately 2 per cent per year on the overall Regional tax levy with a goal to incorporate new funding opportunities that may arise annually to smooth annual tax levy impacts where possible; and
  - C) That staff enhance advocacy for sustained, incremental, targeted funding from the Provincial and Federal governments to support the funding gaps identified in this 10-year plan; and
  - D) That the General Manager of Durham Region Transit and the Commissioner of Finance be authorized to implement a 2023 charter service rate for standard 12 metre transit buses on a cost recovery basis at \$925.00 per hour for a minimum four hour booking, with a rate of \$505.00 for each additional bus and \$130.00 for each additional hour; and

- E) That the proposed DRT Fare Structure listed in Attachment #2 to Report #2023-F-5 of the Commissioner of Finance be approved establishing a base adult fare and associated discount for trip rates for each fare category ensuring the proportional application of any future adjustments to the base fare is maintained; and
- F) That DRT fares be adjusted with a \$0.10 increase to the base fare to take effect on July 1, 2023 as detailed in Attachment #2 to Report #2023-F-5.

Moved by Councillor Ashe, Seconded by Councillor Garrod,

(41) That the recommendations contained in Items 1 to 3 of Report #2 of the Finance and Administration Committee be adopted.

**CARRIED** 

Moved by Councillor Ashe, Seconded by Councillor Garrod,

(42) That the recommendations contained in Item 4 of Report #2 of the Finance and Administration Committee be adopted.

CARRIED LATER IN THE MEETING (See Following Motions)

Moved by Councillor Nicholson, Seconded by Councillor Marimpietri
(43) That Parts E) and F) of the recommendations contained in Item 4
of Report #2 of the Finance and Administration Committee be
divided so that they can be voted on separately from the
remainder

#### CARRIED

The recommendations contained in Item 4 of Report #2 of the Finance and Administration Committee, with the exception of Parts E) and F), were then put to a vote and CARRIED.

Parts E) and F) of the recommendations contained in Item 4 of Report #2 of the Finance and Administration Committee were then put to a vote and CARRIED ON THE FOLLOWING RECORDED VOTE:

Yes
Councillor Anderson
Councillor Ashe
Councillor Barton
Councillor Brenner
Councillor Carter
Councillor Chapman
Councillor Collier
Councillor Cook
Councillor Crawford
Councillor Dies

No Councillor Neal Councillor Nicholson Councillor Woo Councillor Yamada Councillor Foster
Councillor Garrod
Councillor Jubb
Councillor Kerr
Councillor Lee
Councillor McDougall
Councillor Mulcahy
Councillor Pickles
Councillor Roy
Councillor Schummer
Councillor Shahid
Councillor Wotten
Regional Chair Henry

Members Absent: Councillor Leahy

Declarations of Interest: None

## 9.2 Report of the Planning and Economic Development Committee

 Correspondence from the Town of Ajax, re: Resolution passed at their Council meeting held on January 23, 2023, regarding Accelerating <u>Development of Thousands of New Housing Units</u> [CARRIED]

That the following motion passed by the Ajax Town Council on January 23, 2023, be endorsed:

Whereas the Ontario government has recognized that there is a housing crisis and has established a goal to have 1.5 million homes built in the next ten (10) years, and has additionally set a specific target of 17,000 new homes for the Town of Ajax by 2031;

And whereas on February 22, 2021, Ajax Council supported five (5) Employment Area Conversion Requests to advance residential growth in the Town;

And whereas these requests were endorsed by Durham Region Council on December 22, 2021 for inclusion within a new Regional Official Plan;

And whereas up to 4,100 housing units and 50 job per hectare could be created through developments proposed in the following Employment Area Conversion Requests:

a) CNR-07 – 8.8 hectares – located at the southeast corner of Salem Road North and Kerrison Drive East,

- b) CNR-15 2.99 hectares located at 1401 Harwood Avenue North,
- c) CNR-19 3.8 hectares located at 250 Rossland Road East,
- d) CNR-20 0.69 hectares located at 650 Beck Crescent, and
- e) CNR-33 1.11 hectares located 1t 1541 Harwood Avenue North;

And whereas these lands are located within an existing Settlement Area Boundary;

And whereas the development of these urgently needed housing units could be delayed for years while approvals are sought;

And whereas Durham Region's Official Plan process is in question due to changes to the regional planning framework implemented by the More Homes Built Faster Act, 2022;

And whereas by accelerating the timeline, landowners can take advantage of developing at today's costs and interest rates, while conversely, further delaying the process could put development at risk due to the unknown future rate of inflation;

And whereas through inclusion in the Durham Region Official Plan process, these parcels have been subject to review and public consultation;

Now therefore be it resolved that:

- 1. Council requests the Minister of Municipal Affairs and Housing enact Minister's Zoning Orders (MZOs) as follows:
  - a. CNR-07 to permit a mixed-use development with approximately 2,873 apartment dwelling units and a minimum of 40,000 m<sup>2</sup> nonresidential gross floor area within multiple buildings up to a maximum height of 25 storeys;
  - b. CNR-15 to permit a residential development with approximately 150 townhouse dwelling units with a minimum height of 3-storeys;
  - c. CNR-19 to permit a mixed-use development with approximately 800 apartment dwelling units and a minimum of 9,300 m<sup>2</sup> non-residential gross floor area within buildings up to a maximum building height of 25 storeys;
  - d. CNR-20 to permit a mixed-use development with approximately 200 apartment dwelling units and a maximum height of 25 storeys; and
  - e. CNR-33 to permit a residential development of between 33 and 77 townhouse dwelling units;

- 2. Affordable and below market rent options shall be included in the housing mix where feasible;
- 3. Council requests the Ministry of Municipal Affairs and Housing engage Town of Ajax planning staff to establish site specific development standards incorporating Town of Ajax Official Plan policies and other technical elements to ensure land use compatibility, good urban design, and appropriate project phasing;
- 4. Should the negotiation between all parties not achieve the outcomes in clause 1 and 2, that specific MZO request not move forward;
- 5. Council be empowered to request the revocation of any MZO approved in response to this motion if a site plan application or plan of subdivision application is not submitted within one year of the issuance of the MZO;
- 6. Staff be directed to deliver a presentation to Council detailing the contents of MZOs issued by the Minister in response to this motion; and
- 7. This motion be circulated to the Minister of Municipal Affairs and Housing Steve Clark, Ajax MPP Patrice Barnes, and Durham Region Chair, John Henry.
- 2. Growing North Durham: Rural Economic Development Action Plan (2023-EDT-2)

[CARRIED]

That the Growing North Durham: Rural Economic Development Action Plan, be endorsed.

 Durham Agricultural Advisory Committee re: Impacts on Food Prices and Opportunities for Advocacy to Improve Financial Viability for the Agri-food Sector

[CARRIED]

Whereas the agri-food industry is one of the top economic drivers in Durham Region supporting a workforce of over 27,105 people through 3,360 agri-food businesses, more than 1,200 farms and farm families, contributing upwards of \$354 million to Ontario's total farm production and supporting \$775 million in GDP;

And Whereas food prices have seen their steepest increase since 1981 with a year over year increase of 11% as of October 2022;

And Whereas inputs for farmers and primary producers have increased significantly in the last year, including fertilizer prices increasing 95.8% compared to July 2020, fuel prices have seen a historic year-over-year increase, while chemical/herbicide markets have experienced shortages and increased prices. Despite these changes, farmers have not seen a significant increase in their primary product price to compensate for the rising cost of inputs;

And Whereas the profit margin for farmers was adversely impacted by a 35% tariff placed on fertilizer imports, including fertilizer purchased prior to economic sanctions being placed on Russia and Belarus that farmers in Canada rely on to support food production.

Now therefore be it resolved that the Durham Agricultural Advisory Committee requests that Regional Council recognize the importance of agriculture in Durham Region by encouraging the federal government to compensate farmers for tariffs paid on fertilizer, one of the contributing factors to increased food costs.

Moved by Councillor Chapman, Seconded by Councillor Pickles,

(44) That the recommendations contained in Items 1 to 3 inclusive of Report #2 of the Planning and Economic Development Committee be adopted.

CARRIED

# 9.3 Report of the Works Committee

1. Update on the Proposed Clear Garbage Bag Pilot in the Municipality of Clarington (2023-WR-1)

[CARRIED ON A RECORDED VOTE]

This item was dealt with earlier in the meeting. See Item 8.1 on pages 18 and 19.

 Energy from Waste – Waste Management Advisory Committee (Host Community Agreement Committee) Membership Appointments (2023-WR-2)

[CARRIED]

- A) That the following five applicants selected by members of the Works Committee be appointed for membership on the Energy from Waste-Waste Management Advisory Committee for a two-year term (2023-2024):
  - Ginette Best
  - Greg Gordon
  - Karissa Palinka
  - Matthew Cannon

- Rochelle Fleming; and
- B) That a copy of Report #2023-WR-2 of the Commissioner of Works be forwarded to the Municipality of Clarington for information.
- Organics Management Plan Next Steps (2023-WR-3)
   [CARRIED]

This item was dealt with earlier in the meeting. See Item 8.2 on pages 18 and 19.

 Outline of Noise Attenuation Guidelines and Policies for Regional Road <u>Corridors</u> (2023-W-8)

[CARRIED]

That Report #2023-W-8 of the Commissioner of Works be received for information.

- 5. Sole Source Approval to Award Maintenance Service and Parts Supply Agreement for Ultraviolet Light Disinfection Equipment Installed at Various Water Supply and Wastewater Treatment Facilities (2023-W-9)
  [CARRIED]
  - A) That staff be authorized to enter into a sole source maintenance service and parts supply agreement with Trojan Technologies at an upset limit of \$275,000\* per annum with a term not to exceed five (5) years; and
  - B) That financing for the sole source maintenance service and/or parts supply agreement be provided from the approved and future annual Water Supply System and Sanitary Sewerage System Business Plans and Budgets.
    - (\*) before applicable taxes

Moved by Councillor Barton, Seconded by Councillor Marimpietri,

(45) That the recommendations contained in Items 2, 4 and 5 of Report #2 of the Works Committee be adopted.

**CARRIED** 

## 9.4 Report of the Committee of the Whole

 2023 – 2032 Region of Durham Paramedic Services (RDPS) Service and <u>Financing Strategy (2023-COW-7)</u>
 [CARRIED]

- A) That the 10-year implementation plan outlined in Attachment #1 to Report #2023-COW-7 of the Commissioner and Medical Officer of Health and Commissioner of Finance for increased investment in Paramedic Services response be approved in principle subject to annual investment approvals through the Region's business planning and budget process;
- B) That given the significant service level investments needed, that annual incremental increases for Paramedic Services be acknowledged in the range of half to threequarters of a per cent per year on the overall Regional tax levy over the forecast period;
- C) That staff monitors and reports every two years on the outcomes of the implementation plan and that the plan be updated as required to respond to changes impacting the forecast including, but not limited to, changes in service demands, provincial funding, offload delays and provincial policy decisions impacting the delivery of Paramedic Services; and
- D) That staff continues working with the Province and local hospitals to improve hospital offload delays, advance provincial legislative changes to improve paramedic service delivery and efficiency and advocate for additional funding to support the increased investment in paramedic services response.
- Durham Region Roundtable on Climate Change (DRRCC) Leadership <u>Committee - Regional Councillor Nominations (2023-COW-6)</u>
   [CARRIED]

That the appointment of the following Regional Council members to the Durham Region Roundtable on Climate Change (DRRCC) Leadership Committee be approved and confirmed:

- Councillor Brenner, Pickering
- Councillor Lee, Ajax
- Councillor Leahy, Whitby
- Councillor Carter, Oshawa
- Councillor Foster, Clarington
- Councillor Barton, Uxbridge
- Councillor Wotten, Scugog; and
- Councillor Schummer, Brock
- Tender Award and Additional Financing for Regional Municipality of Durham Tender T-1109-2022 for Early Learning Child Care Centre Playground <u>Refurbishments at Various Locations (2023-COW-8)</u> [CARRIED]

- A) That the lowest compliant bid of DonRos Landscape Construction in the amount of \$1,198,199\* be awarded for Regional Municipality of Durham Tender T-1109- 2022 for Early Learning Child Care Centre Playground Refurbishments in the Town of Ajax, City of Oshawa, City of Pickering and the Town of Whitby, resulting in a total estimate project cost of \$1,364,500;
- B) That the previously approved project budget of \$849,500 for the Early Learning Child Care Centre Playground Refurbishments in the Town of Ajax, City of Oshawa, City of Pickering and the Town of Whitby be increased by \$515,000 to a revised total project cost of \$1,364,500; and
- C) That financing for the additional project commitments in the amount of \$515,000 be provided at the discretion of the Commissioner of Finance.

