

#### **OFFICIAL NOTICE**

## Meeting of Regional Council Revised Agenda

Wednesday, March 27, 2024, 9:30 a.m.
Regional Council Chambers
Regional Headquarters Building
605 Rossland Road East, Whitby

If this information is required in an accessible format, please contact 1-800-372-1102 ext. 2054.

Note: This meeting will be held in a hybrid meeting format with electronic and in-person participation. Committee meetings may be viewed via live streaming.

			Pages	
1.	Call t	o Order & Traditional Territory Acknowledgement		
2.	Roll (	Call		
3.	Decla	arations of Pecuniary Interest		
4.	Adoption of Minutes			
	4.1	Regional Council meeting - February 28, 2024	6	
	4.2	Committee of the Whole meeting – March 20, 2024	24	
5.	Prese	entations		
	*5.1	Shaun Collier, Board Chair, DRPS and Peter Moreira, Chief of Police, DRPS	29	
		re: Durham Regional Police Services Board - Quarterly Update to Council		
	5.2	Elaine Baxter-Trahair, Chief Administrative Officer, Nancy Taylor, Commissioner of Finance, and Nicole Pincombe, Director, Business Planning and Budgets	46	
		re: The 2024 Regional Business Plans and Budget for Property Tax Purposes including General Purpose, Solid Waste Management and Durham Region Transit (2024-F-3) [Refer to Item #9.1 on the agenda]		
6.	Delegations			
	*6.1	Statutory Public Meeting to Consider the Proposed Area Specific	66	

	re: Water Supply and Sanitary Sewerage Services in the Seaton Area	
6.2	Delegation(s) further to Public Notice regarding the 2024 Regional Property Tax Supported Business Plans and Budgets	
*6.3	Brian Kelly (In-Person Attendance) re: The decision of the Ontario Energy Board (OEB) to end the Natural Gas Pipeline Subsidy and to ask the Ontario Government to allow the decision to stand [Refer to Notice of Motions Item #11.1]	84
*6.4	Keith Brooks, Programs Director, Environmental Defense (Virtual Attendance) re: The decision of the Ontario Energy Board (OEB) to end the Natural Gas Pipeline Subsidy and to ask the Ontario Government to allow the decision to stand [Refer to Notice of Motions Item #11.1]	
*6.5	Gaby Kalapos, Executive Director, Clean Air Partnership (Virtual Attendance) re: The decision of the Ontario Energy Board (OEB) to end the Natural Gas Pipeline Subsidy and to ask the Ontario Government to allow the decision to stand [Refer to Notice of Motions Item #11.1]	90
Comr	munications	
*7.1	CC 07 Correspondence dated March 22, 2024 from Shaun Collier, Board Chair, Durham Regional Police Services Board (DRPSB) re: Protocol for the Sharing of Information between the Durham Regional Police Services Board and The Durham Regional Council	96
	Recommendation: Motion to authorize the execution of the Information Sharing Protocol	
*7.2	CC 08 Correspondence dated March 26, 2024 from Wendy Bracken, Durham resident re: The 2024 Budget with regards to the District Heating related to the Durham York Incinerator	99
	Recommendation: Refer to the consideration of Report #2024-F-3 [Item #9.1 on the agenda]	
*7.3	CC 09 Correspondence dated March 26, 2024 from Robert Howe, Goodmans LLP re: Public Meeting Area Specific Development Charges for the Water Supply and Sanitary Sewerage Services in the Seaton Community of the City of Pickering	101
_	Recommendation: Refer to the consideration of Report #2024-F-5 [Item #8.1 on the agenda]	
Repo	rts related to Delegations/Presentations	

7.

8.

	*8.1	Report #2024-F-5 Public Meeting Regarding Proposed Seaton Water Supply and Sanitary Sewer Area Specific Development Charges By-law and Background Study	103			
9.	Comn	nittee Reports				
	9.1	Finance and Administration Committee	115			
	9.2	Planning and Economic Development Committee	124			
	9.3	Works Committee	125			
	9.4	Committee of the Whole	128			
10.	•	rtmental Reports and Other Resolutions are no Departmental Reports and Other Resolutions				
11.	Notice	Notice of Motions				
	11.1	Motion to support the decision of the Ontario Energy Board (OEB) to end the Natural Gas Pipeline subsidy and to ask the Ontario Government to allow the decision to stand	129			
12.		inished Business re is no Unfinished Business				
13.	Annoi	Announcements				
14.	By-laws					
	14.1	2024-008 Being a by-law to adopt Amendment #197 to the Durham Regional Official Plan.				
		This by-law implements the recommendations contained in Item #1 of the 3rd Report of the Planning & Economic Development Committee presented to Regional Council on March 27, 2024.				
	14.2	2024-009 Being a by-law to consolidate, repeal and replace the by-laws that regulate the provision of Waste Management Services under the jurisdiction of The Regional Municipality of Durham.				
		This by-law implements the recommendations contained in Item #1 of the 3rd Report of the Works Committee presented to Regional Council on March 27, 2024.				
	14.3	2024-010 Being a by-law to approve and adopt the 2024 Business Plans and Budgets for General Purposes including the payment of all debt of the Regional Corporation falling due excluding current and capital expenditures and debts for Water Supply and Sanitary Sewage Works, Solid Waste Management and Durham Region Transit Commission.				

This by-law implements the recommendations contained in Item #5 of the 2nd Report of the Finance & Administration Committee presented to Regional Council on March 27, 2024.

#### 14.4 2024-011

Being a by-law to approve and adopt the 2024 Business Plans and Budgets for the Durham Region Transit Commission.

This by-law implements the recommendations contained in Item #5 of the 2nd Report of the Finance & Administration Committee presented to Regional Council on March 27, 2024.

#### 14.5 2024-012

Being a by-law to approve and adopt the 2024 Business Plans and Budgets for Solid Waste Management.

This by-law implements the recommendations contained in Item #5 of the 2nd Report of the Finance & Administration Committee presented to Regional Council on March 27, 2024.

#### 14.6 2024-013

Being a by-law to establish tax ratios for 2024 and to specify the percentage by which tax rates are to be reduced for prescribed property subclasses.

This by-law implements the recommendations contained in Item #4 of the 2nd Report of the Finance & Administration Committee presented to Regional Council on March 27, 2024.

#### 14.7 2024-014

Being a by-law to set and levy rates of taxation for Regional General purposes for the year 2024.

This by-law implements the recommendations contained in Item #5 of the 2nd Report of the Finance & Administration Committee presented to Regional Council on March 27, 2024.

#### 14.8 2024-015

Being a by-law to set and levy rates of taxation for the Durham Region Transit Commission for the year 2024.

This by-law implements the recommendations contained in Item #5 of the 2nd Report of the Finance & Administration Committee presented to Regional Council on March 27, 2024.

#### 14.9 2024-016

Being a by-law to set and levy rates of taxation for Regional Solid Waste Management purposes for the year 2024.

This by-law implements the recommendations contained in Item #5 of

the 2nd Report of the Finance & Administration Committee presented to Regional Council on March 27, 2024.

## 15. Confirming By-law

15.1 2024-017

Being a by-law to confirm the proceedings of the Council of The Regional Municipality of Durham at its meeting on the 27<sup>th</sup> day of March, 2024.

## 16. Adjournment

Notice regarding collection, use and disclosure of personal information:

Written information (either paper or electronic) that you send to Durham Regional Council or Committees, including home address, phone numbers and email addresses, will become part of the public record. This also includes oral submissions at meetings. If you have any questions about the collection of information, please contact the Regional Clerk/Director of Legislative Services.

### The Regional Municipality of Durham

#### **MINUTES**

#### **REGIONAL COUNCIL**

#### Wednesday, February 28, 2024

The Council of The Regional Municipality of Durham met in the Council Chambers, Regional Headquarters Building, 605 Rossland Road East, Whitby, Ontario at 9:30 AM. Electronic participation was offered for this meeting.

Regional Chair Henry assumed the Chair.

#### 1. Traditional Territory Acknowledgment

Regional Chair Henry read the following land acknowledgement:

The Region of Durham exists on lands that the Michi Saagiig Anishinaabeg inhabited for thousands of years prior to European colonization. These lands are the traditional and treaty territories of the Nations covered under the Williams Treaties, including the Mississaugas of Scugog Island First Nation, Alderville First Nation, Hiawatha First Nation, Curve Lake First Nation, and the Chippewa Nations of Georgina Island, Beausoleil and Rama.

We honour, recognize, and respect Indigenous Peoples as rights holders and stewards of the lands and waters on which we have the privilege to live. In our efforts towards reconciliation, we continue to build and strengthen relationships with First Nations, as well as the large Métis communities and growing Inuit communities here in Durham. We commit to learning from Indigenous values and knowledge, building opportunities for collaboration, and recognizing that we are all connected.

Regional Chair Henry recognized former Regional Councillor Peter Rodrigues who passed away on Thursday, February 22nd. Chair Henry offered condolences on behalf of Regional Council.

Regional Chair Henry advised that today is Pink Shirt Day. Pink Shirt Day began in 2007 when a grade 9 student in Nova Scotia was bullied for wearing a pink shirt to school. Two grade 12 students from the same high school organized a high-school protest to wear pink in support of the student. Pink Shirt Day has since been recognized annually worldwide - encouraging ideas of diversity, inclusion and acceptance, and to be welcoming and supportive with colleagues, clients, friends and family and to stand up against bullying.

Chair Henry advised that Mayors Ashe and Foster and Councillor Woo are attending a nuclear summit in Ottawa.

#### 2. Roll Call

Councillor Anderson

**Councillor Barton** 

Councillor Brenner

Councillor Butt

**Councillor Carter** 

Councillor Chapman

Councillor Crawford

Councillor Dies

Councillor Garrod

Councillor Jubb

Councillor Kerr

Councillor Leahy\*

Councillor Lee

Councillor Marimpietri

Councillor McDougall

Councillor Mulcahy

Councillor Nicholson

Councillor Pickles

Councillor Roy

Councillor Schummer\*

Councillor Shahid

Councillor Wotten

Councillor Yamada\*

Regional Chair Henry

## \* indicates members who participated electronically, all other members participated in person

All members of Council were in attendance with the exception of Councillors Ashe, Collier, Cook, Foster, Neal and Woo.

Councillors Ashe, Collier, Foster and Woo were absent on municipal business.

Councillor Butt appeared as the alternate Council member for the City of Pickering.

#### 3. Declarations of Pecuniary Interest

There were no declarations of pecuniary interest made.

## 4. Adoption of Minutes

Moved by Councillor Marimpietri, Seconded by Councillor Lee, (14) That the minutes of the following meetings be adopted:

- Special Regional Council meeting held on January 25, 2024;
- Regular Regional Council meeting held on January 31, 2024;
- Regular Committee of the Whole meeting held on February 14, 2024; and
- Closed Regional Council meeting held on June 28, 2023.

**CARRIED** 

#### 5. Presentations

There were no presentations.

#### 6. Delegations

There were no delegations.

#### 7. Communications

CC 04 Correspondence dated January 26, 2024 from Ray Stanton, President and Chairman, The Royal Agricultural Winter Fair re: Notice of 2024 Appointment of a Representative to the RAWF Board of Governors

Moved by Councillor Chapman, Seconded by Councillor Carter,

(15) That Councillor Pickles be appointed to The Royal Agricultural Winter Fair Board of Governors.

#### CARRIED

CC 05 Memorandum dated February 28, 2024 from Alexander McPherson, Solicitor re: Expropriation of lands required for the proposed Bus Rapid Transit Project along Highway 2 (Kingston Road) in the City of Pickering and the Town of Ajax (2018-COW-101)

Moved by Councillor Marimpietri, Seconded by Councillor Shahid,

(16) That recommendations A), B), C) and D) as contained in Council Correspondence CC 05 be adopted.

#### CARRIED

CC 06 Confidential Memorandum from Kelly McDermott, Senior Solicitor regarding an Update to Report #2024-A-3: Confidential Report of the Commissioner of Corporate Services – Labour Relations/Employee Negotiations with respect to CUPE Local 1785, and CUPE 132; and Approval for Management/Exempt Group to Adopt Annual Economic Increase Mirror Language

Moved by Councillor Brenner, Seconded by Councillor Anderson,

(17) That Correspondence CC 06 be referred to consideration of Report #2024-A-3, Item 3 of Report #1 of the Finance and Administration Committee.

#### **CARRIED**

#### 8. Reports related to Delegations/Presentations

There are no reports related to Delegations/Presentations.

- 9. Committee Reports and any related Notice of Motions
- 9.1 Report of the Finance and Administration Committee
  - 1. The Regional Municipality of Durham's Accessibility Advisory Committee's 2023 Annual Report, 2024 Workplan and Revised Terms of Reference (2024-A-1)

[CARRIED]

- A) That Report #2024-A-1 of the Chief Administrative Officer be received for information as The Regional Municipality of Durham's Accessibility Advisory Committee's 2023 Annual Report;
- B) That the Regional Municipality of Durham's Accessibility Advisory Committee's 2024 Workplan be approved; and
- C) That the Regional Municipality of Durham's Accessibility Advisory Committee's Revised Terms of Reference be approved.
- Repeal of Public Notice By-law and Approval of new Public Notice Policy (2024-A-2)

[CARRIED]

- A) That the Public Notice Policy included as Attachment #1 to Report #2024-A-2 of the Commissioner of Corporate Services be approved;
- B) That the Regional Clerk, in consultation with the Chief Administrative Officer, be granted the authority to amend the Public Notice Policy as required; and
- C) That Public Notice By-law #82-2007 be repealed.

 Confidential Report of the Commissioner of Corporate Services – Labour Relations/Employee Negotiations with respect to the CUPE Local 1785, and CUPE Local 132; and Approval for Management/Exempt Group to Adopt Annual Economic Increase Mirror Language (2024-A-3) [CARRIED AS AMENDED] [SEE MOTION (19) ON PAGE 5]

That the recommendations contained in Confidential Report #2024-A-3 of the Commissioner of Corporate Services be adopted.

Moved by Councillor Leahy, Seconded by Councillor Lee,

(18) That the recommendations contained in Items 1 and 2 of Report #1 of the Finance and Administration Committee be adopted.

CARRIED

Moved by Councillor Leahy, Seconded by Councillor Lee,

(19) That the recommendations contained in Item 3 of Report #1 of the Finance and Administration Committee be adopted, in accordance with the recommendations of staff contained in Confidential Correspondence CC 06.

#### **CARRIED**

#### 9.2 Report of the Health and Social Services Committee

- 1. <u>Primary Care Outreach Program (2024-MOH-1)</u> [CARRIED]
  - A) That the Region of Durham advocates for the provincial government to provide sustained provincial funding for the expansion of the Primary Care Outreach Program to meet the growing needs of Durham Region residents experiencing homelessness and needing urgent health care, mental health and addictions supports; and
  - B) That a letter from the Regional Chair on behalf of Regional Council, along with a copy of Report #2024-MOH-1 of the Commissioner and Medical Officer of Health be sent to the Premier of Ontario, Minister of Health, Associate Minister of Mental Health & Addictions, all Durham MPPs, and the Association of Municipalities of Ontario (AMO), for their information and consideration.
- Motion Calling on the Province to Increase Ontario Works Rates
  [CARRIED]

Whereas the Region of Durham is one of the fastest growing communities in Ontario;

And whereas Ontario Works financial assistance rates have been frozen since 2018 and economic challenges are disproportionately impacting our vulnerable residents by contributing to increasing income insecurity, housing unaffordability, homelessness and food insecurity;

And whereas a basic income program can ensure a comprehensive and inclusive approach to addressing income inequality and financial instability;

And whereas Ontario Works recipients only have a \$200 income exemption compared to \$1000 for recipients of Ontario Disability Support Program;

And whereas improved financial stability would result in improved social, economic and health outcomes for Durham's vulnerable residents as well as increased opportunities for vulnerable residents to contribute to and invest in their local economies;

And whereas Social Assistance Modernization was introduced by the province with the intention to reduce municipal administrative burden to allow staff to focus efforts on providing intensive stability supports for vulnerable residents;

And whereas administrative efficiencies for municipalities have not been realized under the Social Assistance Modernization;

And whereas the Social Assistance Modernization program has had unintended consequences including delays to processing applications and eliminating essential people-centred supports such as bus fare that are jeopardizing individuals' ability to move out of poverty;

And whereas leadership is urgently needed from the provincial government to develop, resource, and implement a comprehensive and inclusive plan to address increasing levels of poverty for people living in Ontario, in particular for those receiving Ontario Works;

Now therefore be it resolved that the Region of Durham calls on the provincial government to urgently increase Ontario Works rates to a liveable rate and commit to indexing rates to inflation annually in line with the Ontario Disability Support Program; and further that the Ontario Works earning exemption be aligned with the Ontario Disability Support Program to allow individuals in the workforce to keep more of their earning and potentially encourage more participation in the workforce;

That the Region of Durham calls on the provincial government to evaluate the effectiveness of Social Services Modernization in consultation with Municipal Service Managers, particularly to what extent the partial upload of the Ontario Works application process has resulted in streamlining, efficiencies and maintained service standards;

That the province ensure an adequate level of employment services funding is maintained by restoring funding within the Ontario Works program that was reduced as a result of the transfer of responsibility for employment services to the Ministry of Labour, Immigration, Training and Skills Development (MLITSD) Service System Managers; and

That a copy of this motion be sent to the Minister of Children, Community, and Social Services, Minister of Finance, Durham Members of Provincial Parliament, the Association of Municipalities of Ontario and the Ontario Municipal Social Services Association.

Moved by Councillor Roy, Seconded by Councillor Dies,

(20) That the recommendations contained in Items 1 and 2 inclusive of Report #2 of the Health and Social Services Committee be adopted.

CARRIED

## 9.3 Report of the Planning and Economic Development Committee

- Durham Region 2023 Ontario Parasport Games Final Report and Legacy Fund (2024-EDT-5)
   [CARRIED]
  - A) That the Durham Region 2023 Ontario Parasport Games Legacy Fund of \$145,579 be distributed as follows:
    - i) Durham Community Foundation "Durham Region Adaptive Sport & Recreation Legacy Fund": \$112,000;
    - ii) Adaptive Sport Festival: \$30,000;
    - iii) Community Tree and Shrub Planting: \$3,579; and
  - B) That, prior to the distribution of funds to any agency receiving funding from the 2023 Ontario Parasport Games Legacy Fund, the Region enter into an Agreement or Memorandum of Understanding which prescribes appropriate reporting requirements, and which are otherwise in a form satisfactory to the Commissioner of Finance.

 Durham Agricultural Advisory Committee Resolution re: Backyard Chickens within Urban and Rural Settlement Areas [CARRIED]

That as the introduction of chickens within urban and rural settlement areas (which includes towns, villages and hamlets) can result in the potential spread of Avian Influenza and other diseases to livestock in the Region, particularly poultry farms;

And that backyard chickens attract pests and predators, resulting in conflicts between predatory animals and chickens, and additional vectors for spreading disease;

Therefore be it resolved that Durham Regional Council be advised that the Durham Agricultural Advisory Committee (DAAC) does not support permitting chickens being kept in urban settlement areas and rural settlement areas (which includes towns, villages and hamlets); and

That a copy of this resolution be forwarded to the area municipalities for information.

Moved by Councillor Chapman, Seconded by Councillor Pickles,

(21) That the recommendations contained in Items 1 and 2 inclusive of Report #2 of the Planning and Economic Development Committee be adopted.

