

# The Regional Municipality of Durham COUNCIL INFORMATION PACKAGE

# Friday, November 8, 2024

If this information is required in an accessible format, please contact 1-800-372-1102 ext. 2097.

			Pages
1.	Inform	mation Reports	
	1.1	2024-INFO-73 Commissioner of Works	3
		2023 Waste Management Annual Report	
2.	Early	Release Reports	
	There	e are no Early Release Reports.	
3.	Conf	idential Reports Authorized for Release	
	There	e are no Confidential Reports.	
4.	Staff	Correspondence	
	4.1	Memorandum from Dr. R. J. Kyle, Commissioner and Medical Officer of Health	7
		<ul> <li>Health Information Update – November 3, 2024</li> </ul>	
5.	Durh	am Municipalities Correspondence	
	5.1	City of Pickering	11
		<ul> <li>Resolution passed at their Council meeting held on October 28, 2024, regarding anti-littering slogan campaign</li> </ul>	
	5.2	City of Pickering	13
		<ul> <li>Resolution passed at their Council meeting held on October 28,</li> <li>2024 regarding calling on the Government of Ontario to</li> </ul>	

strengthen municipal codes of conduct, and later endorsed the correspondence from the Town of Aurora asking the same

# 5.3 City of Oshawa

19

41

- Resolution passed at their Council meeting held on October 28, 2024, regarding Imagine Oshawa: Municipal Comprehensive Review of the Oshawa Official Plan (All Wards)
- 6. Other Municipalities Correspondence/Resolutions

There are no Other Municipalities Correspondence/Resolutions.

7. Miscellaneous Correspondence

There is no Miscellaneous Correspondence.

- 8. Advisory / Other Committee Minutes
  - 8.1 Durham Region Anti-Racism Taskforce (DRART) minutes
    - October 24, 2024

Members of Council – Please advise the Regional Clerk at clerks@durham.ca, if you wish to pull an item from this CIP and include on the next regular agenda of the appropriate Standing Committee. Items will be added to the agenda if the Regional Clerk is advised not later than noon the day prior to the meeting, otherwise the item will be included on the agenda for the next regularly scheduled meeting of the applicable Committee.

Notice regarding collection, use and disclosure of personal information:

Written information (either paper or electronic) that you send to Durham Regional Council or Committees, including home address, phone numbers and email addresses, will become part of the public record. If you have any questions about the collection of information, please contact the Regional Clerk/Director of Legislative Services.

If this information is required in an accessible format, please contact 1-800-372-1102 ext. 3540.



# The Regional Municipality of Durham Information Report

From: Commissioner of Works

Report: #2024-INFO-73 Date: November 8, 2024

# Subject:

2023 Waste Management Annual Report

#### **Recommendation:**

Receive for information.

# Report:

# 1. Purpose

1.1 This report provides a summary of the 2023 Waste Management Annual Report.

# 2. Background

- 2.1 The Waste Management Annual Report summarizes the previous year's waste management activities and program outcomes. The report also provides information on potential waste management program changes considered by the Regional Municipality of Durham (Region) or the Province of Ontario (Province).
- 2.2 The Waste Management Annual Report is submitted to the MECP and made available to the public on the Region's <u>webpage</u> and the Durham York Energy Centre <u>webpage</u>

# 3. Summary of Residential Waste Managed

3.1 In 2022, the Region managed 228,635 tonnes of residential waste through curbside, multi-residential and Waste Management Facility programs. A total of 105,123 tonnes were actively diverted from disposal through the Region's diversion programs such as Green Bin Organics, Blue Box Recycling, Leaf and

Yard Waste or Other Programs (electronics, tires, re-use and household hazardous waste). Details of these programs are provided in the 2023 Waste Management Annual Report.