  (\*before applicable taxes)

Moved by Councillor Chapman, Seconded by Councillor Yamada,

(46) That the recommendations contained in Items 1 to 3 inclusive of Report #2 of the Committee of the Whole be adopted.

**CARRIED** 

# 10. Departmental Reports & Other Resolutions

10.1 Memorandum of Understanding for the Sharing of the Pickering Casino Revenue (2023-F-6)

Moved by Councillor Pickles, Seconded by Councillor Barton,

- (47) A) That the Memorandum of Understanding attached to Report #2023-F-6 of the Commissioner of Finance and Treasurer for the Sharing of the Pickering Casino Revenues with Durham Region be approved subject to any minor revisions acceptable to the Chief Administrative Officer with the Chair and Clerk authorized to execute the agreement;
  - B) That a new Reserve Fund "Pickering Casino Revenues Reserve Fund" be established for the new Regional share of the Pickering Casino funds with the use of the reserve fund for the provision of Regional services impacted by casino operations, subject to Regional Council approval, anticipated to be through the annual Business Planning and Budget process; and
  - C) That the Regional Solicitor be directed to prepare the necessary bylaw to establish the recommended reserve fund.

    CARRIED

#### 11. Notice of Motions

# 11.1 <u>Motion to Endorse a TGV in the Quebec Toronto Corridor</u> [CARRIED AS AMENDED]

Moved by Councillor Marimpietri, Seconded by Councillor Chapman,

(48) Whereas the federal government recently made an important decision to modernize the rail network in the Quebec-Toronto corridor;

Whereas the federal government is instead aiming for a high-frequency train (TGF) project rather than a high-speed train (TGV) project, which will only slightly reduce the travel time between the major cities located in this corridor and therefore make the project much less attractive to the population;

Whereas if Canada wants to significantly reduce its GHG emissions and reach its targets promised to the international community, significant sums will have to be invested in public transit, particularly in rail transportation;

Whereas a TGV could make the Montreal-Toronto trip in 2 h 18 min and Montreal-Québec in 1 h 13 min, which would allow real competition with air transport and automobile transport, in terms of efficiency, comfort, and speed;

Whereas the population residing in the Quebec-Toronto corridor represents approximately one third of the total population of Canada, which is an ideal population density for the establishment of a TGV system;

Whereas the TGV could have enormous leverage effects for the economic and cultural development of the major cities located in this corridor, notably Montreal;

Whereas over the next ten years, Quebec and Ontario alone plan to spend \$56 billion on their road network, an amount that represents approximately twice the cost of a TGV between Quebec and Toronto;

Whereas Canada is the only G7 country that does not yet have a TGV system;

That Region of Durham openly endorse and pledge support for the City of Montreal's motion of February 20th 2023 (Moved by Craig Sauvé, Conseiller de la Ville du district de Saint-Henri-Est-Petite-Bourgogne-Pointe-Saint-Charles--Griffintown and seconded by Serge Sasseville, Conseiller de la ville du district de Peter-McGill.)

And that a copy of this motion be sent to the Minister of Transport, The Honorable Omar Alghabra; the Minister of Intergovernmental Affairs, Infrastructure and Communities, The Honorable Dominic LeBlanc; as well as to members of the House of Commons; The Prime Minster of Canada; The Premiers of Ontario and Quebec and respective legislatures; La Ville de Montreal, The City of Toronto Council, each Municipality and Region on the Toronto Montreal Rail Corridor, VIA Rail, CN Rail, AMO and FCM.

CARRIED AS AMENDED (See Following Motion)

Moved by Councillor McDougall, Seconded by Marimpietri,

(49) That the foregoing main motion (48) of Councillors
Marimpietri and Chapman be amended in the first operative
clause by adding the words, "; and that due consideration
be given for a stop in Durham Region".

CARRIED

The main motion (48) of Councillors Marimpietri and Chapman was then put to a vote and CARRIED AS AMENDED.

11.2 Impacts of the Release and Development of Greenbelt Lands
[MOTION DEFEATED, AS AMENDED, ON A RECORDED VOTE] [SEE
MOTIONS (34) AND (36) ON PAGES 13 TO 18]

This matter was considered earlier in the meeting. See Item 11.2 on pages 13 to 18.

## 12. Unfinished Business

There was no unfinished business to be considered.

#### 13. Announcements

Various announcements were made relating to activities and events within the Region and area municipalities.

# 14. By-laws

09-2023 Being a by-law to amend By-law Number 07-2023 being a by-law to constitute and appoint a Land Division Committee of The Regional Municipality of Durham

This by-law implements the recommendations contained in Council Correspondence Item #CC 04 presented to Regional Council on March 1, 2023

Moved by Councillor Ashe, Seconded by Councillor Chapman, (50) That By-law Number 09-2023 be passed.

**CARRIED** 

# 15. Confirming By-law

Being a by-law to confirm the proceedings of the Council of the Regional Municipality of Durham at their meeting held on March 1, 2023.

Moved by Councillor Ashe, Seconded by Councillor Chapman,

(51) That By-law Number 10-2023 being a by-law to confirm the proceedings of the Council of the Regional Municipality of Durham at their meeting held on March 1, 2023 be passed.

**CARRIED** 

# 16. Adjournment

Moved by Councillor Shahid, Seconded by Councillor Mulcahy, (52) That the meeting be adjourned.

CARRIED

The meeting adjourned at 4:14 PM

Respectfully submitted,

John Henry, Regional Chair & CEO

Alexander Harras, Regional Clerk

If this information is required in an accessible format, please contact 1-800-372-1102 ext. 2097.

### The Regional Municipality of Durham

### **MINUTES**

### COMMITTEE OF THE WHOLE

### Wednesday, March 22, 2023

A regular meeting of the Committee of the Whole was held on Wednesday, March 22, 2023 in the Council Chambers, Regional Headquarters Building, 605 Rossland Road East, Whitby, Ontario at 9:30 AM. Electronic participation was offered for this meeting.

Regional Chair Henry assumed the Chair.

#### 1. Roll Call

Present: Councillor Anderson

Councillor Ashe
Councillor Barton\*
Councillor Brenner
Councillor Chapman\*
Councillor Collier
Councillor Cook\*
Councillor Crawford
Councillor Dies
Councillor Foster\*
Councillor Garrod
Councillor Jubb

Councillor Kerr
Councillor Leahy
Councillor Marimpietri
Councillor McDougall
Councillor Mulcahy
Councillor Neal\*
Councillor Nicholson
Councillor Pickles
Councillor Roy

Councillor Schummer\*
Councillor Shahid
Councillor Woo
Councillor Wotten\*
Councillor Yamada\*
Regional Chair Henry

\* denotes Councillors participating electronically

Present: All members of Committee were present with the exception of Councillors

Carter and Lee

Staff

Present: E. Baxter-Trahair, B. Bridgeman, A. Burgess, S. Ciani, S. Danos-

Papaconstantinou, J. Demanuele, H. Finlay, C. Goodchild, B. Goodwin, A. Harras, B. Holmes, L. Huinink, R. Inacio, I. McVey, G. Muller, J. Presta, N.

Prasad, A. Robins, N. Taylor, A. Wakeford \*denotes staff participating electronically

### 2. Declarations of Interest

There were no declarations of interest.

### 3. Statutory Public Meetings

There were no statutory public meetings.

### 4. Presentations

There were no presentations.

### 5. Delegations

There were no delegations.

### 6. Correspondence

There was no correspondence.

### 7. Reports

7.1 Revisions to the Seaton Phase 1 Regional Infrastructure Front-Ending Agreement to Allow the Construction of a Seaton Phase 2 Landowner Constructed Sanitary Sewer Project as a Phase 1 Project (2023-COW-10)

Report #2023-COW-10 from J. Presta, Commissioner of Works, and N. Taylor, Commissioner of Finance, was received.

Staff was requested to provide a brief summary of the project.

Moved by Councillor Marimpiteri, Seconded by Councillor Leahy,

- (15) That we recommend to Council:
- A) That the Regional Municipality of Durham enter into an amending agreement with the Seaton Landowners Group to redefine a Phase 2 sanitary sewer project, West Sub-Trunk 2 (WS2SS), as a Phase 1 Landowner Constructed Project under the same terms and conditions of the Seaton Phase 1 Regional Infrastructure Front-Ending Agreement;

- B) That the Regional Chair and Regional Clerk be authorized to execute the above-noted agreement in a form satisfactory to the Regional Solicitor; and
- C) That a copy of Report #2023-COW-10 of the Commissioners of Works and Finance be provided to the City of Pickering.

  CARRIED
- 7.2 Lakeshore East GO Extension and Transit Oriented Development (2023-COW-11)

Report #2023-COW-11 from N. Taylor, Commissioner of Finance and B. Bridgeman, Commissioner of Planning and Economic Development, was received.

Staff responded to questions regarding whether the proposal requires specific provincial legislation; whether there will be any financial liability to the Region; and assurance of reliable and frequent service.

Moved by Councillor Shahid, Seconded by Councillor Woo,

- (16) That we recommend to Council:
- A) That the Lakeshore East GO Extension and Transit Oriented Development update provided within Report #2023-COW-11 of the Commissioner of Finance and the Commissioner of Planning and Economic Development be received for information;
- B) That the recommendations contained in Confidential Attachment #1 to Report #2023-COW-11 be approved; and
- C) That the recommendations contained in Confidential Attachment #1 to Report #2023-COW-11 and the confidential presentation materials from the February 17, 2023 Special Council Meeting be released publicly, with the exception of any Provincial commercially confidential information, at such a time as the Region's Transit Oriented Development strategy is no longer deemed to be confidential by the Region of Durham.

CARRIED ON THE FOLLOWING RECORDED VOTE:

Yes
Councillor Anderson
Councillor Ashe
Councillor Barton
Councillor Brenner
Councillor Chapman
Councillor Collier
Councillor Cook

Councillor Crawford

<u>No</u>

Councillor Schummer

**Councillor Dies** Councillor Foster Councillor Garrod Councillor Jubb Councillor Kerr Councillor Leahy Councillor Marimpietri Councillor McDougall Councillor Mulcahy Councillor Neal Councillor Nicholson Councillor Pickles Councillor Roy Councillor Shahid Councillor Woo Councillor Wotten

Members Absent: Councillor Carter

Councillor Lee

Councillor Yamada Regional Chair Henry

Declarations of Interest: None

7.3 Approval to Retain Infrastructure Ontario for Project Management Services for the First Phase of the Revitalization of Durham Regional Local Housing Corporation Properties (2023-COW-12)

Report #2023-COW-12 from S. Danos-Papaconstantinou, Commissioner of Social Services, N. Taylor, Commissioner of Finance, J. Presta, Commissioner of Works, and B. Bridgeman, Commissioner of Planning and Economic Development, was received.