CARRIED

## 9.4 Report of the Works Committee

- Lease Extension and Amendment Agreement with 2381502 Ontario Inc.,
   Operating as Midtown Centre for Premises occupied by Social Services
   Department, Income and Employment Support Division, located at 200 John
   <u>Street in the City of Oshawa (2024-W-3)</u>
   [CARRIED]
  - A) That the Lease Extension and Amendment Agreement with 2381502 Ontario Inc., for the premises located at 200 John Street, in the City of Oshawa, containing 15,776 square feet of office space, be approved with the following terms and conditions:
    - i) The term is for a period of two years, commencing May 1, 2024, and ending April 30, 2026, with the option to renew the lease for an additional two years under the same terms and conditions except the rental rate, which is to be negotiated at time of renewal;

- ii) The annual rental rate for the two years is \$236,640\* based on a rate of \$15.00\* per square foot per annum;
- iii) The Regional Municipality of Durham will be responsible for all operating costs for the leased space, including utilities, security and its proportionate share of the common area maintenance costs and taxes; and
- B) That the Regional Chair and Clerk be authorized to execute all documents associated with this Lease Agreement.
   (\*) excludes applicable taxes
- Sole Source Procurement of Plow and Grader Blades and Maintenance Parts for Maintenance Operations and Fleet Services (2024-W-4) [CARRIED]
  - A) That a sole source contract be awarded to Valley Blades Ltd. for the supply of plow and grader blades and maintenance parts for the Fleet Services Division and the five (5) Maintenance Operations Depots (Ajax/Pickering, Oshawa/Whitby, Orono, Sunderland, and Scugog Depots) for a one (1) year term, with the option to extend for an additional four (4) one (1) year terms, with an upset limit of \$400,000\* (\$80,000\* per annum), to be financed through the Winter Maintenance program Business Plans and Budget; and
  - B) That the Commissioner of Finance be authorized to execute the necessary documents related to the contract.

    (\*) before applicable taxes.

Moved by Councillor Barton, Seconded by Councillor Marimpietri,

(22) That the recommendations contained in Items 1 and 2 inclusive of Report #2 of the Works Committee be adopted.

CARRIED

## 10. Departmental Reports & Other Resolutions

10.1 <u>2024 Transit Fares (2024-DRT-03)</u> [CARRIED ON A RECORDED VOTE]

Moved by Councillor Lee, Seconded by Councillor Shahid,

(23) That the proposed transit fares included as Attachment #1 to Report #2024-DRT-03 of the General Manager, Durham Region Transit and Treasurer, Durham Region Transit, be approved and implemented as of July 1, 2024.

CARRIED ON THE FOLLOWING RECORDED VOTE:

No

Councillor Marimpietri

Councillor Nicholson

Councillor Anderson
Councillor Barton

Councillor Brenner

**Councillor Butt** 

Yes

**Councillor Carter** 

Councillor Chapman

Councillor Crawford

**Councillor Dies** 

Councillor Garrod

Councillor Jubb

Councillor Kerr

Councillor Lee

Councillor McDougall

Councillor Mulcahy

Councillor Pickles

Councillor Roy

Councillor Schummer

Councillor Shahid

Councillor Wotten

Regional Chair Henry

Members Absent: Councillor Collier

Councillor Cook

Councillor Foster

Councillor Leahy

Councillor Neal

Councillor Woo

Councillor Yamada

Declarations of Interest: None

10.2 Request for Funding from the Central Lake Ontario Conservation Authority for the Acquisition of Land adjacent to the Mount Carmel Tract parcel in the Township of Scugog (PIN 267640008) (2024-COW-9)
[CARRIED]

Moved by Councillor Lee, Seconded by Councillor Shahid,

(24) A) That in response to the request for funding from the Central Lake Ontario Conservation Authority, that funding in the amount of \$155,453, representing 40 per cent of the estimated eligible acquisition costs for approximately 26.25 hectares (64.86 acres) of land located adjacent to the Mount Carmel Tract parcel in the Township of Scugog (PIN 267640008), be approved and financed from the Region's Land Conservation and Protection Reserve; and

B) That the Commissioner of Finance be authorized to adjust the total payment amount to Central Lake Ontario Conservation Authority pending a review of the eligibility of final costs incurred pursuant to the Region's Land Acquisition Funding Policy.

**CARRIED** 

10.3 Request for Funding from the Central Lake Ontario Conservation Authority for the Acquisition of Land adjacent to the Long Sault Conservation Area in the Municipality of Clarington (PIN 267430016) (2024-COW-10)

[CARRIED]

Moved by Councillor Lee, Seconded by Councillor Shahid,

- (25) A) That in response to the request for funding from the Central Lake Ontario Conservation Authority, that funding in the amount of \$95,774, representing 40 per cent of the estimated eligible acquisition costs for approximately 17.22 hectares (42.54 acres) of land located adjacent to the Long Sault Conservation Area in the Municipality of Clarington (PIN 267430016), be approved and financed from the Region's Land Conservation and Protection Reserve; and
  - B) That the Commissioner of Finance be authorized to adjust the total payment amount to Central Lake Ontario Conservation Authority pending a review of the eligibility of final costs incurred pursuant to the Region's Land Acquisition Funding Policy.

**CARRIED** 

#### 11. Notice of Motions

11.1 Motion Requesting the Permanent Removal of Tolls on the Provincially Owned Portion of Highway 407 between Brock Road (Durham Regional Road 1) in Pickering and Highway 35/115

[CARRIED UNANIMOUSLY ON A RECORDED VOTE]

Moved by Councillor Mulcahy, Seconded by Councillor Roy,

(26) WHEREAS Highway 407 from Brock Road (Regional Road 1) in Pickering to Highway 35/115 is provincially owned and tolls are set by the province;

AND WHEREAS the province introduced legislation that if passed would ban tolls from provincially owned highways including all 400-series highways except for Highway 407 which is located almost exclusively in Durham Region; AND WHEREAS if excluded from the proposed ban on tolls, Highway 407 would become the only tolled provincially owned highway in Ontario, resulting in unfair economic impacts to Durham Region residents and businesses;

AND WHEREAS the Province of Ontario has previously removed tolls on Highways 412 and 418 located within Durham, demonstrating the willingness to removing existing unfair tolls on provincially owned highways and should therefore include the provincial 407 as part of the proposed legislation;

AND WHEREAS the removal of tolls on the provincial Highway 407 would reduce the cost of living for Durham Region residents and drive economic growth, while ensuring fair and equitable treatment across all provincial 400-series highways;

#### NOW THEREFORE BE IT RESOLVED:

THAT the Council of the Regional Municipality of Durham hereby requests that the Province of Ontario include the provincially owned portion of Highway 407 in any legislation banning tolls on provincially owned highways;

AND THAT a copy of this resolution be sent to The Honourable Doug Ford, Premier of Ontario, the Honourable Prabmeet Sarkaria, Minister of Transportation, The Honourable Vijay Thanigasalam, Associate Minister of Transportation, all local Durham MPPs, and all Durham local area municipalities; the City of Kawartha Lakes, Peterborough County, Northumberland County, Cobourg, Belleville and their MPs and MPPs; the Ontario Trucking Association; and associations related to the farming community in Durham Region and Ontario.

CARRIED ON A RECORDED VOTE LATER IN THE MEETING (See Following Motions)

Moved by Councillor Barton, Seconded by Councillor Butt,

(27) That the main motion (26) of Councillors Mulcahy and Roy be amended to add that tolls on the provincially owned section of Highway 407 be removed by January 1, 2035.

**MOTION DEFEATED** 

The main motion (26) of Councillors Mulcahy and Roy was then put to a vote and CARRIED UNANIMOUSLY ON THE FOLLOWING RECORDED VOTE:

<u>Yes</u> <u>No</u>
Councillor Anderson None

Councillor Anderson
Councillor Barton
Councillor Brenner
Councillor Butt
Councillor Carter
Councillor Chapman
Councillor Crawford

Councillor Dies

Councillor Garrod

Councillor Jubb

Councillor Kerr

Councillor Leahy

Councillor Lee

Councillor Marimpietri

Councillor McDougall

Councillor Mulcahy

Councillor Nicholson

**Councillor Pickles** 

Councillor Roy

Councillor Schummer

Councillor Shahid

Councillor Wotten

Councillor Yamada

Regional Chair Henry

Members Absent: Councillor Collier

Councillor Cook Councillor Foster Councillor Neal Councillor Woo

Declarations of Interest: None

11.2 Motion Requesting the Province of Ontario to Amend the Occupational Health and Safety Act to clarify the definition of "employer" to exclude owners that have contracted with a Constructor for a Project

[CARRIED ON A RECORDED VOTE]

Moved by Councillor Mulcahy, Seconded by Councillor Crawford,

(28) Whereas in 2015 the City of Greater Sudbury ("Sudbury") entered into a contract with a contractor to complete a project in its downtown core;

And whereas, the contract provided that the contractor would be the constructor for the project as that term is defined in the Occupational Health and Safety Act (the "Act");

And whereas, an employee of the constructor operating a grader on the project struck and killed a pedestrian;

And whereas, Sudbury was charged with offences under the Act as the constructor and the employer;

And whereas, after being acquitted at trial and on appeal, the Ontario Court of Appeal, in a decision issued on April 23, 2021, found Sudbury to be liable for contraventions of the Construction Regulations as an employer as it employed quality control inspectors to monitor the quality of work on the project from time-to-time;

And whereas, the Supreme Court of Canada, in a decision issued on November 10, 2023, was evenly divided 4-4 on the issue resulting in the dismissal of Sudbury's appeal;

And whereas, the consequence of this decision is that provincial government agencies, municipalities in Ontario, as well as all other owners of property in the province, who wish to undertake construction, are subject to being charged and convicted as an employer for offences in relation to project sites for which they have no control and have, in accordance with the Act, contracted with an entity to assume oversight and authority over the work on such site as the constructor;

And whereas, the potential of an owner being charged as an employer as that term is defined in the Act in circumstances where it has engaged a constructor disregards and renders meaningless the owner-constructor provisions contained in the Act and presents an unacceptable level of increased risk and confusion for owners and contractors throughout the province;

And whereas, The Regional Municipality of Durham believes that the safety of workers is paramount however the safety of workers on construction projects in Ontario is not increased by placing liability on parties that do not have control of and are not responsible for the conduct of the work on such sites:

Now therefore be it resolved:

- 1. That the Council of The Regional Municipality of Durham requests that the province amend the Occupational Health and Safety Act to clarify the definition of "employer" to exclude owners that have contracted with a constructor for a project; and
- 2. That this resolution be provided to the Honourable Doug Ford, Premier of Ontario, the Honourable David Piccini, Minister of Labour, Immigration, Training and Skills Development, the Honourable Paul Calandra, Minister of Municipal Affairs and Housing, the Association of Municipalities of Ontario, the Federation of Northern Ontario Municipalities, Mayors and Regional Chairs of Ontario, the Council of Ontario Construction Associations, the Ontario Chamber of Commerce and all Greater Toronto Area municipalities.

CARRIED ON A RECORDED VOTE LATER IN THE MEETING

Moved by Councillor Marimpietri, Seconded by Councillor Lee,

(29) That the main motion (28) of Councillors Mulcahy and Crawford be referred to staff.

## MOTION DEFEATED ON THE FOLLOWING RECORDED VOTE:

No Councillor Marimpietri Councillor Anderson Councillor Schummer Councillor Barton Councillor Brenner Councillor Butt Councillor Carter Councillor Chapman Councillor Crawford **Councillor Dies** Councillor Garrod Councillor Jubb Councillor Kerr Councillor Leahy Councillor Lee Councillor McDougall Councillor Mulcahy Councillor Nicholson **Councillor Pickles** Councillor Rov Councillor Shahid

> Councillor Wotten Regional Chair Henry

Members Absent: Councillor Collier

Councillor Cook Councillor Foster Councillor Neal Councillor Woo Councillor Yamada

Declarations of Interest: None

The main motion (28) of Councillors Mulcahy and Crawford was then put to a vote and CARRIED ON THE FOLLOWING RECORDED VOTE:

Yes No

Councillor Anderson Councillor Marimpietri
Councillor Barton Councillor Schummer

Councillor Brenner
Councillor Butt
Councillor Carter
Councillor Chapman
Councillor Crawford
Councillor Dies

Councillor Garrod Councillor Jubb Councillor Kerr Councillor Leahy Councillor Lee

Councillor McDougall
Councillor Mulcahy
Councillor Nicholson
Councillor Pickles
Councillor Roy
Councillor Shahid
Councillor Wotten

Regional Chair Henry

Members Absent: Councillor Collier

Councillor Cook Councillor Foster Councillor Neal Councillor Woo Councillor Yamada

<u>Declarations of Interest</u>: None

#### 12. Unfinished Business

There was no unfinished business to be considered.

#### 13. Announcements

Various announcements were made relating to activities and events within the Region and area municipalities.

Regional Chair Henry advised that he has been working to advance partnerships at the federal level including through a meeting with MP Turnbull on homelessness, mental health and addictions and related challenges. He stated that it's clear that Regional communications are having an impact in effectively getting across both what we are facing in Durham and also what can be accomplished, and added that MP Turnbull and Chair Henry committed to continue to work together on a path forward and to advance conversations on these issues in Ottawa.

### 14. By-laws

2024-006

Being a by-law to expropriate all estate, right, title and interest in Part of Block 105, Plan 40M-1230, in the Town of Ajax, designated as Parts 1, 2, and 3 on Reference Plan 40R-31630 for the purposes of the proposed Bus Rapid Transit Project along Highway 2 (Kingston Road) in the City of Pickering and the Town of Ajax.

This by-law implements the recommendations contained in Council Correspondence CC 05, Item #7.2 presented to Regional Council on February 28, 2024.

Moved by Councillor Chapman, Seconded by Councillor Carter, (30) That By-law Number 2024-006 be passed.

CARRIED

## 15. Confirming By-law

2024-007

Being a by-law to confirm the proceedings of the Council of the Regional Municipality of Durham at its meeting on the 28<sup>th</sup> day of February 2024.

Moved by Councillor Chapman, Seconded by Councillor Carter,

(31) That By-law Number 2024-007 being a by-law to confirm the proceedings of the Council of the Regional Municipality of Durham at their meeting held on February 28, 2024 be passed.

CARRIED

## 16. Adjournment

Moved by Councillor Butt, Seconded by Councillor Pickles, (32) That the meeting be adjourned.  CARRIED			
The meeting adjourned at 11:46 AM			
Respectfully submitted,			
John Henry, Regional Chair & CEO			
Alexander Harras, Regional Clerk			

If this information is required in an accessible format, please contact 1-800-372-1102 ext. 2097.

### The Regional Municipality of Durham

#### **MINUTES**

#### COMMITTEE OF THE WHOLE

#### Wednesday, March 20, 2024

A regular meeting of the Committee of the Whole was held on Wednesday, March 20, 2024 in the Council Chambers, Regional Headquarters Building, 605 Rossland Road East, Whitby, Ontario at 9:32 AM. Electronic participation was offered for this meeting.

Regional Chair Henry assumed the Chair.

#### Roll Call 1.

Present: Councillor Anderson

> Councillor Ashe Councillor Brenner\* **Councillor Carter** Councillor Chapman Councillor Cook\* Councillor Crawford Councillor Dies Councillor Garrod\* Councillor Jubb

Councillor Kerr

Councillor Leahy\*, left the meeting at 10:15 AM

Councillor Lee\*

Councillor Marimpietri Councillor McDougall Councillor Mulcahy Councillor Neal\* Councillor Nicholson\* Councillor Pickles\*

Councillor Roy

Councillor Schummer\*

Councillor Shahid

Councillor Woo

Councillor Wotten

Councillor Yamada\*

Regional Chair Henry

## \* denotes staff participating electronically

All members of Committee were present with the exception of Councillors Barton, Collier, and Foster.

Councillor Foster was absent due to municipal business.

Staff

Present: E. Baxter-Trahair\*, B. Goodwin, B. Bridgeman, S. Ciani, S. Danos-

Papaconstantinou, S. Dessureault, H. Finlay, C. Goodchild, B. Holmes, J. Hunt, R. Inacio, M. Laschuk, C. Leitch, L. McIntosh, G. Pereira, A. Pezzetti,

N. Pincombe, N. Taylor, and V. Walker

\*denotes staff participating electronically

## 2. Declarations of Pecuniary Interest

There were no declarations of pecuniary interest.

## 3. Statutory Public Meetings

There were no statutory public meetings.

#### 4. Presentations

4.1 Greg Pereira, Manager, Transportation Planning, Chris Leitch, Principal Planner, and Gerardo Paez, Lead, Landscape Architecture, SvN Architects + Planners, re: Durham Meadoway Visioning Study – Project Outcome and Next Steps (2024-COW-11) [Item 7.1]

Greg Pereira, Manager, Transportation Planning and Chris Leitch, Principal Planner, provided a PowerPoint presentation regarding Report 2024-COW-11: Durham Meadoway Visioning Study – Project Outcome and Next Steps.

Highlights from the presentation included:

- Proiect Overview
  - Purpose of Visioning Study
  - Vision Statement
  - Guiding Principles
  - A Connected Durham Meadoway
- Recommended Approach
  - Three Stage Process
  - o Benefits of a Three Stage Process Approach
  - Road Map to Advance the Durham Meadoway
- The Vision Examples of Trail Projects
  - Toronto
  - Hamilton
  - o York Region
  - Simcoe County
- Durham Meadoway The Linear Park
  - Opportunities
  - Toolkit
  - Typologies
  - Nature Spaces

- Garden and Community
- Road Crossings
- Route Selection Considerations
- Route Evaluation Overview
- Hydro One Corridor Considerations

G. Pereira, C. Leitch and G. Paez responded to guestions with regards to the municipality's involvement in the funding of the initial cost of the environmental assessment and construction of the Durham Meadoway trail project; who will be responsible for maintaining the property surrounding the trail; the status of the discussions with Hydro One regarding what they will permit under their corridor and the potential associated costs; if funding will be sought from the Provincial and Federal governments for stage two of the Durham Meadoway trail project; what the estimated timelines are for each stage of the project leading up to implementation; the measures that will be implemented to ensure the project maintains coherence and continuity; the steps that will be taken to collaborate with the involved municipalities to ensure that the necessary funding is secured; why the project does not extend into the Municipality of Clarington and the possibility for this extension in the future; whether the maintenance for the trail will be similar to the maintenance of the Scarborough Meadoway trail; the number of Region of Durham residents within a 10-minute cycling distance to the trail; the possibility for future connectivity to the Waterfront trail in the City of Oshawa; whether there is a plan to address the existing on-road facility gap between Highway 412 and Taunton Road; phasing being structured to prevent individuals being stranded in isolated locations along the trail; the opportunity for trail connection to each municipality of the Region of Durham; whether promotion of the economic development and tourism benefits is being considered; where the emergency routes of access are located throughout the trail; the portion of the trail that follows the 30 kilometer Hydro corridor alignment and the minimum clearance distance from the Hydro towers; whether the trail will extend to Harmony Road in the City of Oshawa; and the potential for creating gathering spots along the trail, accessible by cycling, where events could be hosted.

## 5. Delegations

There were no delegations heard.

#### 6. Correspondence

There was no correspondence.