**Table 1: 2023 Durham Region Waste Management Tonnages** 

Material	Tonnes
Garbage	123,502
Green Bin Organics	33,510
Blue Box Recycling	38,315
Leaf and Yard Waste	27,101
Other Diversion	6,207
Total	228,635

- 3.2 The Resource Productivity and Recovery Authority (RPRA) is responsible for compiling and verifying municipal waste diversion rates in Ontario. With the transition of responsibility for the Blue Box Program to producers of the material and the delay in RPRA reporting years, 2022 was the last year the Region of Durham provided data under the datacall submission. Durham Region's final RPRA calculated diversion rate was 62 per cent in 2022, the highest diversion rate in the Urban Regional category.
- 3.3 Residential waste generation in 2023 was consistent with 2022 waste generation rates. COVID-19 lifestyle changes no longer impact waste generation rates as they did in 2020 and 2021.

# 4. Long-term Waste Management Plan Progress

- 4.1 The overall goal of the Region's Long-term Waste Management Plan is to divert as much material as possible from garbage, minimize the need for disposal and recover resources, including energy, from the remaining waste.
- 4.2 The Region adopted new metrics to measure its progress in reducing waste generation, including declining per capita garbage generation and an increase in Green Bin tonnage metrics. The Waste Plan established 2018 as the baseline year for measurement to avoid pandemic-related impacts on these metrics. In

2018, 173.2 kilograms of waste and 41.2 kilograms of source separated organics were generated per person. In 2023, the Region generated 163.9 kilograms of waste per person, trending down from elevated pandemic levels and the 2018 baseline. Source separated green bin organic generation remained constant in 2023 at 44.5 kilograms per person. Five-year trends for these metrics are illustrated in Figure 1.

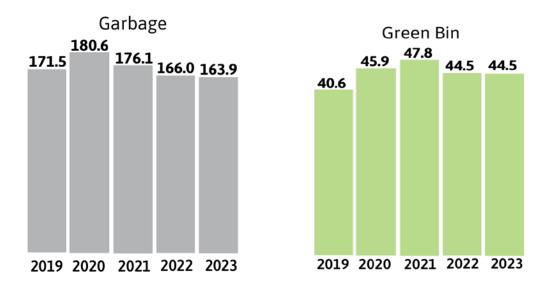


Figure 1: Per Capita Garbage and Green Bin Generation (kg/person)

4.3 Additional details on the 2023 progress toward implementing the Five-Year Action Plan 2022-2026 are provided in the Annual Report. The current five-year Action Plan is in place until 2026 and is focused on short-term goals, allowing time to evaluate and revise the long-term goals to meet the Region's changing needs.

#### 5. Conclusion

The Regional Municipality of Durham operates comprehensive programs for the responsible management of residential waste materials, in addition to multi-residential collection services, community collection events, and the operation of waste management facilities. The 2023 Waste Management Annual Report highlights the activities and accomplishments of the Waste Management Division. Table 1 provides details on the tonnages collected and managed by the Regional Municipality of Durham in 2023, while Figure 1 provides the data on new waste metrics identified in the Long-term Waste Management Plan.

5.2 For additional information, contact: Andrew Evans, Director, Waste Management, at 905-668-4113, extension 4102.

Respectfully submitted,

# **Original Signed By:**

Ramesh Jagannathan, MBA, M.Eng., P.Eng., PTOE Commissioner of Works



# **Interoffice Memorandum**

Date: November 8, 2024

To: Health & Social Services Committee

From: Dr. Robert Kyle

Health Department

Subject: Health Information Update – November 3, 2024

Please find attached the latest links to health information from the Health Department and other key sources that you may find of interest. Links may need to be copied and pasted directly in your web browser to open, including the link below.

You may also wish to browse the online Health Department Reference Manual available at Board of Health Manual, which is continually updated.

Boards of health are required to "superintend, provide or ensure the provision of the health programs and services required by the [Health Protection and Promotion] Act and the regulations to the persons who reside in the health unit served by the board" (section 4, clause a, HPPA). In addition, medical officers of health are required to "[report] directly to the board of health on issues relating to public health concerns and to public health programs and services under this or any other Act" (sub-section 67.(1), HPPA).

Accordingly, the Health Information Update is a component of the Health Department's 'Accountability Framework', which also may include program and other reports, Health Plans, Quality Enhancement Plans, Durham Health Check-Ups, business plans and budgets; provincial performance indicators and targets, monitoring, compliance audits and assessments; RDPS certification; and accreditation by Accreditation Canada.