Moved by Councillor Roy, Seconded by Councillor McDougall,

(17) That we recommend to Council:

A) That the first phase of the Revitalization of Durham Regional Local Housing Corporation properties located at 416-448 Malaga Road and the 12 semi-detached units on Christine Crescent, in the City of Oshawa, be approved with an initial upset cost of \$500,000;

- B) That an agreement with Infrastructure Ontario's Project Management Office with additional external advisory and expert services to be procured by Infrastructure Ontario of the Regional Municipality of Durham as necessary to complete the Stage #1 tasks for the provision of advisory and project management services for the proposed first phase of redevelopment of the Durham Regional Local Housing Corporation sites be approved with an upset limit not to exceed \$500,000\* to be financed from the approved project budget;
- C) That upon completion of the Stage #1 scope of work, staff report to Regional Council with a redevelopment plan (including consideration of mixed use and mixed income development), financial analysis, recommended delivery approaches, relocation plan, community consultation results and feedback, ongoing community and stakeholder consultation framework and a budgetary cost estimate for the remaining project activities for final project approval;
- D) That the Commissioner of Finance be authorized to execute any agreements necessary to facilitate the services of Infrastructure Ontario or other advisory and expert resources required, to be provided through Infrastructure Ontario or the Regional Municipality of Durham; and
- E) That a copy of the Council Resolution be provided to the Infrastructure Ontario Project Management Office authorizing the Regional Municipality of Durham to enter into any required agreements to facilitate the project management services.

  (\*before applicable taxes)

CARRIED

7.4 Recommendations for Eligible Projects Under the At Home Incentive Program for Affordable Housing (2023-COW-13)

Report #2023-COW-13 from B. Bridgeman, Commissioner of Planning and Economic Development, N. Taylor, Commissioner of Finance, S. Danos-Papaconstantinou, Commissioner of Social Services, and J. Presta, Commissioner of Works, was received.

Moved by Councillor Leahy, Seconded by Councillor Kerr,

- (18) That we recommend to Council:
- A) That the following highest ranking applications for affordable rental housing projects be recommended for approval under the At Home Incentive Program (AHIP):
  - Riverbank Homes Limited to build 75 units of affordable rental housing at 109 Colborne Street West in the City of Oshawa (Attachment 1 to Report #2023-COW-13); and

- Kindred Works to build 13 units of affordable rental housing at 1066 Dunbarton Road in the City of Pickering (Attachment #2 to Report #2023-COW-13);
- B) That the Region provide upfront capital-funding in the amount of \$5,500,000 to Riverbank Homes Limited to support the development and construction of the proposed affordable rental housing project, with financing to be provided from the At Home Incentive Program Reserve Fund (AHIPRF), and advanced based on the following key construction milestones:
  - 50 per cent at the signing of the Municipal Capital Housing Facilities and Contribution Agreement and registration of security
  - 40 per cent at confirmation of fully enclosed building
  - 10 per cent at confirmation of occupancy;
- C) That the Region provide an additional \$2 million of top up funding, as recommended through the 2023 Business Plans and Budgets process to be transferred to the AHIPRF, with upfront capital-funding in the amount of \$1,950,000 to be provided to Kindred Works to support the development and construction of the proposed affordable rental housing project, and advanced based on the following key construction milestones:
  - 50 per cent at the signing of the Municipal Capital Housing Facilities and Contribution Agreement and registration of security
  - 40 per cent at confirmation of fully enclosed building
  - 10 per cent at confirmation of occupancy;
- D) That the Region enter into a Municipal Capital Housing Facilities and Contribution Agreement with both parties to:
  - i) maintain affordable rents for the specified affordable period;
  - ii) continue to use the eligibility requirements for tenants to enable the use of capital grants for eligible purpose-built affordable rental housing projects; and
  - iii) provide accountability and reporting requirements; and
- E) That the Regional Solicitor be directed to prepare the necessary by-laws. CARRIED

### 8. Confidential Matters

There were no confidential matters to be considered.

### 9. Adjournment

Moved by Councillor Brenner, Seconded by Councillor Anderson (19) That the meeting be adjourned.  CARRIED
The meeting adjourned at 9:50 AM
Respectfully submitted,
John Henry, Regional Chair
Nela Prasad, Assistant Secretary to Council



# Durham Budget

## **2023 Property Tax Supported Business Plans and Budgets**

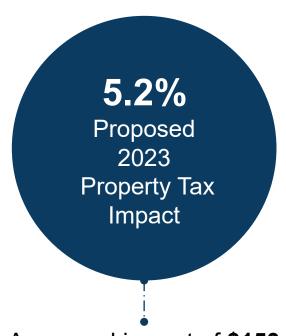
**Regional Council Meeting** 

March 29, 2023

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## Proposed 2023 Property Tax Increase





An annual impact of \$153
for an average
residential property
owner in Durham Region
with a 2023 current value
assessment of \$483,100



All internal departments,
DRT, DRLHC and
Conservation Authorities
met the Council
approved guideline

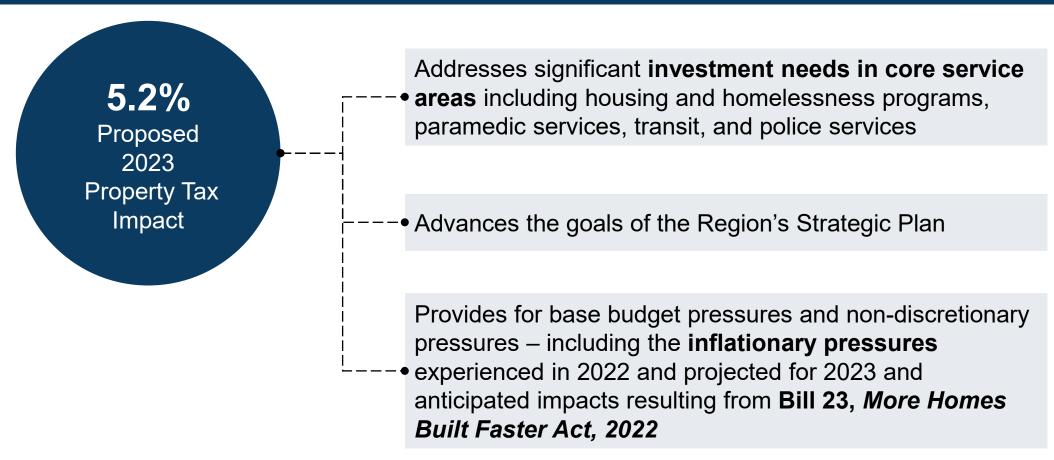
Includes a 0.25 per cent increase for the **impacts of Bill 23**, *More Homes Built Faster Act, 2022* 



The Durham Regional Police Services Board's 2023 budget submission was over the guideline by \$1.7 million resulting in a required additional increase in the levy

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## Overview of the 2023 Budget



The proposed budget has identified and included the sustainable use of reserves and reserve funds, development charges, provincial and federal gas tax and debenture financing to fund one-time items and major capital expenditures to mitigate property taxation impacts and deliver on Council priorities

## Engagement Opportunities and Insights



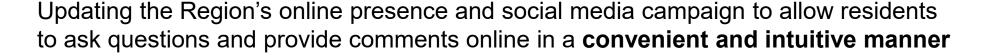
The Budget Modernization Project continues to focus on engaging with more residents and businesses in new and different ways to encourage their input on the Region's Business Plans and Budget including:













Hosting a **Virtual Town Hall** on Thursday November 24, 2022 where more than 14,000 Durham Region residents joined over the phone and online to provide over 125 questions, comments and feedback on key priorities - a 25% increase from the prior year

Highlights of the areas of focus include:

affordability, housing and homelessness, roads, planning for growth and transit











Updating the award-winning Value Stories Videos which highlight the details of the Region's Budget and the outcomes of these budget investments have on residents and businesses

Updating the **Budget Spotlight** to provide a visual summary of the service metrics and investments included in the approved budget

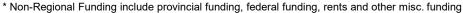
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### Significant Investments in Critical Service Areas

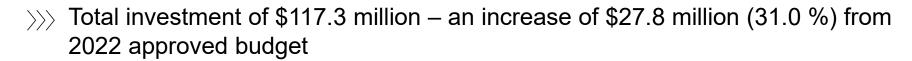


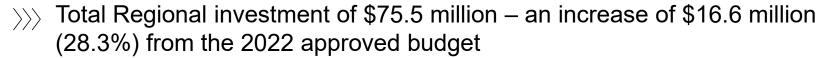
### Housing and Homelessness Investments

	2023 Budget (\$,000's)			Increase Over 2022 Budget (\$,000's)		
	Regional Funding	Non-Regional Funding*	Total Funding	Regional Funding	Non-Regional Funding*	Total Funding
Homelessness Support Programs	\$6,269	\$15,071	\$21,340	\$4,935	\$3,950	\$8,885
Housing Programs	\$55,034	\$18,990	\$74,024	\$11,531	\$7,002	\$18,533
DRLHC**	\$14,185	\$7,721	\$21,906	\$166	\$184	\$350
Total Investment	\$75,488	\$41,782	\$117,270	\$16,632	\$11,136	\$27,768



<sup>\*\*</sup> Does not include one-time 2022 non-tax capital project financing of \$20.877 million towards major energy retrofit project. For clarity the \$1.363 million in tax levy funding for this project has been included





 \$62.3 million is funded from property taxes (approximately 8.1% of the overall Regional Levy)

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Homelessness Support Programs



At Home Incentive Program



Social Housing Redevelopment



Rent Supplements



## Significant Investments in Critical Service Areas continued



2023

Paramedic Services Service and Financing Strategy (2023 – 2032)



Endorsed by Regional Council on March 1, 2023 (Report #2023-COW-7)



To respond to population growth, increased calls for service, significant hospital offload delays, support employee wellness and sustained resilience and to improve current response times. 2023 investments include:

- 4 new 12-hour shifts providing 48 hours of additional paramedic services daily
- additional health and wellness supports for paramedics
- additional supervisory and support staff for a growing paramedic service
- capital investments including funding for the Clarington Station, new South Whitby Station and North Durham Station



Projected to require annual property tax increases of between half to three quarters of a per cent per year on the overall Regional tax levy over the term of the plan

### Transit Service and Financing Strategy (2023-2032)



Endorsed by Regional Council on March 1, 2023 (Report #2023-F-5)



To enhance service, fully electrify the fleet by 2037, implement new infrastructure and passenger amenities and fare modernization. 2023 investments include:

- 27,178 additional transit service hours
- procurement of 22 electric buses
- strategic planning activities to support DRT's longterm planning and continuous improvement efforts



Projected to require annual property tax increases of approximately 2 per cent per year on the overall Regional tax levy over the term of the plan

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## Advancing the Region's Strategic Plan



In addition to investments in critical service areas there are a series of strategic investments required to deliver critical services and programs to a growing and diverse community of residents and businesses

### **Environmental Sustainability**

- Investments to implement Corporate Climate Action Plan including deep energy retrofits
- Continue to implement the Durham Greener Homes Program
- Implement the Region's Long-term Waste Management Strategy

### **Economic Prosperity**

- Continue to advance transit-oriented development opportunities
- Implement 2023 to 2027 Ready Set Future A PLACE Blueprint for Durham, a five-year Economic Development and Tourism Strategy and Action Plan
- Complete Envision Durham the Region's Official Plan Update