#### 7. Reports

7.1 Durham Meadoway Visioning Study – Project Outcome and Next Steps (2024-COW-11)

Report #2024-COW-11 from B. Bridgeman, Commissioner of Planning and Economic Development, N. Taylor, Commissioner of Finance and R. Jagannathan, Acting Commissioner of Works, was received.

Discussion ensued with regards to the decision-making process for the framework of the cost-sharing between the Region of Durham and the City of Pickering, Town of Ajax, Town of Whitby and City of Oshawa for the Municipal Class Environmental Assessment study for the Durham Meadoway trail; and the possibility of including developments such as the Durham Meadoway project into the Development Charge By-law.

Moved by Councillor Chapman, Seconded by Councillor Shahid,

- (14) That we recommend to Council:
- A) That Regional Council endorse the Durham Meadoway Visioning Study as the framework and strategy to implement the active transportation corridor and linear park, forming Stage 1 of the project;
- B) That Regional Council authorize the Commissioner of Planning and Economic Development to negotiate and execute a Memorandum of Understanding between the Region and the City of Pickering, Town of Ajax, Town of Whitby and City of Oshawa, outlining a framework for the Region to cost-share 20 per cent (estimated at \$240,000) and the affected area municipalities cost-sharing 80 per cent of the Municipal Class Environmental Assessment study for the Durham Meadoway trail, subject to the approval of the Commissioner of Finance and Regional funding through the Region's 2025 Business Planning and Budgets process; and
- C) That a copy of Report #2024-COW-11 of the Commissioners of Planning and Economic Development, Finance and Works, and Council resolution be sent to the City of Pickering, Town of Ajax, Town of Whitby, City of Oshawa, Durham OneNet Inc., Toronto and Region Conservation Authority, Central Lake Ontario Conservation Authority, Parks Canada, the City of Toronto, Infrastructure Ontario and Hydro One Networks Inc.

CARRIED ON THE FOLLOWING RECORDED VOTE:

Yes
Councillor Ashe
Councillor Carter
Councillor Chapman
Councillor Cook
Councillor Crawford
Councillor Dies
Councillor Garrod
Councillor Jubb

No

Councillor Schummer

Councillor Kerr Councillor Lee Councillor Marimpietri Councillor McDougall Councillor Mulcahy Councillor Neal Councillor Nicholson Councillor Pickles Councillor Roy Councillor Shahid Councillor Woo Councillor Wotten Councillor Yamada Regional Chair Henry Members Absent: Councillor Anderson Councillor Barton **Councillor Brenner** Councillor Collier Councillor Foster

Declarations of Interest: None

#### 8. Confidential Matters

There were no confidential matters to be considered.

Councillor Leahy

## 9. Adjournment

Moved by Councillor Chapman, Seconded by Councillor Wotten, (15) That the meeting be adjourned.

CARRIED

The meeting adjourned at 11:03 AM

Respectfully submitted,

John Henry, Regional Chair

Sarah Dessureault, Committee Clerk





Regional Council Update March 27, 2024







# Police Services Board

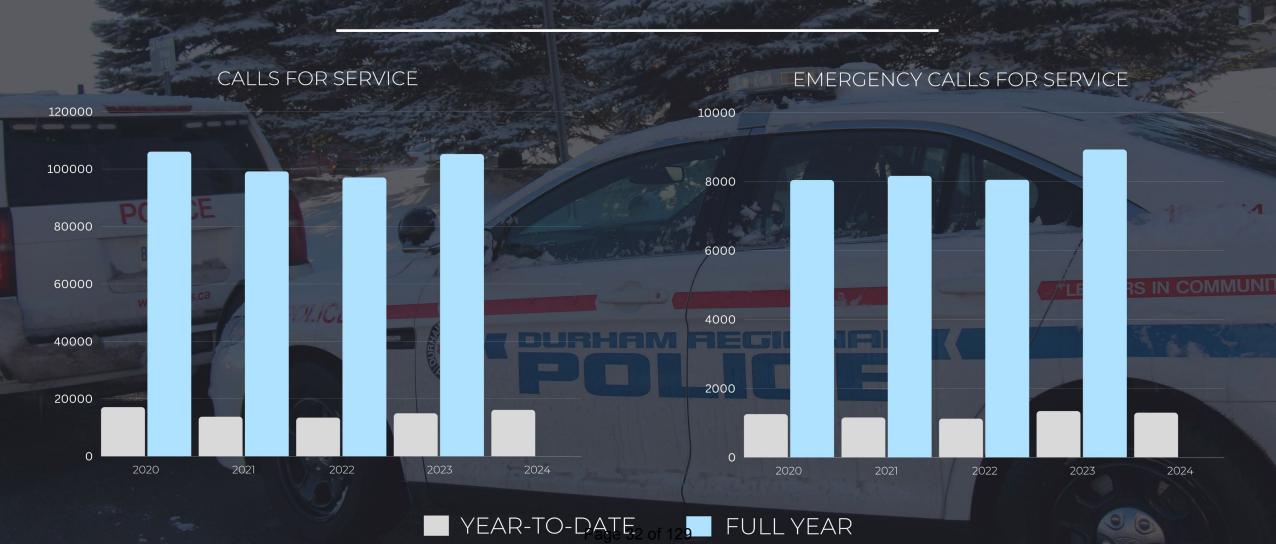
Chair Shaun Collier

- Community Safety and Policing Act
- **Budget 2024**
- Official Welcome to our new Deputy Chiefs of Police – May 21, 2024



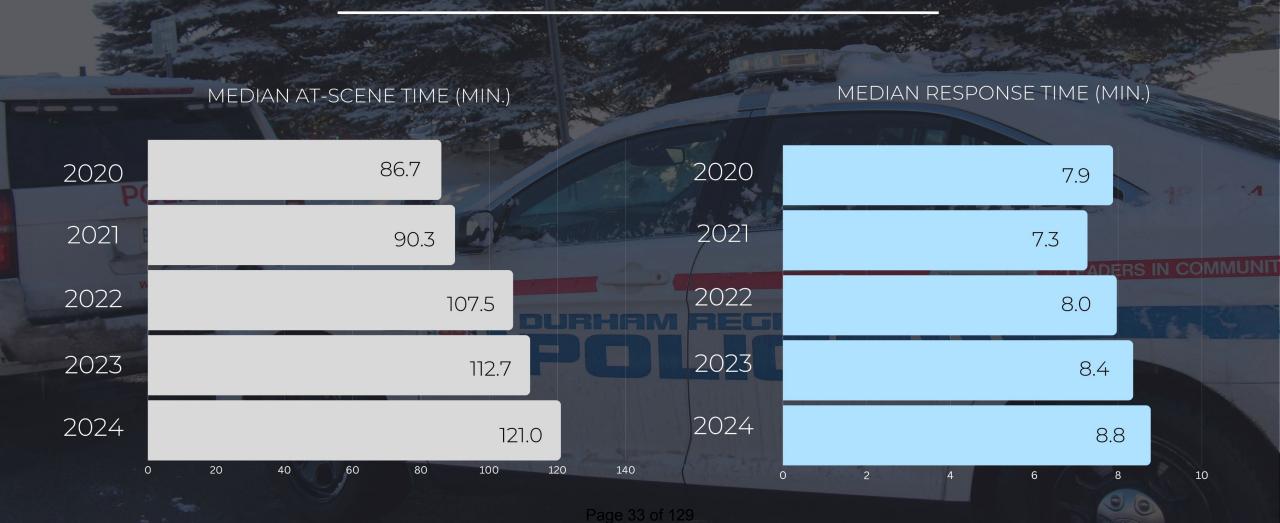
# Call for Service Stats

2020-2023 FULL YEAR & YTD JANUARY 31 - FEBRUARY 29



# Response and At-Scene Stats

2020-2023 FULL YEAR & YTD JANUARY 31 - FEBRUARY 29



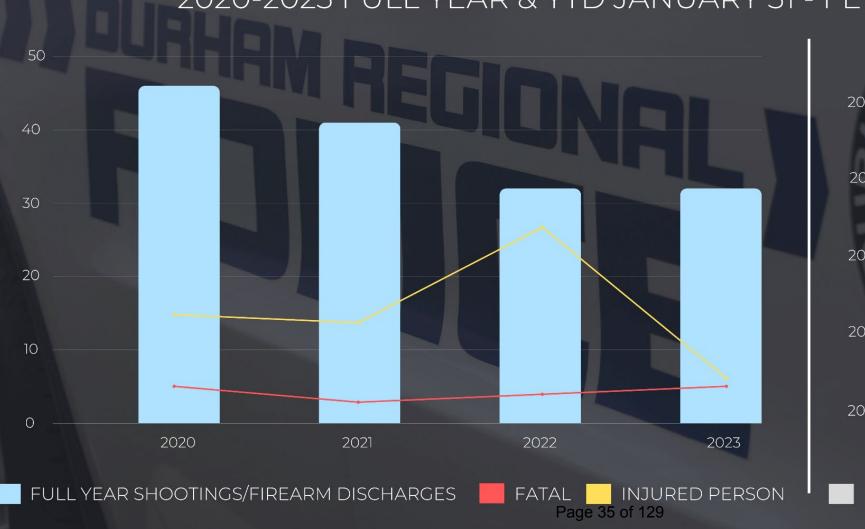
## **Arrests Made in 2023 Double Homicide**





# Shootings & Firearm Discharges

2020-2023 FULL YEAR & YTD JANUARY 31 - FEBRUARY 29





YTD SHOOTINGS/FIREARM DISCHARGES

# Persons Charged with Firearms Offences

YEAR-TO-DATE, JANUARY 31 - FEBRUARY 29



## **Violent Crime Stats**

2020-2023 FULL YEAR & YTD JANUARY 31 - FEBRUARY 29



## **The Inherent Dangers of Policing**





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## **Project Washmill**







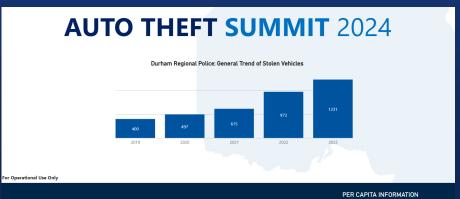




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## 2024 Auto Theft Summit





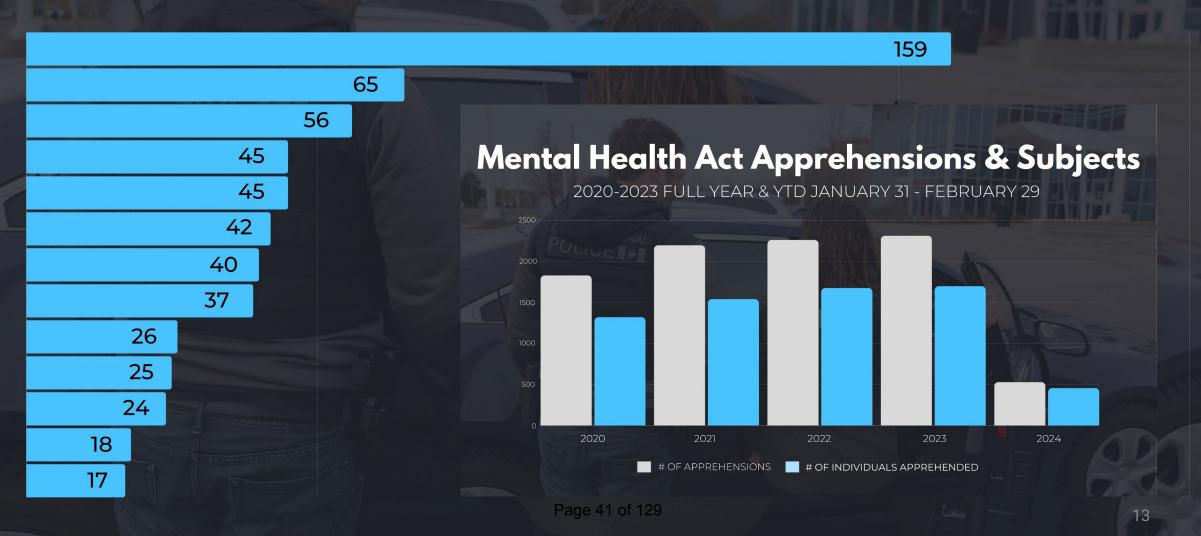






## Total MHA Apprehensions by Individual

2020-2024



## Roadway Safety

YEAR-TO-DATE, JANUARY 31 - FEBRUARY 29



#### **Investments and Outcomes**



Doubled the number of child exploitation incidents investigated



Forensic Investigators





20 additional frontline officers



Surveillance

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#### **Investments and Outcomes**



Information
Technology –
2 additional
staff



Older Adult Support and Investigative Unit (OASIS)





Body Worn Camera



1 additional fleet staff person

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# Durham Budget

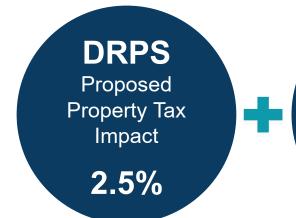
## 2024 Business Plans and Budget

Regional Council

March 27, 2024

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## Overview of the 2024 Budget



#### Regional

Proposed
Property Tax
Impact

5.0%

Addresses significant **investment needs in core service areas** including housing and homelessness programs, transit, paramedic services, climate initiatives and police services

Advances the goals of the Region's Strategic Plan

Provides for **base budget pressures** and **non-discretionary items** 

## **Durham Regional Police Services Board**

8.26% increase over the 2023 approved budget

(2.5% increase in the Regional levy)

## Regional Departments & Agencies

Investments required to address service levels:

- Housing and Homelessness
- Durham Region Transit
- Paramedic Services

#### Bill 23/Bill 134

More Homes, Built Faster Act, 2022 (Bill 23)

Affordable Homes and Good Jobs Act, 2023 (Bill 134)

(0.50% increase in the Regional levy)

#### **Conservation Authorities**

2.5% operating increase &

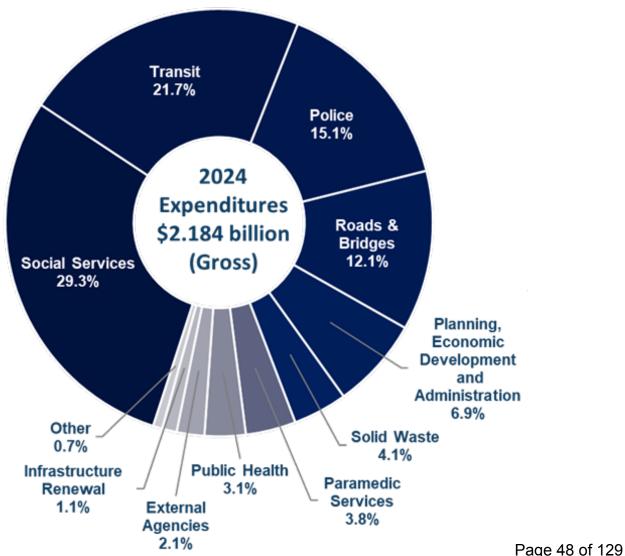
1.5% special benefiting program increase

Aligned with approved agreements

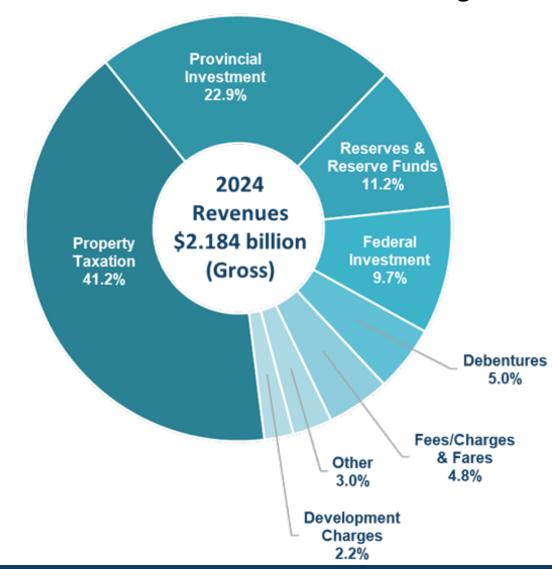
## Regional Property Tax Supported Budget



#### **2024 Recommended Gross Expenses**



#### **2024 Recommended Gross Funding**



## 2024 Regional Property Taxes: Average Home





Durham Regional Police Service





**Social Services** 



Roads & Bridges



**Durham Region Transit** 



Solid Waste Management



Planning, Economic Development & Admin



Region of Durham Paramedic Services



Public Health



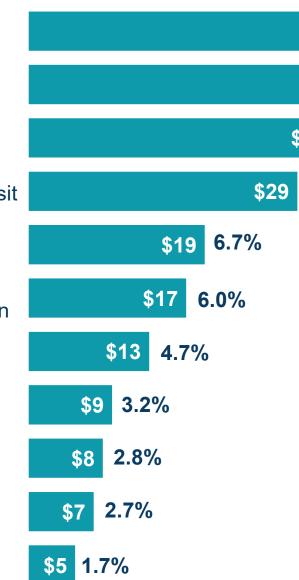
**External Agencies** 



Infrastructure Renewal



Other



The average single detached home in Durham, with a current value assessment of \$483,100 will pay approximately \$277 per month, or \$3,318 annually, for Regional services.

20.3%

The 2024 proposed Regional budget increase is 7.5%, \$231 annually (\$19.25 monthly) for an average single detached home.