Respectfully submitted,

Original signed by

R.J. Kyle, BSc, MD, MHSc, CCFP, FRCPC, FACPM Commissioner & Medical Officer of Health

"Service Excellence for our Communities

# UPDATES FOR HEALTH & SOCIAL SERVICES COMMITTEE November 3, 2024

# **Health Department Media Releases/Publications**

# tinyurl.com/3m2netv9

 Area residents encouraged to get their annual flu shot and the new COVID-19 vaccine (Oct 28)

# tinyurl.com/yj6mrfwb

Influenza and COVID-19 KP.2 Vaccines Available for Everyone (Oct 28)

# tinyurl.com/4uye76rs

• "What's Up Doc?", Vol 17, No 3 (Oct 28)

# **GOVERNMENT OF CANADA**

# **Canadian Food Inspection Agency**

# tinyurl.com/5n7vxeyv

• Statement on the conclusion of the food safety investigation related to the recall of various Silk and Great Value brand plant-based refrigerated beverages (Oct 29)

# **Department of Finance Canada**

# tinyurl.com/3wt6p7x5

 Government of Canada protecting reproductive freedom and covering essential health care costs (Oct 29)

# **Environment and Climate Change Canada**

# tinyurl.com/4dnfmpcz

 Climate change sets and breaks heat records across Canada this summer (Oct 25)

# **Health Canada**

# tinyurl.com/yszpfnyp

• Statement from the Minister of Health and the Minister of Justice and Attorney General of Canada on advance requests for medical assistance in dying (Oct 28)

# tinyurl.com/3a8xzs9s

 Canada Dental Care Plan milestone reached as 1 Million Canadians have received care (Oct 31)

# Housing, Infrastructure and Communities Canada

# tinyurl.com/ykmebbut

• Federal government launches new initiative to support climate resilient housing and infrastructure across communities (Oct 24)

# Public Health Agency of Canada

# tinyurl.com/387vvxmj

• Statement from the Chief Public Health Officer of Canada on her annual report 2024: Realizing the Future of Vaccination for Public Health (Oct 24)

# **GOVERNMENT OF ONTARIO**

# **Ministry of Finance**

# tinyurl.com/4k2h922w

Building Ontario For You (Oct 30)

### **Ministry of Health**

# tinyurl.com/ycky42rf

 Province Appoints Dr. Jane Philpott as Chair of New Primary Care Action Team (Oct 21)

# https://tinyurl.com/p4prk5xc

Ontario Helping More People Start and Grow Their Families (Oct 24)

# tinyurl.com/mu6s2k4n

 Free Flu Shots and New COVID-19 Vaccines Now Available Across Ontario (Oct 28)

# Ministry of Labour, Immigration, Training and Skills Development tinyurl.com/2ucucrc5

Ontario's Fifth Working for Workers Act Receives Royal Assent (Oct 29)

# **Premier's Office**

# tinyurl.com/mr3mvxc6

 Ontario Expanding Learn and Stay Grant to Train More Family Doctors in Ontario (Oct 25)

# tinyurl.com/3ntc4a38

 All Ontario Grocery and Big-Box Stores Now Able to Sell Alcoholic Beverages (Oct 31)

# **OTHER ORGANIZATIONS**

#### **Brain Canada**

#### tinyurl.com/55bru5n9

 New study shows combination therapy slows cognitive decline in at-risk populations (Oct 30)

# **Breast Cancer Canada**

# tinyurl.com/hs3548uw

 Breast Cancer Canada 'Progress Report' Reveals Major Gaps in Screening and Treatment Delays Across Canada (Oct 28)

# **Canadian Institutes of Health Research**

#### tinyurl.com/ycxwjvd7

 Finding solutions for women and gender diverse people's top health priorities (Oct 21)

# tinyurl.com/mrxj73b2

 New research investments in the transmission of respiratory infectious diseases (Oct 25)

# tinyurl.com/y3wytmfn

 Health System Impact Fellows work to bring changes to our health systems (Oct 29)

# Canadian Medical Association

# tinyurl.com/mwc5za2e

 CMA calls for the elimination of workplace sick notes to create more health care capacity (Oct 28)