### Service Excellence

- Implement the Works Depot Rationalization study
- Continue implementation of Service Durham, modernizing our customer service delivery and providing a seamless customer experience
- Investments to improve Regional locates program in alignment with recent study
- Advance the Technology and Cyber Risk Management program, 94

## Advancing the Region's Strategic Plan

### Social Investment

- Implement provincial and federal government's Canada-Wide Early Learning and Child Care Plan
- Implement Provincial Integrated Employment Services Program
- Relocation of the Breast Feeding Clinic and creation of dedicated vaccination clinic space
- Support two new Region operated childcare centres

### **Community Vitality**

- Increase investment in Durham Regional Police Services
- Develop new Diversity, Equity and Inclusion Strategy
- Undertake an equity audit
- Identify areas for reconciliation and culture safety relevant to Indigenous residents and employees
- Support the Community Safety and Well-Being (CSWB) Plan
- Enhance the level of care and supports for residents of the Region's long-term care homes including additional resources to support 4.2 hours daily of direct nursing care on average across all homes
- New Regional long-term care home in North Pickering (Seaton)
- Expand Durham Vision Zero program by adding two new mobile and two new fixed automatic speed enforcement cameras
  and \$1.7 million in capital works
- Implement recommendations contained in the Regional Cycling Plan
- Engage stakeholders to implement the Durham Region Opioid Response Plan
- Improve access to oral health services for eligible low-incorrect serious through the Ontario Seniors Dental Care Program

## Base Budget Pressures



The 2023 Budget responds to a number of base pressures that are required to continue to deliver the Region's existing programs and services including:

- Significant inflationary pressures in 2022 and projected for 2023.
- Capital cost escalations
- Staff and service contract cost increases
- COVID impacts
- Transition of responsibility for prosecution of Part III and Part IX Provincial Offences to the Region from the province
- Changes in provincial and federal funding
- Bill 23, More Homes Built Faster, 2022 impacts
- The annualization of 2022 budget decisions and decisions approved in-year

Accommodating these base pressures while investing in critical service areas all possible financing sources were taken into consideration to maximize opportunities for permanent base support such as the sustainable use of reserves and reserve funds

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## 2023 Capital Budget and Nine-Year Forecast





<b>Durham</b> $\approx$	2022	2023	Forecast					
Budget 82	Approved Budget	Proposed Budget	2024	2025	2026	2027	2028-2032	Forecast Total
Capital Expenditures								
Property Tax Supported Capital Expenditures	492,767	497,773	580,629	460,201	363,639	314,714	1,490,851	3,210,034
Capital Financing								
General Levy	29,533	35,793	53,938	82,949	95,298	108,669	405,755	746,609
Development Charges	69,645	78,435	71,296	91,812	96,641	80,712	389,213	729,674
Reserves and Reserve Funds	152,486	135,612	227,435	145,295	141,158	102,856	533,525	1,150,269
Debentures	134,300	129,549	55,390	126,504	30,538	21,475	153,315	387,222
Subsidy/Grant	102,345	103,749	168,883	13,525	-	-	-	182,408
Other Financing	4,458	14,635	3,687	116	4	1,002	9,043	13,852
Property Tax Supported Capital Financing	492,767	497,773	580,629	460,201	363,639	314,714	1,490,851	3,210,034



- 2024 capital forecast to be updated to include most recent information on Bill 23 impacts, increased growth projections and updated DC Background Study and By-law
- Region is entering into a period of significant investment in a number of major capital projects for which the Region has been accumulating financing in reserves and reserve funds over the last number of years
- Need to continue to increase tax levy investment in capital for sustainable asset management work
- Increase use of reserves, reserve funds and debenture financing projected over the ten-year capital Page 53 of 94 plan

## Looking Forward: 2024-2032 Forecast



Based on current projections of planned investments – as well as known risks and pressures - the Region is facing a tax levy increase of approximately 5% annually over the forecast period



## Strategic Investments Pressures

Social Housing Redevelopment

Housing and Homelessness Supports

Seaton Long-term Care Home

Two new Directly Operated Childcare Centres

Achieving GHG emissions reduction target

Advancing critical investments in DRPS

Lakeshore GO East Extension



## Implementing long-term service and financing strategies

Paramedic Services
Masterplan Review and
Implementation Strategy

Durham Region Transit's Long-Term Investment Plan



### Bill 23, More Homes Built Faster Act, 2022

Significant resource requirements to plan for and implement the level of growth directed by the Province to achieve the home construction targets



## Forecasted Pressures

Asset Management Pressures

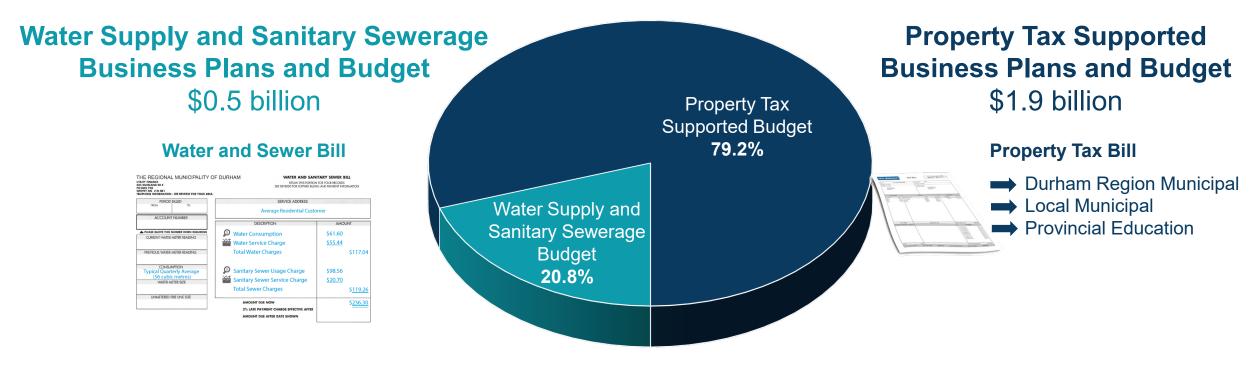
Etc.

## Overview of 2023 Regional Budget



The annual Business Plans and Budget outlines the cost of delivering a wide range of essential programs and services. It ensures resource allocations are aligned with Regional Council's strategic objectives and balance service, infrastructure and legislative requirements within a framework of financial stability and transparency.

### 2023 Recommended Budget - \$2.4 billion

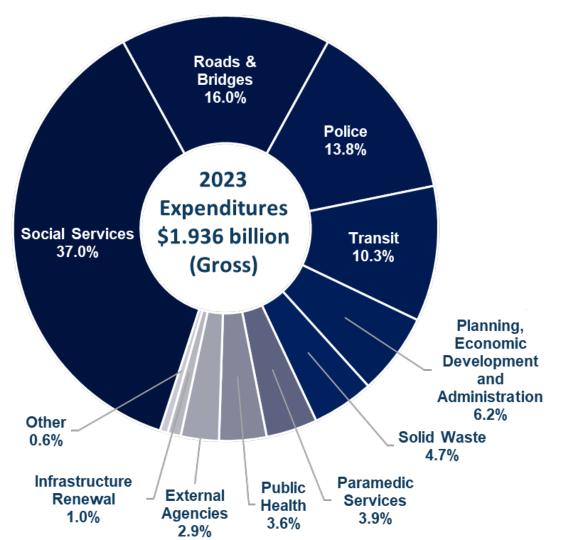


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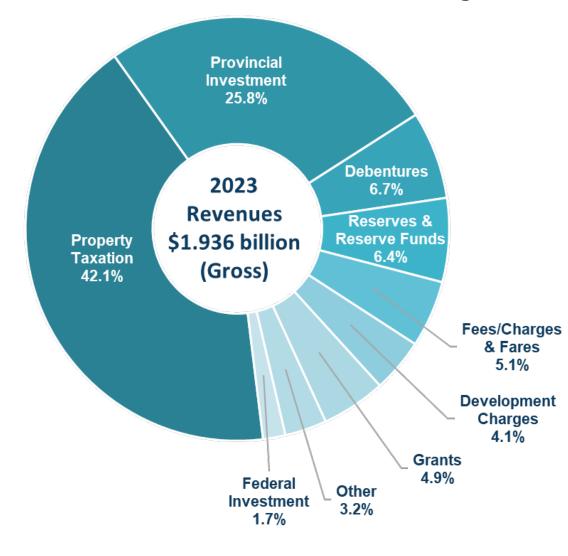
## Regional Property Tax Supported Budget



### **2023 Recommended Gross Expenses**



### **2023 Recommended Gross Funding**



## 2023 Regional Property Taxes: Average Home



30.4%





**Social Services** 

Roads & Bridges

Durham Region Transit

Planning, Economic Development & Admin

Solid Waste Management

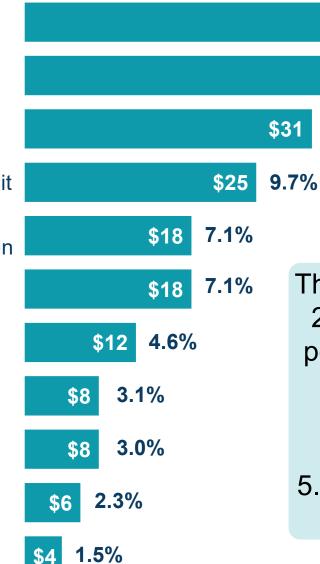
Region of Durham Paramedic Services

Public Health

**External Agencies** 

Infrastructure

Other



The average single detached home in Durham, with a 2023 CVA of \$483,100 will pay approximately \$257 per month, or \$3,086 annually, for Regional property tax supported services.

19.2%

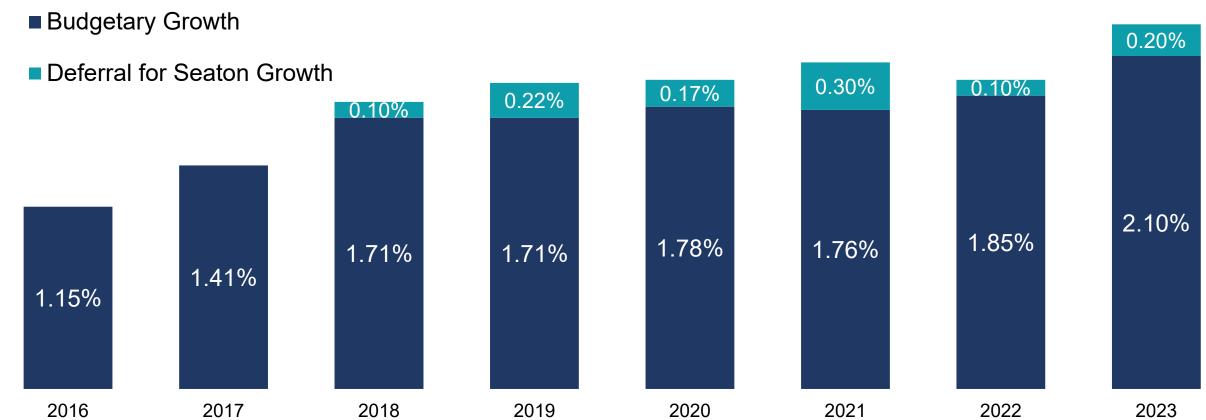
The 2023 proposed Regional budget increase is 5.2%, \$153 annually (\$12.75 monthly) for an average single detached home.