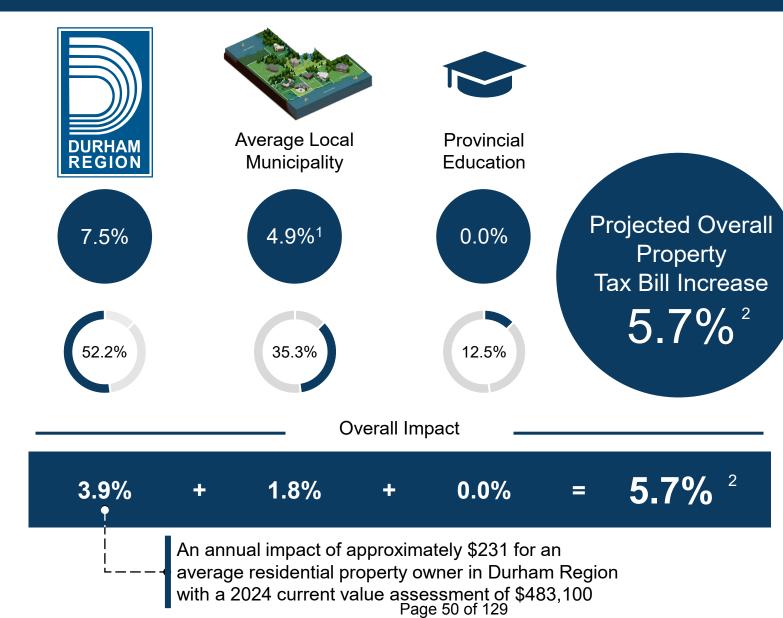
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11.8%

10.3%

## 2024 Property Tax Impacts: Overall





<sup>&</sup>lt;sup>1</sup> The Municipal proposed budget is an estimate based on currently available information regarding the projected 2024 budget increases for the local municipalities and is subject to amendment

Proposed

**Budgetary** 

Increase

Average

Proportion of

**Property Tax Bill** 

Residential

<sup>&</sup>lt;sup>2</sup> The overall property tax bill increase will vary subject to the local municipality in which the property is located

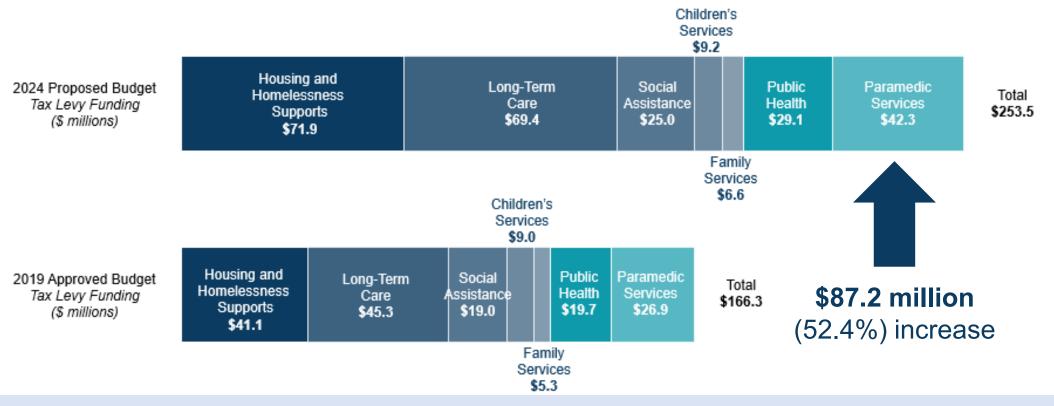
## Base Budget Pressures

The 2024 Budget responds to a number of base pressures that are required to ensure the continued delivery of the Region's existing programs and services including:

- Significant inflationary pressures and capital cost escalations
- Debt servicing costs for debt approved in 2023
- Staff and service **contract cost** increases
- Changes in provincial and federal funding
- Bill 23, More Homes Built Faster Act, 2022, Bill 134, Affordable Homes and Good Jobs Act, 2023 and related legislation impacts
- The annualization of 2023 budget decisions and decisions approved in-year

Accommodating these base pressures while investing in critical service areas required that all possible financing sources were taken into consideration such as the sustainable use of reserves and reserve funds

In 2024, regional tax levy funding of social services and public health programs was approximately \$253.5 million or approximately 28.2 per cent of the overall regional property tax levy



#### The Region continues to:

- Support AMO's call for a Social and Economic Prosperity Review and FCM's call for a new framework for raising municipal revenue
- Advocate for Long-Term Care, sustainable Transit, Housing and Homelessness, and Public Health funding Page 52 of 129



2024

Housing and Homelessness

	20	24 Budget (\$,000	)'s)	Increase Over 2023 Budget (\$,000's)				
	Regional Funding	Non-Regional Funding*	Total Funding	Regional Funding	Non-Regional Funding*	Total Funding		
Homelessness Support Programs	\$9,545	\$21,669	\$31,214	\$3,276	\$6,598	\$9,874		
Housing Programs	\$56,158	\$20,187	\$76,345	\$1,124	\$1,197	\$2,321		
DRLHC**	\$14,992	\$14,658	\$29,650	\$807	\$6,937	\$7,744		
Total Investment	\$80,695	\$56,514	\$137,209	\$5,207	\$14,732	\$19,939		

Total Regional investment of \$80.7 million, an increase of \$5.2 million (6.9%) from the 2023 approved budget

\$72.1 million is funded from property taxes (approximately 8.0% of the overall Regional Levy)

Total investment of \$137.2 million, an increase of \$19.9 million (17.0%) from 2023 approved budget

Share of Pickering Casino revenue has enabled Regional investment in housing and homelessness supports

<sup>\*\*</sup> Does not include one-time funding for Community Settlement Services



#### **Strategic Investments**



At Home Incentive Program

\$8.0 million



Housing Redevelopment

\$7.3 million



Housing Redevelopment Office

\$0.5 million



Rent Supplements

\$8.3 million



**Community Housing Supports** 

\$47.9 million



Regional Supportive Housing

\$3.4 million

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Durham Outreach Program

\$1.8 million



Housing and Homelessness Supports including Community Supports. Warming Centres and Shelters

\$27.4 million

<sup>\*</sup> Non-Regional Funding include provincial funding, federal funding, rents and other misc. funding



Housing and Homelessness

Regional Transit Paramedic Services

Police Services Climate Action

Other

Net: \$92.8 million

\$13.1 million *16.5%* 



\$275.0 million 138.1%



#### **Overview**

Informed by the Durham Region Transit's Service and Financing Strategy (2023 – 2032) (Report #2023-F-5) approved by Regional Council in February 2023



#### **Strategic Investments**



Increase of 59,665 revenue service hours

\$5.9 million (net)



New Terminal and bus stop infrastructure

\$21.0 million



Additional fare and UPass revenues

(\$3.8 million)



34 electric buses and supporting electrification infrastructure

\$65.7 million\*



Design electrification infrastructure upgrades at Westney Facility

\$5.0 million\*



Design Raleigh Bus Storage Facility rebuild including electrification infrastructure

\$8.7 million



Construction of new Indoor Bus Storage and Servicing Facility

\$239.7 million\*

playestmentsogre contingent on approval of federal Zero Emissions Transit Fund grant funding



2024

Housing and Homelessness Regiona Transit Paramedic Services

Police Services Climate Action

Other

Net: \$42.3 million

\$4.3 million *11.4%* 



#### **Overview**

Aligned with the 2023 – 2032 Region of Durham Paramedic Services Service and Financing Strategy (Report #2023-COW-7) approved by Regional Council in February 2023



#### **Strategic Investments**



3 new 12 hour shifts daily (16 new paramedics and supporting infrastructure)

\$3.0 million (annualized)



2 new full-time support and management staff positions for 9-1-1 response

\$0.3 million (annualized)



Land acquisition and design for Bowmanville Paramedic Station

\$2.0 million

Gross: \$84.1 million

\$7.8 million *10.2%* 



Advanced Care Paramedic Training

\$0.4 million



Design for South Whitby Paramedic Station

\$0.4 million



Improvements at existing Paramedic Stations

\$0.5 million



Community Paramedicine Program

\$4.9 million



Primary Care Outreach Program

Page 55 of 129 million



Projected increase in provincial subsidy

(\$1.5 million)



GI .

Housing and Homelessness

Regiona Transit Paramedic Services

Police Services Climate Action

Other

Net: \$268.0 million

\$20.4 million 8.3%

Gross:

\$330.4

million

\$63.7 million

23.9%



**Strategic Investments** 



25 additional Frontline
Officers to respond to
growth and an increase in
frontline work

\$3.0 million (annualized)



New dedicated police headquarters facility

\$13.1 million



Central West Division improvements

\$1.5 million



29 additional officers and 22 new civilian positions supporting investigative and operational support units

\$7.3 million (annualized)



Specialized Services relocation

\$7.0 million



Increased investment in education, training and wellness programs

\$0.3 million



Regional Reporting Centre investment

\$9.0 million

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Housing and Homelessness

Regional Transit Paramedic Services

Police Services Climate Action

Other



#### **Overview**

A strategic priority of the Region is to continue to integrate a climate lens into the annual business planning and budget process to align corporate climate and operating plans with achieving the Region's greenhouse gas reduction target of net zero by 2045



#### **Strategic Investments**



Advancement of the Region's Light Duty Fleet Electrification Strategy in Works and Police Services





Energy efficiency improvements at DRLHC properties

\$6.7 million



Complete Greenhouse Gas Reduction Pathway Feasibility Studies for up to 55 Regional facilities



Advance planning and implementation of transit-oriented communities



Continue utilization of recycled materials for road construction



Advance various programs and initiatives focused on reducing community emissions including Durham Building Challenge Benchmarking and Disclosure Program, Durham Green Development Program, Durham Greener Homes Program and the LEAF Backyard Tree Planting Program

\$0.6 millionage 57 of 129



Install solar panels at RHQ

\$0.8 million



Implement the Regional Cycling Plan including, construction of cycling infrastructure, advancing the Durham Meadoway project and wayfinding strategy in partnership with area municipalities



Develop a District Energy Master Plan

\$0.1 million



Housing and Homelessness

Regional Transit Paramedic Services

Police Services Climate Action

Other

- Develop Durham Region's **2025 Strategic Plan** (\$0.1 million)
- Develop a new **Diversity, Equity and Inclusion Strategy** (\$0.1 million)
- Ongoing implementation of the action items identified in the Region's Equity Audit (\$0.2 million)
- Invest in Regional infrastructure to support projected growth and provincial housing targets
- Continue to progress the approved **Lakeshore East GO Extension to Bowmanville** including **station design** to capitalize on the economic and community building benefits associated with rapid transit investment (\$12.0 million)
- Continue implementation of **Service Durham**, modernizing service delivery and providing a seamless customer experience (\$6.9 million)
- Advance the Region's **Cyber Risk Management Program** (\$3.9 million)
- Invest in the development of a **Poverty Reduction Plan** (\$0.1 million) and the implementation of the **Community Social Investment Program** directly supporting local non-profits (\$0.5 million)
- Expand available childcare spaces at the Region's Early Learning and Childcare Centres including the new Village Union Regional Centre in Oshawa (\$0.7 million)
- Implement an emotional model of care for long-term care residents (\$0.4 million)
- Ongoing recovery efforts including catching up core public health services including dental screening in schools and childhood immunizations and addressing mental health needs for residents and those living with addictions
- Continue execution of action items in the Region's Economic Development and Tourism Strategy
- Implement the Family Physician Attraction and Retention Program (\$0.1 million)
- Investment in Durham OneNet Inc. to deliver improved broadband connectivity for residents, businesses and Regional facilities and traffic infrastructure across Durham (\$14.3 million)

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### Potential Social Housing Development/Redevelopment Projects





Durham 84	# of Units	2024 Proposed	Forecast					
Budget 2	# Of Office	Budget	2025	2026	2027	2028	2029 - 2033	Forecast Total
Projected Capital Expenditures								
Christine and "The Broader Hill"	500	-	30,250	60,500	60,500	60,500	90,750	302,500
Malaga	444	-	67,155	67,155	67,155	67,155	-	268,620
Ritson Housing	770	-	93,170	93,170	93,170	93,170	93,170	465,850
Ritson Building Renovation	-	-	17,228	17,228	8,614	-	-	43,070
TBD Site	80	-	4,840	9,680	19,360	14,520	-	48,400
1635 Dundas	24	-	6,600	6,600	-	-	-	13,200
Rossland	257	-	7,774	15,549	31,097	31,097	69,968	155,485
Poplar/Linden	165	-	1,000	1,500	2,000	9,982	85,343	99,825
The Lake	680	-	-	2,500	2,500	2,500	403,900	411,400
Property/Building Acquisition for Development Beyond 2033					10,000		20,000	30,000
Property Tax Supported Capital Financing	2,920		228,017	273,882	294,396	278,924	763,131	1,838,350

- Estimate of potential capital costs for the development/redevelopment of Social Housing units from 2025 to 2033 under a straight rebuild model.
- Individual decisions regarding the development of each site will be subject to further review and reports to Committee/Council, detailing capital project delivery model, potential partnerships, refined cost estimates and financing strategies.
- Advancement of a capital program of this magnitude will require significant investment by both the provincial and federal governments and the pursuit of strategic private partnerships.
- >>> 2024 budget includes a provision of \$7.3 million for social housing development/redevelopment, \$2.0 million is dedicated for the Region's ongoing work on the redevelopment of the DRLHC Christine and The Hill properties.
- Staff to report back on a 10-year Housing Service and Financing 🛠 🖎 conjunction with the 2025 Business Plans and Budget.

## 2024 Capital Budget and Nine-Year Forecast

493,159



Durham 2	2023 Approved	2024 Proposed	Forecast					
Budget	Budget (\$,000's)	Budget (\$,000's)	2025	2026	2027	2028	2029 - 2033	Forecast Total
Capital Expenditures								
Property Tax Supported Capital Expenditures	493,159	629,004	728,530	572,537	475,827	493,291	2,782,386	5,052,571
Capital Financing								
General Levy	31,179	34,265	56,147	107,714	76,005	132,300	387,820	759,986
Development Charges	78,435	47,499	109,982	173,453	164,274	186,543	1,165,925	1,800,177
Reserves and Reserve Funds	135,612	240,404	210,254	170,591	139,748	148,910	764,585	1,434,088
Debentures	129,549	109,928	201,495	74,109	48,134	25,520	455,030	804,288
Subsidy/Grant	103,749	191,048	147,909	46,666	46,666	-	-	241,241
Other Financing	14,635	5,860	2,743	4	1,000	18	9,026	12,791

629,004



**Property Tax Supported Capital Financing** 

Region is entering into a period of significant investment in a number of major projects for which the Region has been accumulating financing in reserve and reserve funds over the last number of years.

572,537

475,827

493,291

2,782,386

728,530

- >>> Need to continue to increase tax levy investment in capital for sustainable asset management work.
- Increased use of reserves, reserve funds and debenture financing projected over the ten-year capital plan.
- >>> Incorporates growth related infrastructure to support provincial housing targets.
  Page 60 of 129

5,052,571

#### Estimated 2023 Impact of Bill 23 and Related Legislation

Description	Amount
Water	\$14,741,812
Sewer	\$14,943,925
Transit	\$1,143,946
General (Excluding Water, Sewer, Transit)	\$21,952,150
No Longer Eligible Services (Housing, Studies etc.)	\$3,505,780
2023 Total Impact (loss of Development Charge Receipts)	\$56,287,613

- \$56.3 million estimated 2023 property tax impact of Bill 23 and related legislation recommendation to allocate available property tax surplus towards 2023 property tax impact
- >>> **\$470 million** estimated forgone development charge revenues for property tax supported services by 2033
- >>> **1.55 per cent** estimated incremental annual property tax increase each year from 2025 to 2028 to address Bill 23 and related legislation impacts

#### Items Deferred / Phased



To achieve the Regional Council approved 2024 Business Plans and Budgets Guideline – while minimizing service level impacts - a series of items have been deferred / phased in their implementation

- Deferred increasing property tax funding for road rehabilitation projects required to keep pace with capital cost escalations and achieve the Region's pavement condition index service level
- Deferred consideration of proactive rehabilitation strategies to potentially achieve lower lifecycle costs for Regional bridges and structures
- Shifted from providing approximately 75,000 households with one new additional green bin to support the Region's enhanced green bin program to providing **35,000 households with one new additional green bin at a 50 per cent discount**
- Achieved 85 per cent of projected revenue service hour growth identified in the 10-year Transit Strategy (2024 proposed budget includes increase of 59,665 revenue service hours) in addition to priority new positions and capital infrastructure not identified in Strategy
- Deferred additional investment in homelessness supports, expansion of operating capacity at the Region's directly operated early learning and childcare centres, expansion of resident supports at the Region's long-term care homes, additional increases in rent supplements, additional investment in state of good repair projects at DRLHC properties, directly operated early learning and childcare centres and the Regional operated long-term care homes
- Deferred hiring of Health Policy Analysts, Public Health Inspector, Planners, Community Advisors, eLearning Specialists, Training and Knowledge Management Manager, Electronic Information Management, Indigenous Community Advisor, Communication and Community Engagement positions
- Reduced planned economic development trade show participation (Collision Conference)
- Deferred investment to support implementation of the **Regional Intelligent Communities framework** and an enterprise-wide **innovation project management tracking system**
- Phased required increases in the **Region's fleet rate** to ensure full cost recovery and accurate activity costing
- Applied additional reserve and reserve fund financing
- Completed comprehensive line-by-line reviews to identify savings resulting from efficiencies, process improvements and modernization efforts
  and reduce budgets for areas historically underspent
   Page 62 of 129





#### **Strategic Investments Pressures**

Achieving the Region's GHG emissions reduction target

Lakeshore GO East Extension

Social housing redevelopment

Housing and homelessness supports

Advancing critical investments in DRPS (\$4.3 million+)

North Pickering Long-Term Care Home operating costs (\$22.5 million to \$24.8 million)

A new Directly Operated Early Learning and Childcare Centre

2024 Region of Durham Strategic Plan initiatives



#### Implementing longterm service and financing strategies

**Durham Region Transit's** Long-Term Investment Plan (4.5%)

Paramedic Services Masterplan Review and Implementation Strategy (0.5%)



#### Provincial/Federal **Funding/Legislation Pressures**

**Development Charge shortfalls** (Bill 23, Bill 134) (1.55% annually)

Federal review of Canada Community Building Fund (Federal Gas Tax) and potential program changes

Sustainability of Provincial Gas Tax funding

Increasing reliance on property tax funding to support health and social services

Significant reduction in federal Reaching Homes funding

Strengthening Public Health Strategy, including provincial review of Ontario Public Health Standards and funding

Fixing Long-Term Care Act, 2021

New regulations under the Community Page 63 of 18afety and Policing Act, 2019



#### **Forecasted Pressures**

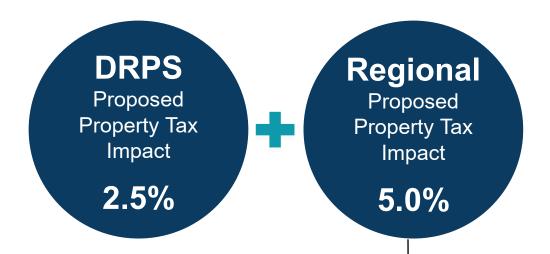
Asset Management pressures including increased investment in Rehabilitation of Regional Roads to achieve service standard

Increasing demand for programs and infrastructure to meet growth projections

> Debt repayment and servicing costs

Future property tax reassessment impacts

## Overview of the 2024 Budget



The average single detached home in Durham, with a current value assessment of \$483,100 will pay approximately \$277 per month, or \$3,318 annually, for Regional services, an **increase of \$19.25 monthly, or \$231 annually** 

Addresses significant investment needs in core service areas including housing and homelessness programs, transit, paramedic services, climate initiatives and police services

Advances goals of the Region's Strategic Plan Includes provision for the anticipated impacts resulting from Bill 23, More Homes Built Faster Act, 2022

Provides for base pressures including inflationary pressures, annualization impacts and initiatives approved in-year

Includes
sustainable use
of reserves and
reserve funds
and debt

## Questions

## **Statutory Public Meeting**



# 2024 Seaton Area Specific DC Background Study and Proposed By-Law

**Regional Council Meeting** 

March 27, 2024



## **Purpose of Public Meeting**

Part of the consultation process and a statutory requirement



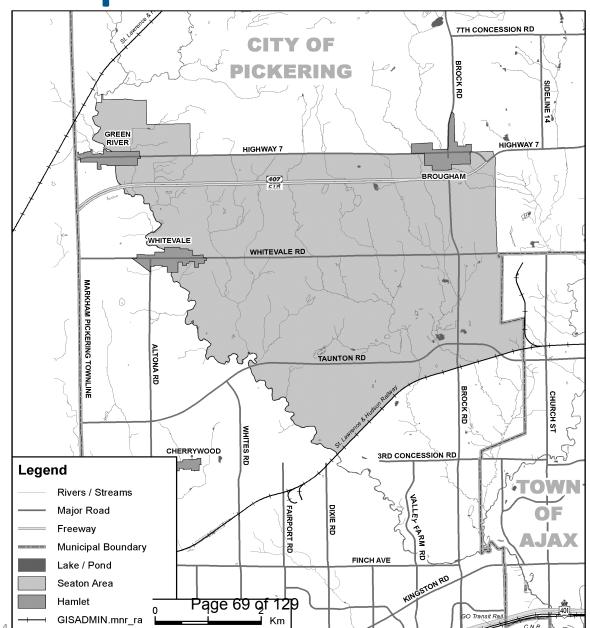


## **Seaton Front-Ending Agreement**

- Region executed a Front-Ending Agreement in late 2015 with the Seaton Landowners Group.
  - Seaton Landowners required to upfront a share of the water supply and sanitary sewer works for Seaton.
- Front-Ending Agreement provides DC credits for the water and sewer infrastructure being upfronted.
- To facilitate DC credits, Region Council adopted an Area Specific Development Charge (ASDC) By-law for water and sanitary sewer services in April 2013.
  - The By-law was renewed in 2019 (By-law #38-2019) and amended in 2021.
  - By-law #38-2019 expires June 30, 2024



**Seaton Area Map** 





## Purpose of the Seaton Area Specific Development Charges (ASDCs)

- ASDCs are levied on developers/builders to recover a portion of capital costs for services that will be used by new residents or employees in the Seaton area
  - Regional DCs for Water and Sewer do not apply in this area
  - ASDCs underpin the Regional Front-Ending Agreement (RFEA)
  - Follow the prescribed approach for DCs.
- The funds are used to pay for growthrelated portions of capital projects and can only be spent on the service for which they were collected





## **Seaton Area Specific Water and Sewer DCs**

- Development forecast to 2039
- Capital cost estimates for full build out of Seaton
- Terms of Front-ending Agreement and previous ASDC By-law maintained
- Water and Sewer Capital Works
  - Region Constructed / Landowner Financed
  - Landowner Constructed / Landowner Financed
  - Regional Attributions
- Development Charges
  - Residential (By Unit Type Single/Semi, Medium Density, Apartments)
  - Non-Residential (By Hectare and Square Footage)



## **Planning Forecast to 2039**

Development Type	2024 DC Study (to 2039) <sup>1</sup>
Residential Units	22,321 Total (17,052 SDE <sup>2</sup> )
Employment Lands (Acres)	605
Institutional (Square Feet)	1,740,195
Non-Institutional (Square Feet)	2,970,404

<sup>&</sup>lt;sup>1</sup> Based on 2023 Seaton Fiscal Impact Study Work

<sup>&</sup>lt;sup>2</sup> Single Detached Equivalent (SDE)



# **Proposed Capital Forecast**

		Benefit to	Benefit to	Post		Seaton		
	Gross	Existing	Growth	Period	Federal	Non-residential		
	Cost	<u>Development</u>	Elsewhere	<u>Benefit</u>	<u>Lands</u>	Residential Mix	ed-Use Emp. Lan	ds <u>Total</u>
Water Supply - DC Component								
Regional Cons. / Landowner Financed	\$ 174.8	\$ -	\$ 13.9	\$ 13.2	\$ 27.4	\$ 108.3 \$	2.7 \$ 9	3 \$ 120.3
Regional Attributions	278.5	10.1	63.8	60.0	40.6	77.4	6.1 20	6 104.1
Landowner Constructed / Financed	51.4		-	5.3	4.4	37.5	0.9 3	2 41.6
Total - Water Supply	504.7	10.1	77.7	78.5	72.4	223.2	9.7 33	1 266.0
Sanitary Sewerage - DC Componen	t							
Regional Cons. / Landowner Financed	65.5	1.5	-	11.0	2.2	38.1	2.9 9	8 50.8
Regional Attributions	222.5	25.1	91.0	32.5	22.7	30.6	4.7 15	9 51.2
Landowner Constructed / Financed	133.3		-	2.4	3.8	95.4	7.2 24	4 127.0
Total - Sanitary Sewerage	421.3	26.6	91.0	45.9	28.7	164.1	14.8 50	1 229.0
Total - Water Supply & Sanitary Sev	verage							
Regional Cons. / Landowner Financed	240.3	1.5	13.9	24.2	29.6	146.4	5.6 19	1 171.1
Regional Attributions	501.0	35.2	154.8	92.5	63.3	108.0	10.8 36	5 155.3
Landowner Constructed / Financed	184.7	_	-	7.7	8.2	132.9	8.1 27	6 168.6
Total - Water & Sewer	\$ 926.0	\$ 36.7	\$ 168.7	\$ 124.4	\$ 101.1	\$ 387.3 \$	24.5 \$ 83	2 \$ 495.0

**\$926 million** forecast for Water Supply and Sanitary Sewerage, of which **\$495 million** is net growth related for Seaton



# **Proposed Residential DC Rates (\$ per unit)**

Residential DCs	Calculated Rate	% change from current	Phased-in Rate <sup>1</sup>	% change from current
Single/Semi	\$27,595	-13%	\$22,077	-30%
<b>Medium Density</b>	\$21,801	-13%	\$17,440	-30%
Apartment	\$12,693	-13%	\$10,153	-30%

<sup>&</sup>lt;sup>1</sup> On July 1, the proposed Seaton ASDC service categories will be phased-in at 80%.

Phase In	Year 1	Year 2	Year 3	Year 4	Year 5-10
Schedule	80%	85%	90%	95%	100%

• Compared to current rates, the calculated DCs are approximately 13% lower, and phased-in rates are 30% lower.



# **Changes in Proposed Residential DC Rates**

# Calculated Rates from Proposed By-law With Mandatory Phase-In For July 1, 2024 (\$ per Single and Semi-Detached Unit)

		nt Rates lo. 38-2019)	oposed ates <sup>(1)</sup>	C	hange
Water Supply	-				<u>_</u> _
Region Constructed - Landowner Funded Works	\$	7,990	\$ 5,529	\$	(2,461)
Regional Attributions		5,680	\$ 4,302		(1,378)
Landowner Constructed and Funded Works		3,327	\$ 2,129		(1,198)
Total - Water Supply		16,997	11,960		(5,037)
Sanitary Sewerage					
Region Constructed - Landowner Funded Works		3,360	1,832		(1,528)
Regional Attributions		3,348	2,120		(1,228)
Landowner Constructed and Funded Works		8,018	6,165		(1,853)
Total - Sanitary Sewerage		14,726	10,117		(4,609)
Total - Water Supply and Sanitary Sewerage					
Region Constructed - Landowner Funded Works		11,350	7,361		(3,989)
Regional Attributions		9,028	6,422		(2,606)
Landowner Constructed and Funded Works		11,345	8,294		(3,051)
Total - Water & Sewer	\$	31,723	\$ 22,077	\$	(9,646)

#### Notes:

<sup>(1)</sup> Mandatory phase in of 80% is applied Page 75 of 129



# **Proposed Non-Residential DC Rates**

DC Category	Calculated Rate	% change from current	Phased-in Rate <sup>1</sup>	% change from current	
Institutional	\$2.91	0%	\$2.33	-20%	
Non-Institutional	\$8.76	+5%	\$7.01	-16%	
<b>Employment Lands</b>	\$454,936	+12%	\$363,949	-10%	

<sup>&</sup>lt;sup>1</sup> On July 1, the proposed Seaton ASDC service categories will be phased-in at 80%.

Phase In	Year 1	Year 2	Year 3	Year 4	Year 5-10
Schedule	80%	85%	90%	95%	100%

- Institutional and Non-Institutional rates are applied on a square footage basis,
   Employment Lands applied on a per hectare basis.
- The calculated DCs are approximately 0% to 12% higher compared to current rates.
- The phased-in DCs are approximately 10% to 20% lower than current rates.



# **Changes in Proposed Non-Residential DC Rates**

### **Calculated Rates from Proposed By-law** With the Mandatory Phase In For July 1, 2024

	Cui	rrent Rates	P	roposed		
Non-Institutional (per sq ft)	(By-lav	w No. 38-2019)	<u>F</u>	Rates <sup>(1)</sup>	<u>C</u>	<u>Change</u>
Water Supply	\$	2.86	\$	2.54	\$	(0.32)
Sanitary Sewerage		5.52		4.47		(1.05)
Total		8.38		7.01		(1.37)
Institutional (per sq ft)						
Water Supply		0.99		0.85		(0.14)
Sanitary Sewerage		1.91		1.48		(0.43)
Total		2.90		2.33		(0.57)
Prestige Employment Lands (per hectare)						
Water Supply		139,291		132,652		(6,639)
Sanitary Sewerage		267,201		231,297		(35,904)
Total	\$	406,492	\$	363,949	\$	(42,543)

Notes:

<sup>(1)</sup> Mandatory phase in of 80% is applied Page 77 of 129



# **Incorporating Additional Changes in the DCA**

- The new DC By-law will expire 10 years after it comes into force
- Incorporating secondary unit exemptions
- Discounts and exemptions will be applied to certain developments
  - This includes exemptions for non-profit developments and discounts for rental housing

	ntal Hous velopme		Non-Profit Housing	Inclusionary Zoning Units	Affordable Housing	Attainable Housing
1 bed	2 bed	3 bed	Housing	Zoning onits	Housing	Housing
15%	20%	25%	Exempt	Exempt	Exempt – bulletin outstanding	Exempt – not yet defined

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# Proposed Policy Changes to align with Regionwide DC By-law

- Minor proposed changes to Seaton DC By-law to align with the Region-wide DC By-law:
  - Change definition of a bedroom to better align with the Ontario Building Code
  - Broadening the definition of apartment building to include stacked townhouses



# **Summary**

- Region must have by-law updated by July 1, 2024
- Consultation & Formal Public Input
- Background Study and Proposed By-law comply with the Development Charges Act
- Ongoing accountability provided through mandated Treasurer's Annual Statements and Annual Financial Audited Statements of the Region



# **Next Steps**

Consultation	Final Date for Public Comment	April 30, 2024
Council Approval	Regional Council Meeting (F&A – May 14, 2024)	May 29, 2024
Implementation	Implementation of DC by-laws	July 1, 2024
	Newspaper and other notice given of by-law passage	By 20 days after passage of by-law
Notice and Appeals	Last day for by-law appeal	By 40 days after passage of by-law
	Region makes available pamphlet	By 60 days after in-force date

### **Public Submissions (by mail):**

Regional Clerk/Director of Legislative Services 605 Rossland Road East, Level 1 P.O. Box 623 Whitby, ON L1N 6A3

### **Public Submissions (by e-mail)**

clerks@durham.ca

Public comments are due no later than 5:00 p.m. on April 30, 2024



# **Public Input**



### **Further Information**

### **Mary Simpson**

Director of Risk Management, Economic Studies and Procurement Division

Mary.Simpson@durham.ca

durham.ca @RegionofDurham f y in 🖸





# Motion in Support of OEB Decision

### **Delegation**

March 27, 2024
By Brian Kelly
Citizen of Durham and
Member of Whitby Sustainability Advisory Committee

## Context



- Historically, Enbridge's costs for new natural gas hookups (\$4.4K per installation) were distributed across all existing gas customers in the form of higher energy bills, and amortized over a 40 year period. The Ontario Energy Board (OEB) had previously supported this Enbridge subsidy.
- In December 2023, the OEB decided to end the subsidy for new hookups, and ordered Enbridge to remove from its rate base the cost of new gas connections in new housing developments, starting in 2025. The OEB maintained that developers, not general ratepayers, should bear this cost
- Enbridge has given notice of appeal in Ontario's Divisional Court.

  Ontario Energy Minister Todd Smith has introduced legislation to overrule the OEB decision.

# Why support the OEB decision.



- Enbridge subsidy is bad for existing customers: Residents are already struggling with energy bill increases. This perverse subsidy is buried in existing customers' monthly bills. The OEB decision would save customers ~ \$600 per household over five years.
- Enbridge subsidy is bad for new home buyers: It encourages developers to install gas equipment, which is considerably more expensive to operate than electric heat pumps. Heat pumps lower energy costs, improve health & safety, and improve affordability for new homebuyers.
- Enbridge subsidy is bad for Durham: Encouraging gas hookups in new homes jeopardizes Durham's target of reducing community-wide greenhouse gas (GHG) emissions to net-zero by 2050.

# Durham GHG mitigation commitments

DURHAM REGION

Durham Community Energy Plan, Low Carbon Pathway:

"Incrementally increase the number of net zero new homes to 100% by 2030." "By 2050, 98% of existing dwellings are retrofitted ......"

Approved by Regional Council, April 2, 2019

• **Durham Climate Emergency Declaration:** "THAT the Regional Municipality of Durham declare a climate emergency for the purposes of naming, framing, and deepening our commitment to protecting our economy, our ecosystems and our communities from climate change; THAT in response to this emergency declaration, the need to reduce overall emissions from Durham Region, as well as to continue to prepare for Durham Region's future climate, are deemed to be high priorities when considering budget direction and in all decisions of Regional Council."

Approved by Regional Council, January 29, 2020

# Durham GHG mitigation commitments

DURHAM REGION

- Regional Official Plan, May 25, 2023:
  - "THAT future Regional Official Plan policies ... address sustainability practices to reduce greenhouse gas emissions, energy and water consumption, and waste generation through measures including;
    - iv the use of *low-carbon and smart energy systems* and technologies at the district scale or building-scale in these new areas;"

      Approved by Regional Council, May 25, 2023

The construction of new gas hookups for houses should not be subsidized because this results in higher energy bills for existing Enbridge customers, higher monthly expenses for new homeowners, and higher future costs to decarbonize / retrofit buildings in order to meet Durham Region's GHG reduction target.

# Questions?





### Topic:

Municipalities and the OEB Decision to Remove the Fossil Fuel Subsidy

### Presented to:

Durham Region, Council Meeting

### Presented by:

Gaby Kalapos, Clean Air Partnership



### The Situation



Developers don't pay for fossil fuel infrastructure.

Developers often contribute to the costs of electricity infrastructure.

Not being required to pay results in developers using fossil fuels without considering other apptions



Present State 😊



OEB Decision



The Fossil Fuel rate base pays for fossil fuel infrastructure.

### The Consequences



Allocating costs for new development ensure more accountability and consideration of lower carbon ways to meet energy needs.

If fossil fuel route is free and easy, we aren't doing what we need to do to move the market towards lower carbon buildings.

This is not a fossil fuel ban, it is ensuring we consider lower carbon ways to meet energy needs.

Not just doing the same old, same old solution because it is easier, not because it is more affordable.



### The Need to Move a Big Ship – Ontario's Energy System Offerings



Each time we bring fossil fuel into new developments - that will be a fossil fuel community for at least 15 years.

We also risk creating a stranded asset risk that the rate base and Ontarians.

The Ontario Energy Board is a rate payers protection entity.

Enbridge is guaranteed to be paid for its infrastructure investments.



Enbridge customers are the ones required to pay Enbridge. 129

### Show Me the Money.....



\$ 250 million each year for 5 years for infrastructure costs for new connections Total costs of \$1.5 billion over 5 years when meters and capitalized overhead brought in.

\$ 600 for each Enbridge customer (not just new ones) to pay for that infrastructure.

Fossil fuels are no longer the most cost-effective route

Especially when one brings in those up-front fossil fuel infrastructure

Be honest, do you think you would be inclined to consider other options, if you don't have any financial impetus

Page 94 of 12% consider it?



### **Recommendations**



Pass Council support for upholding the Ontario Energy Board decision to eliminate the fossil fuel subsidy for new developments.

Share Durham Region
Council support for the
OEB decision with other
Durham Region
municipalities.

Thank you for your (hoped for) leadership on supporting affordable and low carbon considerations for Ontario's buildings of 129





#### **DURHAM REGIONAL POLICE SERVICES BOARD**

S. Collier, Chair \* G. Cubitt, Vice-Chair S. Bhatia, Member \* D. Carter, Member K. Fisher, Member \* M. Welch, Member \* W. Woo, Member

March 22, 2024

#### By Email

Dear Regional Chair Henry and Members of Regional Council,

As you may know, the *Community Safety and Policing Act* (CSPA) will be coming into force on April 1, 2024. The new legislation replaces the *Police Services Act*, which came into effect in 1990, more than 34 years ago. The CSPA makes significant changes to the legislative structure for policing in Ontario, with the intention of modernizing police service delivery, strengthening police governance and oversight, and improving community safety.

One of the requirements of the CSPA is for Boards to make best efforts to establish an information sharing protocol with their respective municipal Councils. The Board and Regional Council have benefitted from the existing Protocol, and it is suggested that this version be renewed to reflect the new sections of the Act and to reinforce our shared commitment to information exchange and collaboration.

I have attached a copy of the proposed Information Sharing Protocol, which has been approved by the Board, as well as the existing Protocol, which was approved in 2020.

We look forward to your support.

Sincerely,

Shaun Collier Board Chair

c.c.: Peter Moreira

Attachments: Information Sharing Protocol – 2020

Draft Information Sharing Protocol - 2024

### PROTOCOL FOR THE SHARING OF INFORMATION BETWEEN THE DURHAM REGIONAL POLICE SERVICE BOARD

#### **AND**

#### THE DURHAM REGIONAL COUNCIL

WHEREAS pursuant to subsection 37(1) of the *Community Safety and Policing Act*, the Durham Regional Police Service Board is responsible to ensure that adequate and effective policing is provided in the Regional Municipality of Durham; and

WHEREAS subsection 41(1) of the *Community Safety and Policing Act* requires that the Police Service Board file an annual report with Regional Council on:

- the implementation of the Board's Strategic Plan and the achievement of the performance objectives identified in the strategic plan;
- the affairs of the police service; and
- the provision of policing as it relates to any community safety and wellbeing plans; and,

WHEREAS subsection 41(3) of the *Community Safety and Policing Act* requires that the Police Service Board make best efforts to negotiate and enter into a protocol with the Council for the Regional Municipality of Durham that addresses the type and frequency of the information to be shared; and

WHEREAS the Police Service Board and Regional Council benefitted from an Information Sharing Protocol under the *Police Services Act*:

#### THEREFORE THE PARTIES HEREBY AGREE THAT:

- 1. The Durham Regional Police Service Board shall provide the Regional Clerk for the Regional Municipality of Durham:
  - (a) In January of each year, notice of the dates, times and locations of the Police Service Board monthly meetings;
  - (b) A copy of the public agenda by the Friday preceding the Board's scheduled meeting dates;
  - (c) A copy of the public minutes of the regular Board meetings;
  - (d) Notice of any public meetings, or other consultation processes scheduled by the Board for the development of the Strategic Plan; and

- (e) A copy of the Board's Strategic Plan no later than March 31st of the first year covered by the Plan.
- 2. The Durham Regional Police Service Board shall further:
  - (a) Make the Strategic Plan available to the public no more than 30 days following its release to Regional Council;
  - (b) Provide copies of the Service's annual report to the Regional Clerk and make it available to the public no later than June 30<sup>th</sup> of each year;
  - (c) Ensure that the Chief of Police, or a Deputy Chief of Police, provides a quarterly update to Regional Council; and
  - ds in

(d) Ensure that the Chief of Police, or a Deputy Chief of Police, atter Regional Council budget meetings, at a predetermined date and time order to respond to questions about the budget.
For the Police Service Board
Chair Collier
Date:
March 18, 2024
For the Regional Council
Regional Chair Henry
Date:

March 26, 2024

Dear Members of Regional Council,

While I have a number of concerns with the budget and how our tax dollars are being spent, today I am focusing on the particular concern I have with the amount of time and money that is being spent on pursuing district heating related to the Durham York incinerator (DYEC) under the false premise that this incinerator initiative helps us in the fight against climate change.

Incineration is bad for climate change. Furthermore, with the waste stream changing and having a higher density of plastics, carbon emissions are increasing.

These tax dollars are going to be spent on yet another attempt to greenwash the DYEC.