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12.0%

### **Assessment Growth**



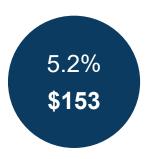


### **Seaton Growth**

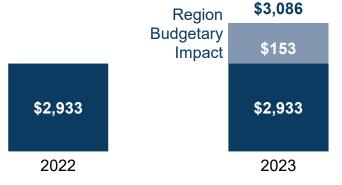
- Ensure continued financial sustainability by matching required Regional operations expenditures with assessment growth
- Estimated 2023 assessment growth related to Seaton is 0.20%

## 2023 Property Tax Impacts: Regional





Average Region-Wide Residential Home 2022 CVA = \$483,100



No change in Residential Education Property Taxes

## Commercial Regional Budgetary Increase



Based on Occupied 2022 CVA = \$500,000

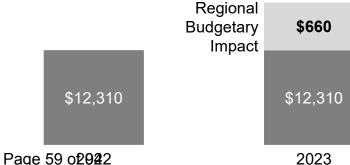


Province maintaining reduced 2021 education tax rates
Reduction approx. 10% or \$500 from 2020 level

## Industrial Regional Budgetary Increase



Based on Occupied 2022 CVA = \$1,000,000

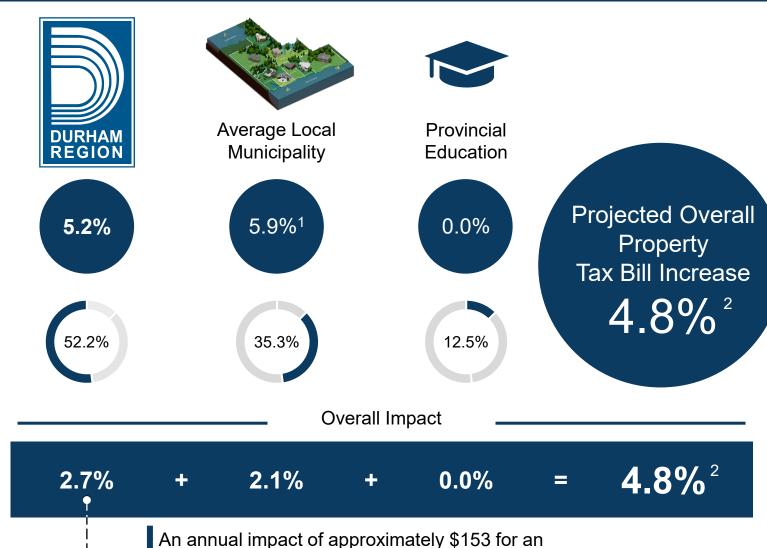


\$12,970

Province maintaining reduced 2021 education tax rates Reduction approx. 28% or \$3,500 from 2020 level

## 2023 Property Tax Impacts: Overall





<sup>&</sup>lt;sup>1</sup> The Municipal proposed budget is an estimate based on currently available information regarding the projected 2023 budget increases for the local municipalities and is subject to amendment

Proposed

Budgetary

Increase

Average

Proportion of

**Property Tax Bill:** 

Residential

average residential property owner in Durham Region

with a 2023 current value assessment of \$483,100 Page 60 of 94

<sup>&</sup>lt;sup>2</sup> The overall property tax bill increase will vary subject to the local municipality in which the property is located

## Looking Forward: Property Tax Considerations



m 2023

The Regional Municipality of Durham – like other municipalities in the province – faces a number of potential property tax challenges that have the potential to shift the property tax burden from non-residential property tax payers to residential property tax payers. Staff continue to closely monitor these pressures including:



## Emergence of the New 'E'conomy

Increasing prevalence of online retail, remote work, new technologies and the decline in brick-and-mortar stores and office buildings decreases the non-residential share shifting the property tax burden to other property tax classes namely the residential tax class



### Reassessment

Although overall it is revenue neutral, reassessment does result in tax shifts between properties, within and across property tax classes, and in the total Regional taxes generated from individual local area municipalities

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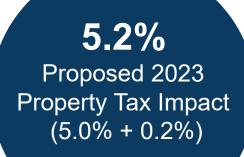


### **Multi-Residential Ratio**

Province has committed to consulting with municipalities on approaches to reduce the current property taxation of multi-residential properties.

One of the options being considered is a reduction in the Multi-Residential Municipal Tax Ratio.
This would shift the tax burden to the remaining property tax classes

### Conclusion



An annual impact of \$153
for an average
residential property
owner in Durham Region
with a 2023 current value
assessment of \$483,100

Addresses significant **investment needs in core service**• **areas** including housing and homelessness programs, paramedic services, transit, and police

Advances the goals of the Region's Strategic Plan

Provides for base budget pressures and non-discretionary pressures – including the **inflationary pressures**• experienced in 2022 and projected for 2023 and anticipated impacts resulting from **Bill 23**, *More Homes Built Faster Act*, 2022

Includes the sustainable use of reserves and reserve funds, development charges, provincial and federal gas tax and debt to fund one-time items and major capital expenditures to mitigate property tax impacts and deliver on Council priorities

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# Questions





The Regional Municipality of Durham

Chief Administrative
Office – Legal Services
Division

605 Rossland Rd. E. Level 1 PO Box 623 Whitby, ON L1N 6A3 Canada

905-668-7711 1-800-372-1102

durham.ca

Jason Hunt Regional Solicitor and Director of Legal Services

### Interoffice Memorandum

**Date:** March 21, 2023

To: Alexander Harras, Regional Clerk

From: Alexander McPherson, Solicitor

Re: Expropriation of lands for the proposed Bus Rapid

Transit Project along Highway 2 (Kingston Road) in the City of Pickering and the Town of Ajax (2018-

**COW-101)** 

On June 13, 2018, Regional Council authorized Regional staff to begin expropriation proceedings for lands required for the proposed Bus Rapid Transit project that cannot be acquired through negotiations (Report #2018-COW-101).

**In the matter of** the proposed expropriation by The Regional Municipality of Durham being

All estate, right, title and interest in Part of Lot 2, Concession 1, in the Geographic Township of Pickering, in the Town of Ajax, described further as Part 1 on Reference Plan 40R-31624.

for the purposes of construction of the Bus Rapid Transit Project along Highway 2 (Kingston Road), in the City of Pickering and the Town of Ajax, from Regional Road 38 (Whites Road) to Regional Road 23 (Lake Ridge Road), in the Regional Municipality of Durham, and all related construction activities as ancillary to the construction.

All estate, right, title and interest in the lands described as follows:

Part of Lot 2, Concession 1, in the Geographic Township of Pickering, in the Town of Ajax, described further as Part 1 on Reference Plan 40R-31624 Notices of Application for Approval to Expropriate Land have been served and published according to the *Expropriations Act*. We are not aware of any persons having requested a hearing of necessity relating to this property.

I enclose four documents:

- 1. Reference Plan 40R-31624
- 2. Form of resolution approving this expropriation;
- 3. Draft expropriation by-law; and
- 4. Certificate of Approval.

Further to CC 02 presented to Regional Council at its meeting on February 1, 2023, please present these four recommendations for Regional Council for approval:

- A) That Regional Council, as approving authority under the *Expropriations Act*, R.S.O. 1990, c. E.26, approve the property requirements for the expropriation of the property as described in the registered reference plan as Part 1 on Reference Plan 40R-31624, deposited in the Land Registry Office on January 17, 2022.
- B) That Regional Council, as expropriating authority under the *Expropriations Act*, authorize all steps necessary to comply with the *Expropriations Act*, including, but not limited to, the preparation and registration of expropriation plans and the service of notices of expropriation, notice of election as to a date for compensation and notices of possession.
- C) That Regional Council grant authority to the Regional Chair and Clerk to execute any notices and forms as may be statutorily mandated by the *Expropriations Act* to give effect to recommendation B), including the notices of expropriation, notices of election as to a date for compensation and notices of possession, including the certificate of approval to be affixed to the expropriation plan.
- D) That the necessary expropriation by-law be presented to Regional Council for adoption.

If Regional Council gives approval to expropriate, please present the draft expropriation by-law to Regional Council for adoption.





The Regional Municipality of Durham

Chief Administrative
Office – Legal Services
Division

605 Rossland Rd. E. Level 1 PO Box 623 Whitby, ON L1N 6A3 Canada

905-668-7711 1-800-372-1102

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On June 13, 2018, Regional Council authorized Regional staff to begin expropriation proceedings for lands required for the proposed Bus Rapid Transit project that cannot be acquired through negotiations (Report #2018-COW-101).

**In the matter of** the proposed expropriation by The Regional Municipality of Durham being

All estate, right, title and interest in Part of the Common Elements, Durham Condominium Plan 169, in the City of Pickering, in the Regional Municipality of Durham, described further as Part 2 on Reference Plan 40R-31395,

for the purposes of construction of the Bus Rapid Transit Project along Highway 2 (Kingston Road), in the City of Pickering and the Town of Ajax, from Regional Road 38 (Whites Road) to Regional Road 23 (Lake Ridge Road), in the Regional Municipality of Durham, and all related construction activities as ancillary to the construction.

All estate, right, title and interest in the lands described as follows:

Part of the Common Elements, Durham Condominium Plan 169, in the City of Pickering, in the Regional Municipality of Durham, described further as Part 2 on Reference Plan 40R-31395,

Notices of Application for Approval to Expropriate Land have been served and published according to the *Expropriations Act*. We are not aware of any persons having requested a hearing of necessity relating to this property.

I enclose four documents:

- 1. Reference Plan 40R-31395
- 2. Form of resolution approving this expropriation;
- 3. Draft expropriation by-law; and
- Certificate of Approval.

Please present these five recommendations for Regional Council for approval:

- A) That Regional Council, as approving authority under the *Expropriations Act*, R.S.O. 1990, c. E.26, approve the property requirements for the expropriation of the property as described in the registered reference plan as Part 2 on Reference Plan 40R-31395, deposited in the Land Registry Office on June 17, 2021.
- B) That Regional Council, as expropriating authority under the *Expropriations Act*, authorize all steps necessary to comply with the *Expropriations Act*, including, but not limited to, the preparation and registration of expropriation plans and the service of notices of expropriation, notice of election as to a date for compensation and notices of possession.
- C) That Regional Council grant authority to the Regional Chair and Clerk to execute any notices and forms as may be statutorily mandated by the *Expropriations Act* to give effect to recommendation B), including the notices of expropriation, notices of election as to a date for compensation and notices of possession, including the certificate of approval to be affixed to the expropriation plan.
- D) That Regional Council authorize Regional staff to negotiate a settlement agreement with the owner to take effect after registration of the expropriation plan only if the owner agrees to waive entitlements including but not limited to notices of expropriation and notices of election as to a date for compensation and only if the owner abridges the timeline for the date of possession to an earlier date than what it is defined as under the *Expropriations Act*.
- E) That Regional Council grant authority to the Regional Chair and Clerk to execute an agreement to give effect to recommendation D), should an agreement be negotiated successfully.

If Regional Council gives approval to expropriate, please present the draft expropriation by-law to Regional Council for adoption.