The truth is that the DYEC is a major emitter of carbon. The 2019 DYEC ECA Annual Report states 140,000 tonnes were thermally treated at the incinerator. The total GHG emissions emitted in 2019 were 159,545 tonnes CO2<sub>e</sub>. <sup>2</sup>

That's massive.

Furthermore, Durham continues to rely on outdated assumptions to assert that incineration is better than landfill. In the recent Environmental Screening Report to increase capacity to 160,000 tpy, Durham used a 2007 EA report *Comparative Analysis of Thermal Treatment and Remote Landfill on a Lifecycle Basis* to assert that "the DYEC results in a net improvement of air emissions compared to landfill on a life-cycle basis". That 2007 report appears to reduce the incinerator's greenhouse gases impact by excluding biogenic carbon emissions. According to the Energy Justice Network, the assumption that burning the biogenic fraction should not be counted towards a facility's greenhouse emissions has been thoroughly debunked by studies

https://www.durhamyorkwaste.ca/en/facility-approvals/resources/Documents/2021%20Environmental%20Screening%20Report/Accessible\_2022/20220\_119\_DYEC\_ESR\_FINAL\_ACC.pdf

<sup>&</sup>lt;sup>1</sup> 2019 DYEC ECA Annual Report, page 15, <a href="https://www.durhamyorkwaste.ca/en/operations-documents/resources/Documents/2019">https://www.durhamyorkwaste.ca/en/operations-documents/resources/Documents/2019</a> DYEC Facility Operations Annual Report.pdf

<sup>&</sup>lt;sup>2</sup>Durham York Energy Centre Environmental Screening Report, December 2021 (ESR), Section 4.3.2, page 94;

<sup>&</sup>lt;sup>3</sup> ESR, Section 4.3.2, page 92

<sup>&</sup>lt;sup>4</sup> Durham/York Residual Waste Study, Supplement to Annex E-5: Comparative Analysis of Thermal Treatment and Remote Landfill on a Lifecycle Basis, Jacques Whitford and GENIVAR, July 2007, page 6/10; <a href="https://www.durhamyorkwaste.ca/en/facility-approvals/resources/Documents/Annex-E-5-Supplemental\_Report.pdf">https://www.durhamyorkwaste.ca/en/facility-approvals/resources/Documents/Annex-E-5-Supplemental\_Report.pdf</a>

including a major study done by the Department of Energy Resources for Massachusetts.<sup>5,6</sup> At the time of the Durham EA, Canadian environmental organizations, including the Canadian Environmental Law Association, Pembina Institute and the David Suzuki Foundation, produced fact sheets which showed incineration had higher GHG emissions than coal-fired plants.<sup>7</sup>

Look at what is happening in Denmark. Their climate ambitions to become carbon neutral are literally going up in smoke. To address this problem, they are reducing their incineration capacity by 30% which involves closing seven incinerators, some of which are involved with district heating. One of those on the Danish island of Bornholm, where they will now have to turn to burning biomass to provide the district heating with hopes of eventually using offshore wind power.

#### Please read:

https://www.politico.eu/article/denmark-devilish-waste-trash-energy-incineration-recycling-dilemma/

Look at what is happening in California. They are closing the last two incinerators as renewable energy subsidies have been withdrawn.

https://jtalliance.org/2024/03/14/from-burning-to-building-our-future/

Please also read about the shut down of the Detroit incinerator. One of the problems that delayed the shut down of this highly polluting incinerator was the fact of the dependence of many businesses and buildings on the district heating. With the shut down, the steam for that district heating will now be supplied by a natural gas burning facility.

#### Please read:

https://www.detroitnews.com/story/news/local/detroit-city/2019/03/27/detroits-controversial-incinerator-permanently-shutting-down-today/3287589002/

Thank you for your consideration of my letter.

Wendy Bracken

-

<sup>&</sup>lt;sup>5</sup> Energy Justice Network, Trash Incineration and Climate Change: Debunking EPA Misinformation, http://www.energyjustice.net/incineration/climate

<sup>&</sup>lt;sup>6</sup> WBUR (Apr 2021). Mass. Backtracks on renewable energy subsidies for wood-burning biomass plants. https://www.wbur.org/news/2021/04/16/rps-changes-biomass-renewable-energy-subsidies-springfield

<sup>&</sup>lt;sup>7</sup> Incineration of Municipal Solid Waste, Impact on Global Warming, Fact Sheet 1. https://www.pembina.org/reports/Incineration\_FS\_Climate.pdf



**Barristers & Solicitors** 

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March 26, 2024

Our File No.: 193127

#### Via Email

Chair and Members of Regional Council Regional Municipality of Durham 605 Rossland Road East Whitby ON L1N 6A3

Dear Chari Henry and Members of Regional Council

Re: Public Meeting

Area Specific Development Charges for the Water Supply and Sanitary Sewerage Services in the Seaton Community of the City of Pickering

We am writing on behalf of North Pickering Community Management Inc., the trustee for the group of landowners developing lands in the Seaton community (the "Seaton Landowners' Group"), regarding the Region's Area Specific Development Charge for Water Supply and Sanitary Sewerage Services in the Seaton Community (the "ASDC").

The Background Study was released on March 12, 2024. The Seaton Landowners' Group is still in the process of reviewing the Background Study, as well as additional material that Regional staff has kindly provided based on discussions between the consulting team retained by the Seaton Landowners' Group team and staff.

The Seaton Landowners' Group appreciates the timely co-operation from Regional staff, but their review is not yet complete. If any issues arise based on their continuing review of the Background Study and supporting material, we will advise the Region in advance of enactment of the ASDC By-law.

Yours truly,
Goodmans LLP

Robert Howe



cc: Mary Simpson, Director of Risk Management, Economic Studies and Procurement

1415-0409-6011.1

If this information is required in an accessible format, please contact 1-800-372-1102 ext. 2303



# The Regional Municipality of Durham Report

To: Regional Council

From: Commissioner of Finance

Report: #2024-F-5 Date: March 27, 2024

### Subject:

Public Meeting Regarding Proposed Seaton Water Supply and Sanitary Sewer Area Specific Development Charges By-law and Background Study

#### Recommendations:

- A) Report #2024-F-5 be received for information; and
- B) All submissions received by Regional Council and the written submissions received by the Regional Clerk by 5:00 p.m. on April 30, 2024, including those opinions expressed verbally at the March 27, 2024 public meeting, be received and referred to Regional staff for consideration in the preparation of the final development charge recommendations and by-law scheduled to be presented to Regional Council for approval on May 29, 2024.

### Report:

#### 1. Purpose

- 1.1 The purpose of this report is to provide information regarding the public meeting of Council to be held in the Regional Council Chambers on March 27, 2024 with regard to the proposed Seaton Water Supply and Sanitary Sewer Area Specific Development Charges (ASDC) By-law. Regional Council is scheduled to make final decisions on the proposed by-law at the May 29, 2024 regular Regional Council meeting, subsequent to prior public input. The Development Charges Act, 1997 (DCA) permits public representations relating to the proposed by-law to be made to Council by any person who attends the March 27, 2024 public meeting.
- 1.2 The notice of the public meeting has been advertised in the Toronto Star on February 26 and 29 (Attachment #1). In addition, the notice has been posted on the Regional and Metroland websites. The proposed development charge (DC) by-law and background study were available to the public at no cost since March 12, 2024

from the Regional Clerk and were also posted on the Regional website. The public notice, public release of the proposed by-law and background study and the public meeting were authorized by Regional Council on November 29, 2023 (Report #2023-F-29).

1.3 The purpose of the March 27, 2024 public meeting of Council is to fulfill the statutory requirement to solicit input from the public and stakeholders and to provide the necessary background information on the proposed new DC by-law. The final by-law is scheduled for discussion in accordance with the Council approved timetable, which permits the public and stakeholders to provide input up to 5:00 p.m. on April 30, 2024. Thus, any decision by Regional Council regarding the proposed by-law will be made during the May 29, 2024 Regional Council meeting (following Finance and Administration Committee on May 14, 2024) to ensure implementation of the new by-law on July 1, 2024.

### 2. Background

- 2.1 Region-wide Development Charge By-law No. 42-2023 (passed in June 2023) imposes DCs for water supply and sanitary sewerage services, except for the lands located within the Seaton Community (Attachment #2 provides a Map of the Seaton Community). The rationale for excluding the Seaton Community from the calculation of the Region-wide DC for water supply and sanitary sewerage services is that a front-ending agreement was executed to advance the water supply and sanitary sewerage infrastructure required to accommodate the development of the Seaton Community. Area-specific DCs in the Seaton Community for water supply and sanitary sewerage services facilitates, in part, the provision of DC credits.
- 2.2 The first Seaton ASDC By-law (By-law No. 19-2013) was approved by Regional Council in April 2013 for the imposition of water supply and sanitary sewerage area-specific DCs against all lands within the Seaton Community, located in the City of Pickering, that are developed for residential and non-residential uses. The by-law came into effect on November 26, 2015 which is coincident with the effective date of the Seaton Phase 1 Regional Infrastructure Front-ending Agreement (RFEA) between the Region of Durham and the Seaton Landowners Group. The Seaton ASDC By-law was renewed in 2019, at the request of the Seaton Landowners, and became effective on July 1, 2019 (By-law No. 38-2019) and expires on June 30, 2024.
- 2.3 The updated Seaton ASDC By-law for water supply and sanitary sewerage services collects, on an equitable basis, the funds necessary to construct watermains, sanitary sewers, pumping stations, reservoirs, plant capacity and any other water supply and sanitary sewerage capital infrastructure necessary to develop the Seaton Community.
- 2.4 On the residential lands, a per unit DC for water supply and sanitary sewerage services applies, based on three dwelling unit types (i.e. singles and semi-detached units, medium density multiples and one category for apartments).

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2.5 Two different non-residential DCs apply to land within the Seaton Community as follows:

- A) The prestige employment lands along Highways 407 and 7 are subject to a land area-based area specific DC (i.e. a per hectare DC). It is a uniform per hectare charge that applies to all forms of non-residential development on these lands; and
- B) A separate non-residential DC applies within the mixed-use area (i.e. non-residential development on lands outside of the prestige employment lands). The non-residential DC within the mixed-use area is imposed on a floor-area basis (per square foot charge), comprised of an institutional and non-institutional DC.
- 2.6 There are three separate components of capital works within the residential and non-residential DCs. These components are:
  - A) Landowner constructed and financed works;
  - B) Region constructed / landowner financed works; and
  - C) Regional attributions (mainly prior infrastructure costs and future plant expansions required for subsequent development phases).

#### 3. Previous Reports and Decisions

3.1 Report #2023-F-29 provided staff authorization to proceed with the public notice, public release of the proposed by-law and background study and the public meeting for the renewal of the Seaton ASDC By-law.

### 4. Highlights of the Proposed Seaton ASDC By-law

- 4.1 The proposed capital forecasts, and resultant Seaton ASDC rates, are based on the development forecasts of the Seaton Community to 2039. The forecasts have been updated based on the timing of plans of subdivisions in the Seaton Community, development to date and the anticipated timing of services. Additionally, the population and employment forecasts that were completed in preparation of Envision Durham informed the development forecasts for Seaton.
- 4.2 The proposed Seaton ASDC rates reflect higher infrastructure costs and changes to the residential and non-residential development forecasts, which has had an impact on the rates as discussed below. An interdisciplinary team of staff from Finance, Works, Planning and Economic Development and Legal Services has collaborated to prepare the DC Background Study.
- 4.3 Based on the updated development forecasts, capital cost estimates and cashflow projections, the following table identifies the calculated area-specific DCs for water supply and sanitary sewerage services applicable to the residential and non-residential uses within the Seaton Community.

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Table 1
Proposed Seaton Water Supply and Sanitary Sewer ASDCs
Full Calculated Charges

			Non-Residential Lands					
				Mixed Us	e Ar	ea	Prestige E	mployment Lands
	Res	sidential	No	on-Institutional	Ins	stitutional		I/C/I
Water Supply	(pe	er SDE)		(per sq ft)	<u>(r</u>	per sq ft)	(pe	er hectare)
Region Constructed - Landowner Funded Works	\$	6,911	\$	0.80	\$	0.27		40,957
Regional Attributions		5,377		2.05		0.68		108,321
Landowner Constructed and Funded Works		2,661		0.33		0.11		16,536
Total - Water Supply		14,949		3.18		1.06		165,814
Sanitary Sewerage								
Region Constructed - Landowner Funded Works		2,290		0.82		0.27		42,694
Regional Attributions		2,650		2.20		0.73		111,514
Landowner Constructed and Funded Works		7,706		2.56		0.85		134,914
Total - Sanitary Sewerage		12,646		5.58		1.85		289,122
Total - Water Supply and Sanitary Sewerage								
Region Constructed - Landowner Funded Works		9,201		1.62		0.54		83,651
Regional Attributions		8,027		4.25		1.41		219,835
Landowner Constructed and Funded Works		10,367		2.89		0.96		151,450
Total - Water & Sewer	\$	27,595	\$	8.76	\$	2.91	\$	454,936

4.4 Changes to the DCA in late 2022, resulting from the More Homes Built Faster Act (Bill 23), require any DC by-law (passed on or after January 1, 2022) to phase-in the calculated charges over a five-year period, as shown in Table 2. The phase-in provisions allow for a maximum of 80 per cent of the full calculated charges to be imposed in the first year of a new DC by-law. This phase-in provision applies to both residential and non-residential rates.

Table 2
Phase-in Schedule of Charges under New DC By-laws

Year 1	Year 2	Year 3	Year 4	Year 5
July 1, 2024 to	July 1, 2025 to	July 1, 2026 to	July 1, 2027 to	July 1, 2028 to
June 30, 2025	June 30, 2026	June 30, 2027	June 30, 2028	June 30, 2029
80%	85%	90%	95%	100%

4.5 It is proposed that the phased-in charges apply to the Regional Attribution portions of the ASDC, which works are emplaced and funded by the Region. This approach would require user rate funding to cover the revenue shortfall for the Regional Attribution ASDC during the phase-in period. The phase-in would also apply to the credits earned for the Region Constructed Works and Landowner Constructed Works portion of the ASDC. This approach would delay credit recovery of the upfront funding by the Landowners. Report #2024-F-5 Page 5 of 12

4.6 Table 3 provides a comparison of current Seaton ASDC and the proposed full calculated charges. Table 4 provides a comparison of current Seaton ASDC and the Year 1 phased-in residential charges (for July 1, 2024) for a single detached equivalent (SDE) unit. The full calculated SDE residential DC is proposed to decrease from the current Seaton ASDC of \$31,723 per SDE to \$27,595, as shown in Table 3.

- 4.7 The main reason for the decrease in the full calculated charge is due to an increase to the residential development forecast, based on updated information. The capital costs are being allocated over a higher number of residential units which puts downward pressure on the rates. The total Seaton residential development forecast is now estimated at 17,052 SDE units, as compared to 15,274 SDE units in the 2019 Seaton ASDC Background Study.
- 4.8 As well, adjustments have been made to the Seaton ASDC By-law since its adoption in 2019, to accommodate inflationary pressures as follows:
  - A) The Seaton ASDC By-law was amended in June 2021 to update the charges to reflect higher capital costs of future projects and projects completed; and
  - B) The Seaton ASDC rates have been indexed for the past two years at nearly 30%, as prescribed in the Seaton ASDC By-law and permitted under the DCA.
- 4.9 The adjustments made to the current Seaton ASDC since 2019 reduces fluctuations in the charges with the renewal of future by-laws.

Table 3
Comparison of Current and Proposed Full Calculated Seaton Residential ASDCs (per SDE)

Proposed					
<b>Current Rates</b>		Calculated			
(By-law No. 38-2019)		<u>Rates</u>		<u>Change</u>	
					<u>=</u>
\$	7,990	\$	6,911	\$	(1,079)
	5,680		5,377		(303)
	3,327		2,661		(666)
	16,997		14,949		(2,048)
	3,360		2,290		(1,070)
	3,348		2,650		(698)
	8,018		7,706		(312)
	14,726		12,646		(2,080)
	11,350		9,201		(2,149)
	9,028		8,027		(1,001)
	11,345		10,367		(978)
\$	31,723	\$	27,595	\$	(4,128)
	\$	\$ 7,990 5,680 3,327 16,997 3,360 3,348 8,018 14,726 11,350 9,028 11,345	Current Rates (By-law No. 38-2019)  \$ 7,990 \$ 5,680	Current Rates (By-law No. 38-2019)         Calculated Rates           \$ 7,990         \$ 6,911           5,680         5,377           3,327         2,661           16,997         14,949           3,360         2,290           3,348         2,650           8,018         7,706           14,726         12,646           11,350         9,201           9,028         8,027           11,345         10,367	Current Rates (By-law No. 38-2019)         Calculated Rates         C           \$ 7,990         \$ 6,911         \$ 5,680         5,377         3,327         2,661         4 14,949

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4.10 Table 4 provides a comparison of the current Seaton ASDC and the Year-1 phased-in residential charges under the new Seaton ASDC By-law for July 1, 2024 (80% phase in applied).

Table 4
Comparison of Current and Year-1 Phased-in Seaton Residential ASDCs for July 1, 2024 (per SDE)

	Proposed						
	Currer	t Rates	Phase-in				
	(By-law N	o. 38-2019)	Rates (1)		<b>Change</b>		
Water Supply		-					
Region Constructed - Landowner Funded Works	\$	7,990	\$	5,529	\$	(2,461)	
Regional Attributions		5,680	\$	4,302		(1,378)	
Landowner Constructed and Funded Works		3,327	\$	2,129		(1,198)	
Total - Water Supply		16,997		11,960		(5,037)	
Sanitary Sewerage							
Region Constructed - Landowner Funded Works		3,360		1,832		(1,528)	
Regional Attributions		3,348		2,120		(1,228)	
Landowner Constructed and Funded Works		8,018		6,165		(1,853)	
Total - Sanitary Sewerage		14,726		10,117		(4,609)	
Total - Water Supply and Sanitary Sewerage							
Region Constructed - Landowner Funded Works		11,350		7,361		(3,989)	
Regional Attributions		9,028		6,422		(2,606)	
Landowner Constructed and Funded Works		11,345		8,294		(3,051)	
Total - Water & Sewer	\$	31,723	\$	22,077	\$	(9,646)	

#### Notes:

- 1. Mandatory phase in of 80% is applied to the Regional Attribution payments and the Region Construction and Landowner Constructed credits.
- 4.11 Table 5 provides a comparison of current non-residential Seaton ASDC with the full calculated DCs for water supply and sanitary sewerage services applicable to the non-residential lands within the Seaton Community.
- 4.12 The full calculated charges are slightly higher than the current rates, mainly due to the change in the non-residential development forecast since the prior Seaton ASDC Background Study. Unlike the residential development forecast, the forecasts for the non-residential development in this background study are lower than the forecasts utilized in the 2019 Study, based on updated information. The capital costs allocated over a lower forecast of non-residential development (i.e. square footage and acres) puts upward pressure on the charges.
- 4.13 The full calculated non-residential charges would be higher if the adjustments mentioned previously did not take place (i.e. amendment to the by-law in 2021 and the indexing of nearly 30% over the previous two years).