### Report #3 of the Finance & Administration Committee

For consideration by Regional Council

March 29, 2023

The Finance & Administration Committee recommends approval of the following:

- 1. Durham Accessibility Advisory Committee (AAC) membership appointments (2023-A-6)
  - A) That the following five people be appointed as community members to the Durham Region Accessibility Advisory Committee:
    - i. Aly Beach
    - ii. Dawn Campbell
    - iii. Rosanne Purnwasie
    - iv. Sarah Sones
    - v. Wayne Henshall
  - B) That the following three individuals be appointed as representatives from industry, association and public institutions to the Durham Region Accessibility Advisory Committee:
    - i. Doreen Hume-McKenna
    - ii. Heather Hall
    - iii. Lorrie Houston
- 2. Ukrainian Humanitarian Response in Durham (2023-A-7)
  - A) That Regional Council approve a request for up to \$750,000 to continue to provide supports to individuals and families arriving in Durham via the Canada-Ukraine Authorization for Emergency Travel (CUAET) without independent financial means and are at risk of being precariously housed or homeless, with financing to be provided at the discretion of the Commissioner of Finance;
  - B) That Regional staff be authorized to amend an existing Memorandum of Understanding (MoU) with the Community Development Council of Durham (CDCD) to continue to provide the needed wrap-around supports for these individuals for the duration of the project;
  - C) That Regional staff be delegated authority or utilize existing delegated authorities to execute any transfer payment agreements, expend funds in accordance with the program guidelines, make any modifications to the program(s) to ensure desired outcomes are achieved, that the Purchasing

By-law and Budget Management Policy be waived for this project as applicable and to receive any federal and/or provincial funds should they become available for this response;

- D) That Regional staff be directed to pursue full recovery from federal and/or provincial levels of government for the costs associated with the Region of Durham's (Region) Ukrainian humanitarian response, and that staff report back on the outcome of this undertaking; and,
- E) That a copy of report 2023-A-7 of the Chief Administrative Officer be circulated to the Minister of Immigration, Refugees and Citizenship Canada, Durham Members of Parliament (MPs), Durham Members of Provincial Parliament (MPPs), the Federation of Canadian Municipalities and the Association of Municipalities of Ontario (AMO) for their information.
- 3. The Remuneration and Expenses in 2022 of Members of Regional Council and Regional Council Appointees to Local Boards, as Required by Section 284(1) of the Municipal Act, 2001, S.O. 2001, c.25 (2023-F-7)

That Report #2023-F-7 of the Commissioner of Finance be received for information.

- 4. <u>2023 Strategic Property Tax Study (2023-F-8)</u>
  - A) That for the 2023 property taxation year, the municipal property tax ratios for the following property classes and subclasses for the Regional Municipality of Durham be set as follows, consistent with the 2022 ratios, and the requisite by-law be prepared, and approval be granted,

Multi-Residential	1.8665
New Multi-Residential	1.1000
Landfill	1.1000
Pipelines	1.2294
Farmland	0.2000
Managed Forests	0.2500

### **Commercial Broad Class**

(Including Shopping Centres,	Office Buildings, Parking Lots and Residual)
Occupied	1.4500
Vacant Land	1.4500
Excess Land	1.4500
On Farm	1.4500

### **Industrial Broad Class**

(Including Large Industrial and Residual)	
Occupied	2.0235
Vacant Land	2.0235
Excess Land	2.0235
On Farm	2.0235

- B) That to achieve greater fairness and equity in the Current Value Assessment (CVA) system and property taxation policy, the Province be requested to:
  - i) update the Provincial statutory rate applicable to nuclear generating facilities;
  - ii) institute an annual mechanism to ensure the rate continues to be updated in the future, and;
  - iii) redirect proxy property tax payments currently paid by the Region's two nuclear generating facilities to the Ontario Electricity Financial Corporation (OEFC) for the Ontario Hydro stranded debt to the host municipalities and the Region following retirement of the stranded debt.
- 5. The 2023 Regional Business Plans and Budgets for Property Tax Purposes, including General Purpose, Solid Waste Management and Durham Region Transit (2023-F-9)
  - A) That the 2023 Business Plans and Property Tax Budgets for General Purposes (excluding Durham Region Transit and Solid Waste Management) be approved, at a total net property tax requirement of \$679,862,000 as detailed within the 2023 Regional Business Plans and Budgets, which are highlighted in Report #2023-F-9 and summarized as follows:

	2023 Tax
Paris and One and in a	Requirements
Regional Operations	(\$000s)
i) Departmental Operations - excluding Long-term Care	306,178
ii) Departmental Operations – Long-term Care	56,954
iii) Bill 23 – More Homes Built Faster Act Provision	1,900
iv) Regional Roads Reserve – Growth	12,549
v) Regional Roads – Rehabilitation Reserve Fund	26,050
vi) Regional Bridges – Rehabilitation Reserve Fund	5,525
Total Regional Operations	409,156
Police Services:	
vii) Police Services - Guideline	245,840
viii) Police Services – Incremental Request above Guideline	1,692
Total Police Services	247,532
ix) Conservation Authorities	9,218
Special Contributions:	
x) Land Conservation and Protection Reserve Fund	297
xi) Durham Region Community Investment Grant	6,220
Total Special Contributions	6,517
SUBTOTAL	672,423
xii) Deferral for Seaton Assessment Growth	7,047
xiii) Adjustment to Assessment Base (re: Assessment under appeal)	392
TOTAL GENERAL PROPERTY TAX PURPOSES	679,862

- B) That the 2023 Capital Program for General Property Tax Purposes and financing (excluding Solid Waste, Durham Region Transit and Conservation Authorities' requirements), as outlined in Attachment 4 to Report #2023-F-9 and as further detailed within the 2023 Regional Business Plans and Budgets, in the amount of \$408,039,000 be approved including up to \$15,667,000 in debenture financing;
- C) That the 2024 to 2032 Capital Forecast for General Property Tax Purposes (excluding Solid Waste, Durham Region Transit and Conservation Authorities' requirements), as outlined in Attachment 4 to Report #2023-F-9 and as further detailed within the 2023 Regional Business Plans and Budgets in the amount of \$2,191,022,000 be received for information purposes only and be subject to future approvals.

### **Contributions for Regional Roads and Bridges**

D) That a 2023 contribution of \$12,549,000 to the Regional Roads Reserve -

Growth be authorized to allow for financing of Road Capital Construction Projects.

- E) That a 2023 contribution of \$26,050,000 to the Regional Roads Rehabilitation Reserve Fund be authorized to assist with road rehabilitation requirements.
- F) That a 2023 contribution of \$5,525,000 to the Regional Bridges Rehabilitation Reserve Fund be authorized to assist with bridge rehabilitation requirements.

### **Durham Regional Local Housing Corporation**

G) That the 2023 Budget for the Durham Regional Local Housing Corporation be approved at a total net property tax requirement of \$14,185,000.

### **Conservation Authorities**

7	Fotal Conservation Authority Special Projects Funding	\$1,752,525
	Lake Simcoe Region Conservation Authority	487,653
	Toronto and Region Conservation Authority	874,871
	Ganaraska Region Conservation Authority	245,871
	Kawartha Region Conservation Authority	\$144,130
,	the Region's Conservation Authorities as summarized below	• •
 ])	That funding totalling \$1,752,525 for 2023 special projects b	e approved for
	Total Conservation Authority Operations Funding	\$6,628,702
	Lake Simcoe Region Conservation Authority	261,454
	Toronto and Region Conservation Authority	707,600
	Ganaraska Region Conservation Authority	570,974
	Kawartha Region Conservation Authority	707,684
	Central Lake Ontario Conservation Authority	\$4,380,990
,	Region's five Conservation Authorities as summarized below	
H)	That funding totalling \$6,628,702 for 2023 operations be applications.	proved for the

J) That funding totalling \$200,000 for 2023 land management expenditures be approved for properties within Durham Region as outlined below:

Central Lake Ontario Conservation Authority	\$85,000
Kawartha Region Conservation Authority	15,000
Ganaraska Region Conservation Authority	37,000
Toronto and Region Conservation Authority	41,000
Lake Simcoe Region Conservation Authority	22,000

Total Conservation Authority Land Management Funding \$200,000

K) That the Oak Ridges Moraine Groundwater Program (ORMGP) Initiatives be continued in 2023 at a funding level of \$175,000 for ongoing groundwater protection initiatives jointly funded with the City of Toronto, Region of York

and Region of Peel.

- L) That the special funding requests as outlined below be approved subject to the accountability of project costs incurred and project completion:
  - a) Central Lake Ontario Conservation Authority for phase five of five of the Restoration Program in the amount of \$150,000;
  - b) Central Lake Ontario Conservation Authority for improvements to the washroom facilities at Enniskillen Conservation Area and Long Sault Conservation Area in the amount of \$130,000;
  - c) Central Lake Ontario Conservation Authority for Lynde Creek Floodplain Mapping in the amount of \$110,000;
  - d) Kawartha Conservation Authority for a final phase of the Watershed Planning project in the amount of \$27,300;
  - e) Kawartha Conservation Authority for phase four of five for the digitization of corporate records in the amount of \$5,408; and
  - f) Kawartha Conservation Authority for the implementation of their 10year Environmental Monitoring Strategy in the amount of \$9,014.
- M) That the special funding request as outlined below be approved subject to securing the remainder of the project from the National Resources Canada Zero Emission Vehicle Infrastructure Program, project completion and accountability of project costs incurred:
  - a) Central Lake Ontario Conservation Authority for two electric vehicle charging stations at the Central Lake Ontario Conservation Authority Administration Centre in the amount of \$30,000.
- N) That a contribution of \$297,000 to the Land Conservation and Protection Reserve Fund be authorized to assist in financing requests for funding received from the five Conservation Authorities to acquire environmentally sensitive lands within the Region, based on eligibility criteria per the approved Regional Land Acquisition Reserve Fund Policy.

### Solid Waste Management 2023 Business Plan and Budget

- O) That the 2023 Business Plan and Budget for Solid Waste Management at a net property tax requirement of \$57,821,000 be approved as detailed in the 2023 Solid Waste Management Business Plan and Budget.
- P) That the 2023 Capital Program for Solid Waste Management and financing, as outlined in Attachment 4 to Report #2023-F-9 and as further detailed within the 2023 Regional Business Plan and Budget for Solid Waste Management, in the amount of \$1,880,000 be approved.
- Q) That the 2024 to 2032 Capital Forecast for Solid Waste Management as outlined in Attachment 4 to Report #2023-F-9 and as further detailed within the 2023 Regional Business Plans and Budgets in the amount of

\$50,134,000 be received for information purposes only and be subject to future approvals.

### **Durham Region Transit 2023 Business Plan and Budget**

- R) That the 2023 Business Plan and Budget for Durham Region Transit be approved at a total net property tax requirement of \$79,670,000, as detailed in the 2023 Durham Region Transit Business Plan and Budget.
- S) That the 2023 Capital Program for Durham Region Transit and financing, as outlined in Attachment 4 to Report #2023-F-9 and as further detailed within the 2023 Regional Business Plans and Budget, in the gross amount of \$87,854,000 be approved, including up to \$19,804,000 in debenture financing (including \$12,804,000 in long-term financing from the Canada Infrastructure Bank), with the exception of the Harmony Terminal and the Windfield Farms Terminal project and associated financing of \$7,000,000 which is subject to further reporting and approval by Regional Council.
- T) That the 2024 to 2032 Capital Forecast for Durham Region Transit as outlined in Attachment 4 to Report #2023-F-9 and as further detailed within the 2023 Regional Business Plans and Budget in the amount of \$968,878,000 be received for information purposes only and be subject to future approvals.

# <u>Canada Infrastructure Bank (CIB) Credit Agreement for the Acquisition of Zero Emission Bus (ZEB) Fleet</u>

- U) That the borrowing upon credit of The Regional Municipality of Durham of a maximum principal amount of \$62,000,000.00 for the acquisition of the ZEB Fleet, the entering into of the Credit Agreement by the Regional Chair and the Regional Clerk, and the establishment of the Credit Facility described in the Credit Agreement be approved, subject to the concurrence of the Regional Treasurer and that approval be granted for the requisite authorizing by-law.
- V) That pursuant to the authority contained in Section 23.1 and Subsection 412 (2) of the Municipal Act, 2001, as amended, the Region hereby delegates to the Regional Treasurer, in consultation with the Regional Clerk, the authority to amend the authorizing by-law by attaching additional Schedules "C", commencing with Schedule "C-2" for the acquisition of additional ZEBs in respect of which additional Advances under the Credit Facility will be made by the CIB to the Region in accordance with the Credit Agreement. The Regional Treasurer will report the terms of any such additional Schedules "C" to Regional Council for information once every calendar year for Regional Council's information.