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Table 5
Comparison of Current and Full Calculated Non-residential ASDCs (per sq ft and per hectare)

			P	roposed			
	<b>Current Rates</b>		Calculated				
Non-Institutional (per sq ft)	By-law	No. 38-2019)	Rates		<u>(</u>	<u>Change</u>	
Water Supply	\$	2.86	\$	3.18	\$	0.32	
Sanitary Sewerage		5.52		5.58		0.06	
Total		8.38		8.76		0.38	
Institutional (per sq ft)							
Water Supply		0.99		1.06		0.07	
Sanitary Sewerage		1.91		1.85		(0.06)	
Total		2.90		2.91		0.01	
Prestige Employment Lands (per hectar	·e)						
Water Supply	-	139,291		165,814		26,523	
Sanitary Sewerage		267,201		289,122		21,921	
Total	\$	406,492	\$	454,936	\$	48,444	

4.14 Table 6 provides a comparison of current non-residential Seaton ASDC and the Year 1 phased-in non-residential charges for July 1, 2024 (80% phase in applied).

Table 6
Comparison of Current and Year 1 Non-residential ASDCs for July 1, 2024
(per sq ft and per hectare)

	Proposed Current Rates Phase-in		-				
Non-Institutional (per sq ft)	(By-law No. 38-2019)		Rates (1)		<u>Change</u>		
Water Supply	\$	2.86	\$	2.54	\$	(0.32)	
Sanitary Sewerage		5.52		4.47		(1.05)	
Total		8.38		7.01		(1.37)	
Institutional (per sq ft)							
Water Supply		0.99		0.85		(0.14)	
Sanitary Sewerage		1.91		1.48		(0.43)	
Total		2.90		2.33		(0.57)	
Prestige Employment Lands (per hectare)							
Water Supply		139,291		132,652		(6,639)	
Sanitary Sewerage		267,201		231,297		(35,904)	
Total	\$	406,492	\$	363,949	\$	(42,543)	

#### Notes:

<sup>1.</sup> Mandatory phase in of 80% is applied to the Regional Attribution payments and the Region Construction and Landowner Constructed credits.

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#### 5. Proposed Changes to the Seaton ASDC By-law

5.1 In order to minimize the amount of user rate funding required to finance DC shortfalls, the proposed Seaton ASDC By-law continues to include the following policies:

- A) Minimal discretionary exemptions; and
- B) The per hectare charge on the prestige employment lands will eliminate the exemption provided for the expansion of an industrial building.
- 5.2 Several changes to the Seaton ASDC By-law are proposed, in order to align with Regional Development Charge By-law No. 42-2023. These include:
  - A) Broadening the definition of a bedroom to meet the area requirements of the Ontario Building Code; and
  - B) Broadening the definition of apartment building to include stacked townhouses.
- 5.3 Several changes to the Seaton ASDC By-law are being made to reflect changes to the DCA legislation through the More Homes, More Choice Act (Bill 108), the COVID-19 Economic Recovery Act, 2020 (Bill 197), the More Homes Built Faster Act (Bill 23) and the Affordable Homes, Good Jobs Act, 2023 (Bill 134). This includes exemptions for non-profit housing, secondary units and affordable housing, discounts for rental housing and the five-year phase in of both the ASDC payments and DC credits.

#### 6. Staff Consultation to Date

- 6.1 Staff have sent letters to the local development industry (representatives of the Durham Homebuilders Association and the Building Industry and Land Development Association), the local Chambers of Commerce and Boards of Trade with an offer to meet and discuss the proposed DC by-law. Regional staff have also advised the local area municipalities of the Seaton ASDC By-law renewal.
- 6.2 Staff have also sent a letter to the Trustee representing the Seaton Landowners Group, advising of the timetable and opportunities to provide comments as part of the public process. Staff have met numerous times with the consultants representing the Seaton Landowners Group in preparation of the Seaton ASDC Background Study.

#### 7. Next Steps

- 7.1 The DCA and associated regulations require that Regional Council hold at least one public meeting to receive public representation on the proposed Seaton Water Supply and Sanitary Sewer ASDC By-law and Background Study.
- 7.2 The Public meeting will be held on March 27, 2024 during the regular meeting of Regional Council to provide the public an opportunity to comment on the proposed Seaton ASDC By-law.

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7.3 Any verbal or written input offered by the public during the public meeting on March 27, 2024 will be considered. The DCA permits public representations relating to the proposed by-laws from any person who attends the March 27, 2024 meeting.

- 7.4 The public notice, which advised of the public meeting of Regional Council to be held on March 27, 2024, have also advised that written submissions by the public received by the Regional Clerk by 5 p.m. on April 30, 2024, will be considered in preparing the final recommendations and by-law.
- 7.5 On May 29, 2024, Regional Council will consider the following:
  - A) the approval of the capital forecasts contained in the Seaton ASDC Background Study as required by the DCA;
  - B) the approval of the Seaton ASDC Background Study as constituting Council's Development Charge Background Study for the purposes of section 10 of the DCA; and.
  - C) the approval of the final recommendations and Seaton ASDC By-law.
- 7.6 If the proposed by-law is changed following the March 27, 2024 public meeting, Regional Council must also formally consider whether a second public meeting is required. Council's decision in this regard should be reflected in an appropriately worded resolution. Further, Council's decision will be final and not subject to review by a court or the Ontario Land Tribunal (OLT).
- 7.7 The recommendations presented by staff to the Finance and Administration Committee (on May 14, 2024) and Regional Council on May 29, 2024 will have given due consideration to the public input received.

#### 8. Relationship to Strategic Plan

- 8.1 This report aligns with/addresses the following strategic goals and priorities in the Durham Region Strategic Plan:
  - A) Ensuring the Region's DC By-law is in conformity with the DCA, supporting Goal 5 (Service Excellence).

#### 9. Conclusion

- 9.1 In accordance with the public consultation process previously approved by Regional Council, it is recommended that this report be received for information with final recommendations regarding the proposed Seaton ASDC By-law to be presented to the Finance and Administration Committee on May 14, 2024 and to Regional Council on May 29, 2024.
- 9.2 Further, it is recommended that all submissions received by Regional Council and the written submissions received by the Regional Clerk by 5 p.m. on April 30, 2024, including those opinions expressed verbally or in writing at the March 27, 2024 public meeting, be received and referred to Regional staff for consideration in the

Report #2024-F-5 Page 10 of 12

preparation of the final Seaton ASDC recommendations and by-law.

9.3 The Planning and Economic Development, Works and Corporate Services - Legal departments have worked on the Seaton ASDC Background Study and reviewed this report.

#### 10. Attachment

Attachment #1: Seaton Area Specific Development Charge By-law Public Notice

Attachment #2: Map of Seaton Community

Respectfully submitted,

Original Signed By

N. Taylor, BBA, CPA, CA Commissioner of Finance

Recommended for Presentation to Committee

Original Signed By

Elaine C. Baxter-Trahair Chief Administrative Officer

## Attachment #1 Seaton Area Specific Development Charge By-law Public Notice



REGIONAL MUNICIPALITY OF DURHAM

NOTICE OF PUBLIC MEETING

REGARDING AREA SPECIFIC DEVELOPMENT CHARGES

FOR THE WATER SUPPLY AND SANITARY SEWERAGE

SERVICES IN THE SEATON COMMUNITY

OF THE CITY OF PICKERING

On March 27, 2024 the Council of the Region of Durham will hold a public meeting, pursuant to Section 12 of the Development Charges Act, 1997. This public meeting will be held to present the proposed Area Specific Development Charges By-law and the related underlying background study and to obtain public input on that proposed by-law and study regarding water supply and sanitary sewerage services in the Seaton Community of the City of Pickering.

The public meeting is to be held:

Wednesday, March 27, 2024
9:30 a.m.
The Regional Municipality of Durham Headquarters
Council Chambers
605 Rossland Road East
Whitby, Ontario

In order that sufficient information is made available to the public, copies of the proposed by-law and the background study will be made available as of March 12, 2024, upon request. The documents will also be posted on the Regional website, at <u>durham.ca</u>, on March 12, 2024.

To submit written correspondence to Regional Council, contact Legislative Services by email at <a href="mailto:clerks@durham.ca">clerks@durham.ca</a>, or mail your comments to the Regional Clerk, Regional Municipality of Durham, 605 Rossland Road East, Whitby, ON L1N 6A3 by 5:00 PM on Tuesday April 30, 2024.

If you wish to make a delegation before Regional Council at the public meeting, submit your request in writing to <u>delegations@durham.ca</u> by noon on Tuesday, March 26, 2024. Members of the public who register in advance of the meeting will be provided with the details to delegate electronically. Please note that this meeting will be held in a hybrid meeting format with electronic and in-person participation.

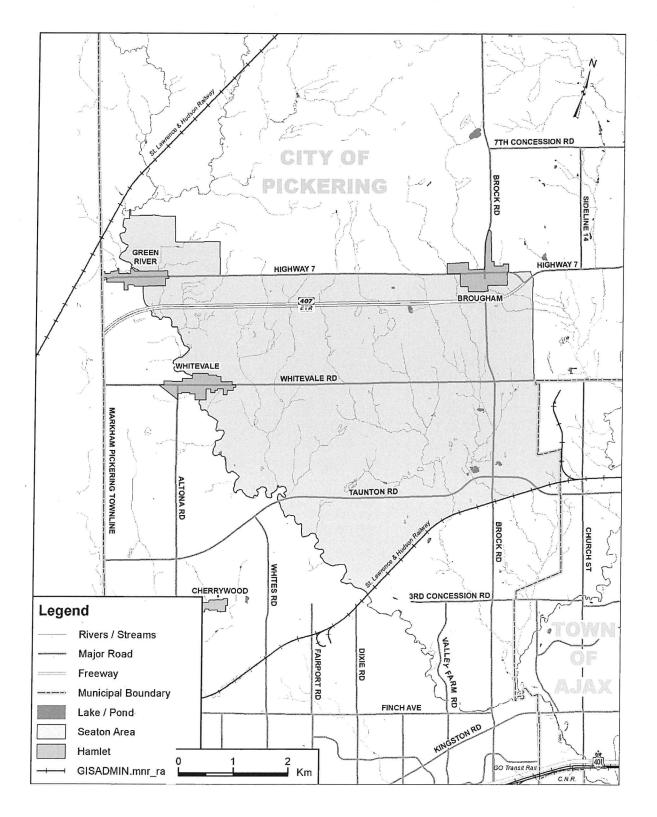
Members of the public can also view the meeting via live streaming at <u>durham.video</u> as an alternative to attending the meeting in person. Information you provide or present during the public meeting, including your name, are subject to the requirements of the Municipal Freedom of Information and Protection of Privacy Act. This will form part of the public record and may be made available to the public.

All submissions received in writing, as well as those opinions expressed at the Public Meeting, will be considered prior to Council's decision. Council's decision is anticipated during the regular Regional Council meeting of May 29, 2024.

Further information may be obtained by contacting Mary Simpson, Director of Risk Management, Economic Studies and Procurement, Regional Finance Department at 905-668-4113 (ext. 2301) or mary.simpson@durham.ca.

Alexander Harras Director of Legislative Services / Regional Clerk

Attachment #2
Map of the Seaton Community



#### Report #2 of the Finance & Administration Committee

For consideration by Regional Council

March 27, 2024

The Finance & Administration Committee recommends approval of the following:

1. Motion Regarding Senior Government Funding

Whereas Durham Region along with other regional governments in Ontario were excluded from major new federal and provincial infrastructure programs to enable housing; namely the Housing Accelerator Fund and the Building Faster Fund;

Whereas regional governments are responsible to deliver costly infrastructure to enable growth such as water and sewer infrastructure and transit investments;

Whereas there is a homelessness, housing affordability and supply crisis;

Whereas there is currently a gap in senior government infrastructure funding programs and new funding commitments are required to close the gap in a timely fashion:

Whereas Durham Region residents deserve a fair share of investment from senior level government;

Be it therefore resolved that Durham Region request the federal and provincial government to include regional governments in any new infrastructure program to enable growth and that new major infrastructure programs are established urgently;

And further, that a copy of this resolution be sent to the Prime Minister, Premier of Ontario, Durham MPs and MPPs, the Association of Municipalities of Ontario (AMO) and the Federation of Canadian Municipalities (FCM).

 The Remuneration and Expenses in 2023 of Members of Regional Council and Regional Council Appointees to Local Boards, as Required by Section 284(1) of the Municipal Act, 2001, S.O. 2001, c.25 (2024-F-1)

That Report #2024-F-1 of the Commissioner of Finance be received for information.

3. Region of Durham Paramedic Services (RDPS) Logistics Vehicle to Support Community Programs (CP) (2024-F-4)

That the purchase of a new Logistics Delivery vehicle, at an estimated upset limit of \$95,000 and financed 100 per cent from reallocation of surplus Provincial funding, be approved to better assist with delivery of

supplies to address the need of our enhanced workload related to Community Programs (CP).

#### 4. 2024 Strategic Property Tax Study (2024-F-2)

A) That for the 2024 property taxation year, the municipal property tax ratios for the following property classes and subclasses for the Regional Municipality of Durham and its area municipalities be set as follows, consistent with the 2023 ratios, and the requisite by-law be prepared, and approval be granted,

Multi-Residential	1.8665
New Multi-Residential	1.1000
Landfill	1.1000
Pipelines	1.2294
Farmland	0.2000
Managed Forests	0.2500

### Commercial Broad Class

(Including Shopping Centres, C	office Buildings, Parking Lots and Residual)
Occupied	1.4500
Vacant Land	1.4500
Excess Land	1.4500
On Farm	1.4500

## Industrial Broad Class (Including Large Industrial and Residual)

(including Large industrial and itesidual)	
Occupied	2.0235
Vacant Land	2.0235
Excess Land	2.0235
On Farm	2.0235

- B) That to achieve greater fairness and equity in the Current Value Assessment (CVA) system and property taxation policy, the Province be requested to:
  - update the Provincial statutory rate applicable to nuclear generating facilities;
  - institute an annual mechanism to ensure the rate continues to be updated in the future, and;
  - redirect proxy property tax payments currently paid by the Region's two nuclear generating facilities to the Ontario Electricity Financial Corporation (OEFC) for the Ontario Hydro stranded debt to the host municipalities and the Region following retirement of the stranded debt.

2024 Tay

5. The 2024 Regional Business Plans and Budget for Property Tax Purposes, including General Purpose, Solid Waste Management and Durham Region Transit (2024-F-3)

#### 2024 General Purpose Property Tax Business Plans and Budget

A) That the 2024 Business Plans and Property Tax Budget for General Purposes (excluding Durham Region Transit and Solid Waste Management) be approved, at a total net property tax requirement of \$746,567,000 as detailed within the 2024 Regional Business Plans and Budget, which are highlighted in this report and summarized as follows:

	2024 Tax
	<b>Requirements</b>
Regional Operations	(\$000s)
i) Departmental Operations - excluding Long-term Care	333,627
ii) Departmental Operations – Long-term Care	69,416
iii) Bill 23 – More Homes Built Faster Act Provision	5,558
iv) Regional Roads Reserve – Growth	12,549
v) Regional Roads – Rehabilitation Reserve Fund	26,050
vi) Regional Bridges – Rehabilitation Reserve Fund	5,525
Total Regional Operations	452,725
vii) Police Services	267,966
viii) Conservation Authorities	9,383
Special Contributions:	
ix) Land Conservation and Protection Reserve Fund	394
x) Durham Region Community Investment Grant	6,220
Total Special Contributions	6,614
- -	
SUBTOTAL	736,688
vi) Deferrel for Section Assessment Crouth	0.970
xi) Deferral for Seaton Assessment Growth	9,879
TOTAL GENERAL PROPERTY TAX PURPOSES	746,567

- B) That the 2024 Capital Program for General Property Tax Purposes and financing (excluding Solid Waste, Durham Region Transit and Conservation Authorities' requirements), as outlined in Attachment #5 to Report #2024-F-3 of the Commissioner of Finance and as further detailed within the 2024 Regional Business Plans and Budget, in the amount of \$281,936,000 be approved including up to \$46,833,000 in debenture financing;
- C) That the 2025 to 2033 Capital Forecast for General Property Tax Purposes (excluding Solid Waste, Durham Region Transit and Conservation

Authorities' requirements), as outlined in Attachment #5 to Report #2024-F-3 of the Commissioner of Finance and as further detailed within the 2024 Regional Business Plans and Budget in the amount of \$3,782,409,000 be received for information purposes only and be subject to future approvals.

#### **Contributions for Regional Roads and Bridges**

- That a 2024 contribution of \$12,549,000 to the Regional Roads Reserve Growth be authorized to allow for financing of Road Capital Construction Projects;
- E) That a 2024 contribution of \$26,050,000 to the Regional Roads Rehabilitation Reserve Fund be authorized to assist with road rehabilitation requirements;
- F) That a 2024 contribution of \$5,525,000 to the Regional Bridges Rehabilitation Reserve Fund be authorized to assist with bridge rehabilitation requirements.

#### **Durham Regional Local Housing Corporation**

G) That the 2024 Budget for the Durham Regional Local Housing Corporation be approved at a total net property tax requirement of \$14,991,550.

#### **Conservation Authorities**

H)	That funding totalling \$6,963,838 for 2024 operations be approved for the Region's five Conservation Authorities as summarized below: Central Lake Ontario Conservation Authority				
	(including transitioning the 2019-2023 Restoration pilot	\$4,620,240			
	program to a permanent program in 2024)				
	Kawartha Region Conservation Authority	729,104			
	Ganaraska Region Conservation Authority	658,597			
	Toronto and Region Conservation Authority	724,800			
	Lake Simcoe Region Conservation Authority*	231,097			
	Total Conservation Authority Operations Funding	\$6,963,838			

<sup>\*</sup>The 2024 operating budget provision for Lake Simcoe Region Conservation Authority includes all Category 1 Corporate Services costs.

	Funding	\$1,679,259		
	Total Conservation Authority Special Projects			
	Lake Simcoe Region Conservation Authority	289,229		
	Toronto and Region Conservation Authority	994,371		
	Ganaraska Region Conservation Authority	249,559		
	Kawartha Region Conservation Authority	\$146,100		
	the Region's Conservation Authorities as summarized belo	DW:		
I)	That funding totalling \$1,679,259 for 2024 special projects be approved for			

J) That funding totalling \$200,000 for 2024 land management expenditures be approved for properties within Durham Region as outlined below: Central Lake Ontario Conservation Authority \$85,000 Kawartha Region Conservation Authority 15.000 Ganaraska Region Conservation Authority 37,000 Toronto and Region Conservation Authority 41,000 Lake Simcoe Region Conservation Authority 22,000 **Total Conservation Authority Land Management** \$200,000 Funding

- K) That the Oak Ridges Moraine Groundwater Program (ORMGP) Initiatives be continued in 2024 at a funding level of \$175,000 for ongoing groundwater protection initiatives jointly funded with the City of Toronto, Region of York and Region of Peel;
- L) That the special funding requests as outlined below be approved subject to the accountability of project costs incurred and project completion:
  - a) Central Lake Ontario Conservation Authority for improvement to the entrance at Enniskillen Conservation Area and Russ Powell Nature Centre in the amount of \$120,000;
  - b) Kawartha Conservation Authority for updates to their Watershed Planning in the amount of \$30,500;
  - c) Kawartha Conservation Authority for phase five of five for the digitization of corporate records in the amount of \$5,446; and
  - Kawartha Conservation Authority for the implementation of their 10-year Environmental Monitoring Strategy in the amount of \$9.077;
- M) That the special funding request from the Central Lake Ontario Conservation Authority as outlined below be approved subject to securing the remainder of the project funding from the National Adaptation Strategy and Hydrologic Prediction and Innovation Program, project completion and accountability of project costs incurred:
  - a) LiDAR base mapping for the Central Lake Ontario Conservation Authority watershed to assist with floodplain mapping programs in the amount of \$80,000;
- N) That the approval for the special funding request from the Central Lake Ontario Conservation Authority for a Sustainable Neighbourhood Action Plan Pilot Project (SNAP) in the amount of \$120,000 be delegated to the Commissioner of Finance pending final review of the pilot project selected and its alignment with Regional responsibilities and priorities. The advancement of any funding approved for this special request will be subject to project completion and accountability of project costs incurred;

O) That a contribution of \$393,977 to the Land Conservation and Protection Reserve Fund be authorized to assist in financing requests for funding received from the five Conservation Authorities to acquire environmentally sensitive lands within the Region, based on eligibility criteria per the approved Regional Land Acquisition Reserve Fund Policy.

#### Solid Waste Management 2024 Business Plan and Budget

- P) That the 2024 Business Plan and Budget for Solid Waste Management at a net property tax requirement of \$60,075,000 be approved as detailed in the 2024 Solid Waste Management Business Plan and Budget;
- Q) That the 2024 Capital Program for Solid Waste Management and financing, as outlined in Attachment #5 to Report #2024-F-3 of the Commissioner of Finance and as further detailed within the 2024 Regional Business Plan and Budget for Solid Waste Management, in the amount of \$4,732,000 be approved;
- R) That the 2025 to 2033 Capital Forecast for Solid Waste Management as outlined in Attachment #5 to Report #2024-F-3 of the Commissioner of Finance and as further detailed within the 2024 Regional Business Plans and Budget in the amount of \$242,030,000 be received for information purposes only and be subject to future approvals.

#### **Durham Region Transit 2024 Business Plan and Budget**

- S) That the 2024 Business Plan and Budget for Durham Region Transit be approved at a total net property tax requirement of \$92,816,000, as detailed in the 2024 Durham Region Transit Business Plan and Budget;
- That the 2024 Capital Program for Durham Region Transit and financing, as outlined in Attachment #5 to Report #2024-F-3 of the Commissioner of Finance and as further detailed within the 2024 Regional Business Plans and Budget, in the gross amount of \$342,336,000 be approved, including up to \$63,095,000 in debenture financing (including \$20,230,000 in long-term financing from the Canada Infrastructure Bank) subject to federal funding approval for applicable projects;
- U) That the 2025 to 2033 Capital Forecast for Durham Region Transit as outlined in Attachment #5 to Report #2024-F-3 of the Commissioner of Finance and as further detailed within the 2024 Regional Business Plans and Budget in the amount of \$1,028,132,000 be received for information purposes only and be subject to future approvals;
- V) That staff report back to the Transit Executive Committee and Finance and Administration Committee in advance of the 2025 Business Plan and Budget should sufficient senior government funding not be forthcoming to support the implementation of Durham Region Transit's fleet electrification

strategy and forecasted service enhancements, with recommendations on updating the Transit Service and Financing Strategy (2023 – 2032) to reflect funding realities.

#### **Financial Management and Accountability**

- W) That the Listing of 2024 Regional Fees and Charges, as set forth in the 2024 Regional Business Plans and Budget be approved and made available to the public and all applicable by-laws be amended accordingly;
- X) That a transfer of \$450,000 to the Climate Change Mitigation and Environmental Reserve Fund from savings in the Region's natural gas hedging account be approved;
- Y) That a transfer of \$3,068,880 to the Equipment Reserve from the Capital Impact Stabilization Reserve Fund be approved to support the ongoing sustainability of the reserve for fleet equipment replacement;
- That the Growth Related General Infrastructure (Property Tax) Reserve Fund be established to finance the shortfall in development charge receipts from the mandatory phase-in, freezing, exemptions and discounts introduced through Bill 23, More Homes Built Faster Act, 2022, Bill 134, Affordable Homes and Good Jobs Act, 2023 and related legislation, and that for 2023, any property tax surplus up to the maximum amount of the estimated 2023 development charge shortfall for property tax services be allocated to the Growth Related Property Tax Infrastructure Reserve Fund;
- AA) That the necessary By-laws for the establishment of the recommended Growth Related General Infrastructure (Property Tax) Reserve Fund be presented to Regional Council;
- BB) That the Region continue to advocate directly and jointly with our municipal partners and associations for senior government funding for shortfalls in development charge funding resulting from Bill 23, More Homes Built Faster Act, 2022, Bill 134, Affordable Homes and Good Jobs Act, 2023 and related legislation as well as for the unplanned and accelerated infrastructure needs to meet the provincial housing targets;
- CC) That Council support the Federation of Canadian Municipalities call on the Government of Canada for urgent investment in infrastructure and commitments to enhancements to the Canada Community Building Fund, establishing a permanent Public Transit Fund and enhanced investment in Reaching Homes funding;
- DD) That the Province of Ontario be requested to provide stability and certainty to the Provincial Gas Tax program to support transit operations and capital priorities;

- EE) That based upon the 2024 Regional Business Plans and Budget as recommended herein, the Commissioner of Finance be authorized to set 2024 Regional Property Tax Rates for General Purposes, Solid Waste Management and Durham Region Transit and approval be granted for the requisite By-laws;
- FF) That for any Regional program change or capital expenditure included within the 2024 Regional Business Plans and Budget which is proposed to be financed in whole, or in part, from Provincial/Federal subsidies, grants or related revenues, neither staffing, capital nor other related Regional expenditures can be committed until such time as adequate confirmation, to the satisfaction of the Commissioner of Finance/Treasurer, is received from the respective provincial/federal ministry to commit to the subsidy, grant or related revenues in accordance with the Regional Budget Management Policy;
- GG) That funding totalling up to \$83,250 be approved for the Pickering Auxiliary Rescue Association with the funding to be provided from within the Finance Department's 2024 Business Plan and Budget to be administered by the Finance Department in consultation with the Durham Regional Police Service, based upon services rendered;
- HH) That funding totalling up to \$52,160 be approved for COMRA Marine Rescue Association with the funding to be provided from within the Finance Department's 2024 Business Plan and Budget to be administered by the Finance Department in consultation with the Durham Regional Police Service, based upon services rendered;
- II) That the Commissioner of Finance be delegated authority, for purposes of the Region's Humanitarian response to asylum-seekers and refugees, to extend the Region's agreement with Community Development Council Durham to June 30, 2024, execute any transfer payment agreements, expend funds up to a maximum of an additional \$5,528,000 in accordance with the program guidelines, make any modifications to the program(s) to ensure desired outcomes are achieved, receive any federal and/or provincial funds for this response, and waive the Region's Purchasing Bylaw and Budget Management Policy as required for this response; and that any costs associated with the extension of this agreement not reimbursed under the federal Interim Housing Assistance Program or the provincial Homelessness Prevention Program or any other federal or provincial funds be funded at the discretion of the Commissioner of Finance;
- JJ) That the federal government be requested to urgently reimburse the Region of Durham for all costs incurred to date and anticipated to be incurred up to June 30, 2024 for the Region's Humanitarian response to asylum-seekers and refugees and establish an ongoing funding program from July 1, 2024 onward to cover the costs of providing settlement services for asylum-seekers and refugees to prevent the cancellation of any programs offered

2024

by the Region of Durham after June 30, 2024;

- KK) That the Region continue to advocate for sustained senior government funding for growth related capital infrastructure to support the housing goals within the Region of Durham;
- LL) That staff be directed to prepare a 10-year Housing Service and Financing Strategy to be brought forward to Council in conjunction with the 2025 Business Plans and Budget;
- MM) That the reporting of the Impact of Excluded Expenses for tangible capital asset amortization, post-employment benefits and solid waste landfill closure/post-closure expenses be adopted, per requirements under the Ontario Regulation 284/09 of the Municipal Act, 2001 and the Public Sector Accounting Board (PSAB);

# Estimated Impact of Excluded Expenses on Accumulated Surplus For the 2024 Business Plans and Budgets (\$,000's)

2023

	<u> </u>			<u>-</u>	
	<u>Total</u> <u>\$</u>	Property Tax \$	<u>Water</u> <u>\$</u>	Sewer \$	<u>Total</u> <u>\$</u>
PSAS Additions to Budget					
Tangible Capital Asset Amortization	164,648	104,174	29,860	36,776	170,810
Post-Employment Benefit Expense	27,301	43,820	738	890	45,448
Asset Retirement Obligation - Increase/(Decrease)	(248)	1,317	161	86	1,564
Transfers from Reserves and Reserve Funds	145,359	246,889	31,417	19,785	298,091
Proceeds of Debt issued for Regional Purposes	160,883	109,928	-	45,868	155,796
Total PSAS Additions	497,943	506,128	62,176	103,405	671,709
PSAS Reductions to Budget					
Gross Tangible Capital Asset Acquisitions	(784,858)	(628,307)	(143,006)	(215,158)	(986,471)
Less: Tangible Capital Asset Recoveries	40,691	-	-	60,172	60,172
Net Tangible Capital Asset Acquisitions	(744,167)	(628,307)	(143,006)	(154,986)	(926,299)
Debt Principal Payments	(18,643)	(18,589)	(695)	(2,802)	(22,086)
Transfers to Reserves and Reserve Funds	(155,268)	(152,579)	(9,836)	(20,773)	(183,188)
Contributed Tangible Capital Assets	(20,017)	(1,270)	(9,360)	(13,396)	(24,026)
Total PSAS Reductions	(938,095)	(800,745)	(162,897)	(191,957)	(1,155,599)
Net Impact - (Increase) to Accumulated Surplus	(440,152)	(294,617)	(100,721)	(88,552)	(483,890)

NN) That sections of this resolution be forwarded to each relevant party to inform them of their approved funding and/or Council's position on the appropriate matter.

Respectfully submitted,

K. Ashe, Chair, Finance & Administration Committee

#### Report #3 of the Planning & Economic Development Committee

For consideration by Regional Council

March 27, 2024

The Planning & Economic Development Committee recommends approval of the following:

- 1. Application to Amend the Durham Regional Official Plan, submitted by Clark Consulting Services, on behalf of Bethesda Ridge Farms, to permit the severance of a farm dwelling rendered surplus as a result of the consolidation of non-abutting farm properties in the Municipality of Clarington, File: OPA 2023-001 (Regional Official Plan Amendment #197) (2024-P-6)
  - A) That Amendment #197 to the Durham Regional Official Plan, to permit the severance of a dwelling rendered surplus as a result of the consolidation of nonabutting farm parcels, be adopted as contained in Attachment #3 to Report #2024-P-6 of the Commissioner of Planning and Economic Development;
  - B) That "Notice of Adoption" be sent to the applicant, the applicant's agent, the Municipality of Clarington, the Ministry of Municipal Affairs and Housing, and all other person or public bodies who requested notification of this decision; and
  - C) That the Minister of Municipal Affairs and Housing be requested to modify the Council adopted Durham Regional Official Plan as shown on Attachment #4 to Report #2024-P-6 so that the approvals granted by Regional Council through Amendment #197 are carried forward and properly reflected in the Region's new Official Plan which is currently pending approval by the Minister.

Respectfully submitted,

B. Chapman, Chair, Planning & Economic Development Committee

#### **Report #3 of the Works Committee**

For consideration by Regional Council

March 27, 2024

The Works Committee recommends approval of the following:

- 1. New Waste Management Services By-law (2024-WR-1)
  - A) That By-law #46-2011, as amended, being a by-law to regulate the provision of Waste Management Services under the jurisdiction of the Regional Municipality of Durham, be repealed and replaced with a revised Waste Management Services By-law generally in the form included as Attachment #1 to Report #2024-WR-1 of the Acting Commissioner of Works, as modified and approved by the Regional Solicitor; and
  - B) That staff be directed to submit a short form wording and set fines application, in a form satisfactory to the Regional Solicitor, to the Provincial Regional Senior Justice for approval, and such court order be attached to the by-law once received for reference.
- 2. Update on Small Business Recycling Post Blue Box Transition (2024-WR-2)
  - A) That, effective January 1, 2026, the Regional Municipality of Durham cease to provide Blue Box recycling services to the small businesses currently receiving municipal waste collection services as listed in Attachments #1 and #2 of Report #2024-WR-2 of the Acting Commissioner of Works;
  - B) That staff be directed to develop and implement a communication plan to advise these small businesses that, effective January 1, 2026, they will no longer receive municipal Blue Box recycling services;
  - C) That staff be authorized to send a letter to the Premier of Ontario and the Minister of the Environment, Conservation and Parks strongly endorsing the creation of a Blue Box recycling regulation for Ontario's Industrial, Commercial and Institutional sector as it has done for Ontario's residential sector; and
  - D) That a copy of Report #2024-WR-2 be shared with the Regional Local Area Municipalities, the Premier of Ontario and the Minister of the Environment, Conservation and Parks.
- 3. The Regional Municipality of Durham's Drinking Water Systems 2023 Summary Report (2024-W-5)
  - A) That the 2023 Summary Report for the Regional Municipality of Durham Drinking Water Systems be received for information;

- B) That receipt of Report #2024-W-5 of the Acting Commissioner of Works be confirmed by resolution of Regional Council; and
- C) That a copy of this resolution be forwarded to the Ontario Ministry of the Environment, Conservation and Parks' York-Durham District Office to indicate that the conditions of Schedule 22 of Ontario Regulation 170/03 have been fulfilled.
- Lease Agreement with 555 Hastings Avenue Inc. for space for use by Durham Regional Police Service (DRPS), located at 555 Hastings Avenue and 556 Hastings Avenue, City of Oshawa (2024-W-7)
  - A) That the Lease Agreement with 555 Hastings Avenue Inc. for the premises in the City of Oshawa, consisting of 8,784 square feet of office and Industrial space located at 555 Hastings Avenue and 0.22 acres of storage yard space at 556 Hastings Avenue, in the City of Oshawa, be approved with the following terms and conditions:
    - i) The lease term is for a period of five (5) years commencing April 1, 2024, and ending on March 31, 2029;
    - ii) The annual rent for the lease term will be \$228,384\*, payable in equal monthly instalments of \$19,031\*, based on a rate of \$26.00 per square foot per annum;
    - iii) The basic rent will be increased by 2.5 percent for each successive year of the lease term;
    - iv) Additional rent is estimated at \$1.92 per square foot or \$16,865.28 per annum, including maintenance costs, property taxes and insurance;
    - v) The Region will have exclusive use of the 0.22-acre storage yard space at 556 Hastings Avenue, City of Oshawa. There is no additional cost for the use of this space;
    - vi) The Region will have the option to renew the lease for two additional terms of five (5) years under the same terms and conditions, with rent to be negotiated at the time of renewal;
    - vii) The Region will be responsible for all maintenance and repair to the leased space, snow and ice removal and lawn cutting;
    - viii) The Landlord will be responsible for all improvements, repairs, renovations and alterations to the exterior of the building and property, as well as all systems servicing the leased space (e.g., HVAC); and
  - B) That the Regional Chair and Clerk be authorized to execute all documents associated with the Lease.

- (\*) exclusive of applicable taxes
- Standardization and Sole Source Acquisition of Combination Plow/Dump/Salter <u>Trucks (2024-W-8)</u>
  - A) That the Regional Municipality of Durham continue to standardize Viking Cives Ltd. International Truck combination cab, chassis, and truck mounted plows/dump/salter bodies;
  - B) That staff negotiate and award a sole source agreement with Viking Cives Ltd. for the supply, customization, and delivery of Viking Cives Ltd. International Truck combination cab, chassis, and truck-mounted plows/dump/salter bodies, parts and servicing of the units from January 1, 2024, to December 31, 2028, at an estimated cost of \$18,457,640\* for the term, including \$2,890,000\* for 2024; and
  - C) That the Commissioner of Finance be authorized to execute the necessary documents related to this sole source agreement.

    (\*) before applicable taxes

Respectfully submitted,

T-D. Marimpietri, Vice-Chair, Works Committee

#### Report #2 of the Committee of the Whole

For consideration by Regional Council

March 27, 2024

The Committee of the Whole recommends approval of the following:

- Durham Meadoway Visioning Study Project Outcome and Next Steps (2024-COW-11)
  - A) That Regional Council endorse the Durham Meadoway Visioning Study as the framework and strategy to implement the active transportation corridor and linear park, forming Stage 1 of the project;
  - B) That Regional Council authorize the Commissioner of Planning and Economic Development to negotiate and execute a Memorandum of Understanding between the Region and the City of Pickering, Town of Ajax, Town of Whitby and City of Oshawa, outlining a framework for the Region to cost-share 20 per cent (estimated at \$240,000) and the affected area municipalities cost-sharing 80 per cent of the Municipal Class Environmental Assessment study for the Durham Meadoway trail, subject to the approval of Commissioner of Finance and Regional funding through the Region's 2025 Business Planning and Budgets process; and
  - C) That a copy of Report #2024-COW-11 of the Commissioners of Planning and Economic Development, Finance and Works, and Council resolution be sent to the City of Pickering, Town of Ajax, Town of Whitby, City of Oshawa, Durham OneNet Inc., Toronto and Region Conservation Authority, Central Lake Ontario Conservation Authority, Parks Canada, the City of Toronto, Infrastructure Ontario and Hydro One Networks Inc.

Respectfully submitted,

J. Henry, Regional Chair and CEO

# Motion to support the decision of the Ontario Energy Board (OEB) to end the Natural Gas Pipeline subsidy and to ask the Ontario Government to allow the decision to stand

Moved by: Councillor Leahy
Seconded by: Councillor Foster

WHEREAS: Residents are struggling with energy bill increases and need relief;

AND WHEREAS: Natural gas is no longer the cheapest way to heat homes because electric heat pumps are now much more efficient, can provide all heating needs even in the cold climates, and result in far lower energy bills compared to gas heating;

AND WHEREAS: Natural gas is methane gas, which is a fossil fuel that causes approximately one-third of Ontario's GHG emissions, and must be phased out because it is inconsistent with all climate targets, while heat pumps result in the lowest GHG emissions and are consistent with a zero-carbon future:

AND WHEREAS: The Ontario Energy Board ("OEB") decided to end a subsidy for methane gas pipelines to be built in new construction developments, effective 2025, finding that this would lower energy bills for existing gas customers and improve affordability for new homebuyers, but this decision is at risk of being overturned by the provincial government;

AND WHEREAS: The OEB decision will help lower energy bills and encourage heating systems that are consistent with climate targets and plans;

AND WHEREAS: The construction of new methane gas pipelines, which have 60-year lifetimes, should not be subsidized because they are inconsistent with the The Regional Municipality of Durham's climate targets and will result in higher carbon emissions, higher energy bills, higher future decarbonization retrofit costs to get off fossil fuel heating, and a continued financial drain as dollars leave the province to pay for fossil fuels extracted in other jurisdictions.

#### NOW THEREFORE BE IT RESOLVED:

- 1. THAT the Council of The Regional Municipality of Durham expresses its support for the decision of the Ontario Energy Board to end the gas pipeline subsidy and ask the Ontario Government to allow the decision to stand.
- 2. THAT this resolution be circulated to Premier Doug Ford; the Minister of Energy, Todd Smith; the Minister of Finance, Peter Bethlenfalvy; the Minister of Municipal Affairs and Housing, Paul Calandra; the Associate Minister of Housing, Rob Flack; President of AMO, Colin Best, and all local Ontario municipalities requesting support of the proposed changes.