W) That the Regional Treasurer be authorized to generally do all things and to execute all other documents and papers in the name of the Region in order to carry out the long-term borrowing under the Credit Agreement.

### **Financial Management and Accountability**

- X) That the Listing of 2023 Regional Fees and Charges, as set forth in the 2023 Regional Business Plans and Budgets be approved and made available to the public and all applicable by-laws be amended accordingly.
- Y) That the existing U-Pass agreement with Durham College, Ontario Tech University and Trent University (Durham Campus) be extended through the 2023-2024 academic year, including a 1.9 per cent increase in the fee per eligible student from \$147.25 per semester to \$150.00 per semester for the period of September 1, 2023 to August 31, 2024, an increase of \$2.75 per four month semester.
- Z) That based upon the 2023 Regional Business Plans and Budgets as recommended herein, the Commissioner of Finance be authorized to set 2023 Regional Property Tax Rates for General Purposes, Solid Waste Management and Durham Region Transit and approval be granted for the requisite By-laws.
- AA) That for any Regional program change or capital expenditure included within the 2023 Regional Business Plans and Budgets which is proposed to be financed in whole, or in part, from Provincial/Federal subsidies, grants or related revenues, neither staffing, capital nor other related Regional expenditures can be committed until such time as adequate confirmation, to the satisfaction of the Commissioner of Finance/Treasurer, is received from the respective provincial/federal ministry to commit to the subsidy, grant or related revenues in accordance with the Regional Budget Management Policy.
- BB) That funding totalling up to \$73,600 be approved for the Pickering Auxiliary Rescue Association with the funding to be provided from within the Finance Department's 2023 Business Plan and Budget to be administered by the Finance Department in consultation with the Durham Regional Police Service (DRPS) based upon services rendered.
- CC) That funding totalling up to \$47,245 be approved for COMRA with the funding to be provided from within the Finance Department's 2023 Business Plan and Budget to be administered by the Finance Department in consultation with the Durham Regional Police Service based upon services rendered.
- DD) That the policy approved in Report #2019-F-33 to fund the post year-end payment for 50 per cent of the unused incidental sick hours from the Employee Benefits reserve be rescinded.

EE) That the reporting of the Impact of Excluded Expenses for tangible capital asset amortization, post-employment benefits and solid waste landfill closure/post-closure expenses be adopted, per requirements under the Ontario Regulation 284/09 of the Municipal Act, 2001 and the Public Sector Accounting Board (PSAB).

# Estimated Impact of Excluded Expenses on Accumulated Surplus For the 2023 Business Plans and Budgets (\$,000's)

	<u>2022</u> <u>2023</u>				
	<u>Total</u> <u>\$</u>	Property Tax \$	<u>Water</u> \$	Sewer \$	Total \$
PSAS Additions to Budget	<u> 4</u>	<u> 4</u>	<u> </u>	<u>¥</u>	<u>4</u>
Tangible Capital Asset Amortization	162,021	98,750	29,047	36,851	164,648
Post-Employment Benefit Expense	15,354	25,863	670	768	27,301
Landfill Closure Costs - Increase/(Decrease) in Liability	(38)	(248)	-	-	(248)
Transfers from Reserves and Reserve Funds	156,495	123,847	9,447	12,065	145,359
Proceeds of Debt issued for Regional Purposes	134,300	129,549	15,667	15,667	160,883
Total PSAB Additions	468,132	377,761	54,831	65,351	497,943
PSAS Reductions to Budget					
Gross Tangible Capital Assets Acquisitions	(763,443)	(493, 157)	(144, 198)	(147,503)	(784,858)
Less: Tangible Capital Asset Recoveries	63,388		-	40,691	40,691
Net Tangible Capital Asset Acquisitions	(700,055)	(493, 157)	(144, 198)	(106,812)	(744,167)
Debt Principal Payments	(12,412)	(16,602)	-	(2,041)	(18,643)
Transfers to Reserves and Reserve Funds	(143,817)	(124,977)	(9,447)	(20,844)	(155, 268)
Contributed Tangible Capital Assets	(21,197)	(297)	(8,972)	(10,748)	(20,017)
Total PSAB Reductions	(877,481)	(635,033)	(162,617)	(140,445)	(938,095)
Not Impact (Increase) to Accumulated Surplus	(409,349)	(257 272)	(107,786)	(75,094)	(440 152)
Net Impact - (Increase) to Accumulated Surplus	(409,349)	(257,272)	(101,100)	(75,094)	(440,152)

Respectfully submitted,

K. Ashe, Chair, Finance & Administration Committee

### Report #2 of the Health & Social Services Committee

For consideration by Regional Council

March 29, 2023

The Health & Social Services Committee recommends approval of the following:

- 1. Standing Agreement with Zoll Medical Canada Limited (2023-MOH-2)
  - A) That the Zoll X-Series/X-Series Advanced monitor/defibrillator be maintained as the Regional standard for a period of five (5) years;
  - B) That authorization be granted to award a sole source agreement to Zoll Medical Canada Limited effective March 1, 2023 for a period of five (5) years for the purchase of new/replacement monitor/defibrillators pending approval of the 2023 Paramedic Services Business Plans and Budget; and
  - C) That a Standing Agreement with Zoll Medical Canada Limited be negotiated and awarded to supply the Region of Durham Paramedic Services (RDPS) with non-warranty maintenance and repair service, and reusable and disposable accessory equipment for Zoll X-Series/X-Series Advanced monitor/defibrillators for a five (5) year term at an annual estimated cost of \$500,000.

Respectfully submitted,

E. Roy, Chair, Health & Social Services Committee

### Report #3 of the Planning & Economic Development Committee

For consideration by Regional Council

March 29, 2023

The Planning & Economic Development Committee recommends approval of the following:

- 1. Durham Active Transportation Committee (DATC) Membership Appointments (2023-P-5)
  - A) That the following citizen volunteers be appointed as "area municipal representatives" to the Durham Active Transportation Committee: Aisha Heywood (Pickering); Tanja Van Helsdingen (Ajax); Ron Lalonde (Whitby); Bob Astley (Oshawa); Connor Houston (Clarington); Kamal Mirani (Brock); Philip Smith (Uxbridge); and Marc Gibbons (Scugog);
  - B) That the above-named citizen volunteers be advised of their appointment to the 2023-2026 term of the Durham Active Transportation Committee; and
  - C) That a copy of Report #2023-P-5 of the Commissioner of Planning and Economic Development be forwarded to the area municipalities and the Durham Active Transportation Committee.

Respectfully submitted,

B. Chapman, Chair, Planning & Economic Development Committee

### Report #3 of the Works Committee

For consideration by Regional Council

March 29, 2023

The Works Committee recommends approval of the following:

- 1. The Regional Municipality of Durham's Drinking Water Systems 2022 Summary Report (2023-W-10)
  - A) That the 2022 Summary Report for the Regional Municipality of Durham Drinking Water Systems be received for information;
  - B) That receipt of Report #2023-W-10 of the Commissioner of Works be confirmed by resolution of Regional Council; and
  - C) That a copy of this resolution be forwarded to the Ontario Ministry of the Environment, Conservation and Parks' York-Durham District Office to indicate that the conditions of Schedule 22 of Ontario Regulation 170/03 have been fulfilled.
- 2. Appointment of Staff as Well Contractor Licence Representatives and Delegation of Authority to the Commissioner of Works for Future Appointments (2023-W-11)
  - A) That Regional Council appoint Beata Golas as the Regional Municipality of Durham representative in matters related to and requiring a Well Contractor Licence as prescribed by the Ontario Water Resources Act;
  - B) That Regional Council delegate authority to the Commissioner of Works to make future appointments and authorize staff to represent the Regional Municipality of Durham in matters related to and requiring a Well Contractor Licence as prescribed by the Ontario Water Resources Act (or other such provincial legislation as may apply from time to time to provide for the management of wells) as necessary in the future; and
  - C) That a By-law to amend the Delegation By-law (By-law 04-2023), generally in the form included as Attachment #1 to Report #2023-W-11 of the Commissioner of Works, to reflect the addition of the delegation of authority as provided in Recommendation B), be approved.
- 3. Approval of Capital Works and Financing to be Incorporated into a Servicing Agreement with Winash Developments Limited, including Cost Sharing in Accordance with the Region Share Policy for Regional Infrastructure along the

Proposed Mid-Block Arterial Roadway in the Brooklin Urban Area, in the Town of Whitby (2023-W-12)

- A) That capital works and financing estimated at \$16,545,100 for the Region share of the extension and oversizing of a sanitary sewer, local watermain and feedermain, in the Town of Whitby, be approved;
- B) That the Regional Municipality of Durham be authorized to enter into a Servicing Agreement with Winash Developments Limited for the construction and oversizing of a sanitary sewer and a local watermain and feedermain, in the Town of Whitby, including cost sharing in accordance with the Regional Municipality of Durham's Region Share Policy, at an estimated total project cost of \$22,486,400;
- C) That financing for the servicing agreement be provided from the following sources:

### **Developer's Share - Sanitary Sewer**

Winash Developments Limited	\$4,569,400
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### **Developer's Share – Watermain**

Winash Developments Limited	\$1,371,900
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### Total Developer's Share \$5,941,300

### Regional Share – Sanitary Sewer

#### 2022 Sanitary Sewage System Capital Budget

Item 63: Southwest Brooklin Trunk Sanitary Sewer from west of Cochrane St. to east of Highway #12, Whitby Region's share (Project id: D2220)

Residential Development Charges	\$2,728,017
Commercial Development Charges	\$170,039
User Rate	\$798,444

### Total Regional Share – Sanitary Sewer \$3,696,500

#### Regional Costs - Watermain

### 2023 Water Supply System Capital Budget

Item 132: Zone 3 feedermain on Mid-Block Arterial from Lynde Creek to Ashburn Rd., Whitby (West Loop) Region's Share (Project id: D2202)

Residential Development Charges	\$5,824,174
Commercial Development Charges	\$146,269

User Rate \$678,157
Total Funding \$6,648,600

### Prior Funding – 2022 Water Supply System Capital Budget

Item 155: Zone 3 feedermain on Ashburn Rd. from Mid-Block Arterial to Winchester Rd. (Project id: D2203)

Residential Development Charges	\$5,431,200
Commercial Development Charges	\$136,400
User Rate	<u>\$632,400</u>
Total Funding	\$6,200,000

Total Regional Share – Watermain \$12,848,600

Total Regional Share \$16,545,100

Total Project Financing \$22,486,400

Respectfully submitted,

D. Barton, Chair, Works Committee

### Report #3 of the Committee of the Whole

For consideration by Regional Council

March 29, 2022

The Committee of the Whole recommends approval of the following:

- 1. Revisions to the Seaton Phase 1 Regional Infrastructure Front-Ending Agreement to Allow the Construction of a Seaton Phase 2 Landowner Constructed Sanitary Sewer Project as a Phase 1 Project (2023-COW-10)
  - A) That the Regional Municipality of Durham enter into an amending agreement with the Seaton Landowners Group to redefine a Phase 2 sanitary sewer project, West Sub-Trunk 2 (WS2SS), as a Phase 1 Landowner Constructed Project under the same terms and conditions of the Seaton Phase 1 Regional Infrastructure Front-Ending Agreement;
  - B) That the Regional Chair and Regional Clerk be authorized to execute the above-noted agreement in a form satisfactory to the Regional Solicitor; and
  - C) That a copy of Report #2023-COW-10 of the Commissioners of Works and Finance be provided to the City of Pickering.
- 2. <u>Lakeshore East GO Extension and Transit Oriented Development (2023-COW-11)</u>
  - A) That the Lakeshore East GO Extension and Transit Oriented Development update provided within Report #2023-COW-11 of the Commissioners of Finance and Planning and Economic Development be received for information;
  - B) That the recommendations contained in Confidential Attachment #1 to COW Report #2023-COW-11 be approved; and
  - C) That the recommendations contained in Confidential Attachment #1 to Report #2023-COW-11 and the confidential presentation materials from the February 17, 2023 Special Council Meeting be released publicly, with the exception of any Provincial commercially confidential information, at such a time as the Region's Transit Oriented Development strategy is no longer deemed to be confidential by the Region of Durham.
- Approval to Retain Infrastructure Ontario for Project Management Services for the First Phase of the Revitalization of Durham Regional Local Housing Corporation Properties (2023-COW-12)
  - A) That the first phase of the Revitalization of Durham Regional Local Housing Corporation properties located at 416-448 Malaga Road and the 12 semi-detached units on Christine Crescent, in the City of Oshawa, be approved with an initial upset cost of \$500,000;

- B) That an agreement with Infrastructure Ontario's Project Management Office with additional external advisory and expert services to be procured by Infrastructure Ontario of the Regional Municipality of Durham as necessary to complete the Stage #1 tasks for the provision of advisory and project management services for the proposed first phase of redevelopment of the Durham Regional Local Housing Corporation sites be approved with an upset limit not to exceed \$500,000\* to be financed from the approved project budget;
- C) That upon completion of the Stage #1 scope of work, staff report to Regional Council with a redevelopment plan (including consideration of mixed use and mixed income development), financial analysis, recommended delivery approaches, relocation plan, community consultation results and feedback, ongoing community and stakeholder consultation framework and a budgetary cost estimate for the remaining project activities for final project approval;
- D) That the Commissioner of Finance be authorized to execute any agreements necessary to facilitate the services of Infrastructure Ontario or other advisory and expert resources required, to be provided through Infrastructure Ontario or the Regional Municipality of Durham; and
- E) That a copy of the Council Resolution be provided to the Infrastructure Ontario Project Management Office authorizing the Regional Municipality of Durham to enter into any required agreements to facilitate the project management services. (\*before applicable taxes)
- 4. Recommendations for Eligible Projects Under the At Home Incentive Program for Affordable Housing (2023-COW-13)
  - A) That the following highest ranking applications for affordable rental housing projects be recommended for approval under the At Home Incentive Program (AHIP):
    - Riverbank Homes Limited to build 75 units of affordable rental housing at 109 Colborne Street West in the City of Oshawa (Attachment 1 to Report #2023-COW-13); and
    - Kindred Works to build 13 units of affordable rental housing at 1066 Dunbarton Road in the City of Pickering (Attachment #2 to Report #2023-COW-13);

- B) That the Region provide upfront capital-funding in the amount of \$5,500,000 to Riverbank Homes Limited to support the development and construction of the proposed affordable rental housing project, with financing to be provided from the At Home Incentive Program Reserve Fund (AHIPRF), and advanced based on the following key construction milestones:
  - 50 per cent at the signing of the Municipal Capital Housing Facilities and Contribution Agreement and registration of security
  - 40 per cent at confirmation of fully enclosed building
  - 10 per cent at confirmation of occupancy;
- C) That the Region provide an additional \$2 million of top up funding, as recommended through the 2023 Business Plans and Budgets process to be transferred to the AHIPRF, with upfront capital-funding in the amount of \$1,950,000 to be provided to Kindred Works to support the development and construction of the proposed affordable rental housing project, and advanced based on the following key construction milestones:
  - 50 per cent at the signing of the Municipal Capital Housing Facilities and Contribution Agreement and registration of security
  - 40 per cent at confirmation of fully enclosed building
  - 10 per cent at confirmation of occupancy;
- D) That the Region enter into a Municipal Capital Housing Facilities and Contribution Agreement with both parties to:
  - i) maintain affordable rents for the specified affordable period;
  - ii) continue to use the eligibility requirements for tenants to enable the use of capital grants for eligible purpose-built affordable rental housing projects; and
  - iii) provide accountability and reporting requirements; and
- E) That the Regional Solicitor be directed to prepare the necessary by-laws.

Respectfully submitted,

J. Henry, Regional Chair and CEO



## Run as a candidate

We encourage you to run for an FCM Board Director position.

Want to serve on FCM's Board of Directors in 2023? Access information about committees, candidate

### nominations, campaigning and the election rules.

As we continue to face the local and national impacts of the pandemic, governance of FCM will play a critical role in supporting the advocacy we carry out for municipalities across the country.

If you're invested in the issues our members care about, consider running for a one-year Board term to support our work.

Our Board is made up of elected municipal officials who are committed to championing local priorities at the national level on behalf of the FCM membership. The Board meets in person/hybrid three times per year, with some committee meetings in between. Our Board members also promote FCM priorities in their local communities and with their federal counterparts on Parliament Hill.

Becoming a Board Director is a great opportunity to connect with other members across the country to share lessons learned and new ideas. We hope you'll bring your talents and commitment to the table!

## Who is eligible to run as a candidate?

If you wish to be registered on the electoral ballot, you must:

- Be an elected official of an FCM-member municipality in good standing
- Submit your consent form:
  - Table Officer resolution, nomination form and consent form: Due May 7

3/23/23, 11:03 AM Run as a candidate

> Director resolution and consent form: Due May 14 to include your name on the official ballot

 Submit an official resolution: The resolution (see the template) must be endorsed by your member municipality or Provincial/Territorial Municipal Association, expressly permitting you to seek a position on FCM's Board and confirming your municipality/association will assume any costs related to your attending FCM meetings.

You are also encouraged to post campaign material including a brief bio (see next paragraph).

### Outreach during your campaign

Once your documentation is submitted and approved, we encourage you to submit a picture and a short bio, which we'll post on this website. The bio may include a link to a campaign video if you choose to produce and host one through a third-party provider (e.g., YouTube).

You may post campaign materials on this website, which may contain only the following: written text of the candidate's biography (maximum 500 words); a candidate photo; a link to a campaign video; a link to the candidate's personal campaign page; and one additional link to a candidate's promotional material. FCM will not be responsible for translating materials and will post the information in the language(s) received.

## Want to apply to sit as a committee member?

3/23/23, 11:03 AM Run as a candidate

Our committees include Board and non-Board members of FCM. Eligible candidates may apply to become a member of select FCM's Standing Committees. We'll email members a link to the online form when the application window opens after the Annual Conference.

## Campaign guidelines

These Campaign guidelines include the 2023 rules for campaigning.

## FCM by-laws

These rules guide our organization, including many aspects of the election process.

VIEW THE PDF

## **Election procedures**

Learn about the detailed rules we follow during our elections process.

### **VIEW THE PDF**



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### **SAMPLE COUNCIL RESOLUTION – 2023**

# <u>FEDERATION OF CANADIAN MUNICIPALITIES –</u> ELECTION TO THE BOARD OF DIRECTORS

**WHEREAS** the Federation of Canadian Municipalities (FCM) represents the interests of member municipalities on policy and program matters that fall within federal jurisdiction;

WHEREAS FCM's Board of Directors is comprised of elected municipal officials from all regions and sizes of communities to form a broad base of support and provide FCM with the united voice required to carry the municipal message to the federal government; and

**WHEREAS** FCM's Annual General Meeting (AGM) will be held in conjunction with the Annual Conference and Trade Show, May 25 to 28, 2023, followed by the election of FCM's Board of Directors;

**BE IT RESOLVED** that Council of the **Regional Municipality of Durham** endorse (**INSERT NAME OF ELECTED OFFICIAL**) to stand for election on FCM's Board of Directors for the period starting in May 2023 and ending June 2024; and

**NAME OF ELECTED OFFICIAL)** attending FCM's Board of Directors meetings.

### **Motion Regarding Homelessness Crisis**

Moved by: Councillor Rhonda Mulcahy

Second: Councillor Marilyn Crawford

WHEREAS the homelessness crisis is taking a devastating toll on families and communities, undermining a healthy and prosperous Ontario;

WHEREAS the homelessness crisis is the result of the underinvestment and poor policy choices of successive provincial governments;

WHEREAS homelessness requires a range of housing, social service and health solutions from government;

WHEREAS homelessness is felt most at the level of local government and the residents that they serve;

WHEREAS municipalities and District Social Administration Boards are doing their part, but do not have the resources, capacity or tools to address this complex challenge; and,

WHEREAS leadership and urgent action is needed from the provincial government on an emergency basis to develop, resource, and implement a comprehensive plan to prevent, reduce and ultimately end homelessness in Ontario.

THEREFORE BE IT RESOLVED THAT the Regional Municipality of Durham calls on the Provincial Government to urgently:

- a. Acknowledge that homelessness in Ontario is a social, economic, and health crisis;
- b. Commit to ending homelessness in Ontario;
- c. Work with AMO and a broad range of community, health, Indigenous and economic partners to develop, resource, and implement an action plan to achieve this goal.

AND FURTHER THAT a copy of this motion be sent to the Premier; Minister of Municipal Affairs and Housing; the Minister of Children, Community and Social Services; the Minister of Health; and to the Association of Municipalities of Ontario.

### Motion Regarding Safe-Arrival Program for Schools

Moved by: Councillor Maleeha Shahid

Seconded by: Councillor Rhonda Mulcahy

Whereas the Government of Ontario instituted a Safe-Arrival Policy for schools in 1999 requiring each district school board, school authority, and the Provincial Schools Branch to develop a safe-arrival program to report unexplained student absences in a timely manner to parents, guardians, or caregivers; and,

Whereas there is no requirement for Provincially licensed child care providers to have safe-arrival programs in place; and,

Whereas requiring safe-arrival programs for Provincially licensed child care providers may help prevent avoidable tragedies involving children, such as the June 2022 death of a toddler who was unintentionally left in a hot car for a prolonged period of time when his parent reported to work after failing to deliver the child to his daycare provider.

#### Now therefore be it resolved:

- That the Council of the Region of Durham requests the Province of Ontario to require a Safe-Arrival Policy be developed and implemented by provincially licensed child care providers to enhance the safety of all children enrolled in their programs by reporting unexplained child absences in a timely manner to parents, guardians, or caregivers; and,
- 2. That the Clerk be directed to send this resolution to Premier Ford, the Minister of Education, and all Durham MPPs.

# Motion Regarding Bill C-234: An Act to Amend the Greenhouse Gas Pollution Pricing Act

Moved by: Councillor David Pickles

Seconded by: Councillor Bob Chapman

**Whereas** Bill C-234 (An Act to Amend the Greenhouse Gas Pollution Pricing Act) proposes an amendment to the Federal government's carbon pricing legislation to provide carbon tax exemptions for natural gas and propane used on farm for grain drying and barn heating.

**Whereas** agriculture is one of the key economic drivers in Durham Region, with oilseed and grain farming representing the largest share of total farms in the Region.

**Whereas** there are currently no economically viable options other than fossil fuels for on-farm grain drying in Ontario in the short-term.

**Whereas**, without short-term relief from the Greenhouse Gas Pollution Pricing Act, there will be increased pressure on the cost of food production and ultimately an increase in food prices to consumers.

**Therefore, be it resolved** that Durham Region Council send a letter to the Federal Government including Durham's Members of Federal Parliament, the Federal Minister of Environment and Climate Change, and the Federal Minister of Agriculture and Agrifood to express support for Bill C-234.