# Food Banks Canada

# tinyurl.com/48xvsnuy

 Need for Food Banks in Canada "Spiralling out of Control" Soars Past Two Million Visits a Month (Oct 28)

# Office of the Fire Marshal

# tinyurl.com/35ehjz42

Ontario Observes Carbon Monoxide (CO) Awareness Week (Nov 1)

# Office of the Information and Privacy Commissioner/Ontario tinyurl.com/2w8np42h

 Strengthening privacy protections for students: IPC launches digital privacy charter (Oct 23)

# **Ontario Brain Institute**

# tinyurl.com/7x2ms4zu

• Propelling neurotech innovation: Ontario Brain Institute awards \$700,000 in entrepreneurial funding support (Oct 31)

# Registered Nurses' Association of Ontario

# tinyurl.com/52hy7s5z

 Debate over fines for NPs is the wrong discussion when more than two million Ontarians lack access to primary care (Oct 24)

#### tinyurl.com/5dxyuufn

 Ford government's economic outlook doesn't embrace nurses as central to solving the crisis in primary care and fails to improve living standard for the neediest (Oct 31)

# **Take Action on Radon**

# tinyurl.com/4nwk9sbz

• When was the last time you tested for radon? Smoking isn't the only thing that increases risk of lung cancer (Nov 1)

# **World Health Organization**

# tinyurl.com/4p5ycat3

Tuberculosis resurges as top infectious disease killer (Oct 29)



# Corporate Services Department Legislative Services

Sent by Email

October 30, 2024

Toronto and Region Conservation Authority 101 Exchange Avenue Vaughan, ON L4K 5R6 <a href="mailto:clerks@trca.ca">clerks@trca.ca</a>

Subject: Anti-Littering Slogan Campaign

	Corporate Services Department  Legislative Services Division			
Date & Time Received:	October 31, 2024 3:24 pm			
Original To:	CIP			
Copies To:				
Take Appropriate Ac	tion File			
Notes/Comments:				

The Council of The Corporation of the City of Pickering considered the above matter at a Meeting held on October 28, 2024 and adopted the following resolution:

WHEREAS, residents have observed a significant increase in litter across our beachfront areas, parks and trails, most notably in sensitive watershed areas. The issue persists despite the availability of waste receptacles (i.e. fishing line disposal units, garbage and recycling bins);

And Whereas, other municipalities across Canada have created clever anti-litter slogan campaigns to persuade people to take the simple step of throwing their garbage in waste receptacles instead of on the ground;

And Whereas, catchy slogan campaigns have been proven to be highly effective. For example, the "Don't Mess with Texas" anti-litter campaign, created by the Texas Department of Transportation, is credited with reducing litter on highways by an incredible 72%. Similarly, "Woodsy Owl" was created in 1971 by the U.S. Department of Agriculture's Forest Service as an anti-pollution symbol. His catchy tag line, "Give a hoot; don't pollute!" is still used today more than 50 years later to remind us to care for the planet;

And Whereas, in 2014, the City of Toronto launched the "Littering says a lot about you" campaign. This initiative effectively targeted the entire city by utilizing posters and signage on buses, newspaper ads, and bus shelters to reduce litter in public spaces; and,

And Whereas, when it comes to stopping litter, a catchy phrase can make a difference. It is a proven way to raise awareness about keeping your community clean with just one simple act - tossing garbage in a trash can.

Now therefore be it resolved, that the Council of The Corporation of the City of Pickering directs through the Office of the CAO that staff:

- 1. Create an anti-littering campaign with a clever tag line or slogan that addresses issues related to fishing, pollution, and careless littering, and ensure that the campaign runs for a minimum of one year from its launch;
- 2. Assess most common critical areas where littering has been reported or identified as a problem area;
- 3. Create and implement a digital anti-littering campaign in 2025 using in-house resources;
- 4. Report back to Council no later than Q1 2025 on the above including provisions and any budgetary impacts to install permanent signage to promote the City's anti-littering campaign; and,
- 5. That this resolution be circulated to the Toronto and Region Conservation Authority, all Durham Region municipalities, and to the Ministry of Natural Resources.

Should you require further information, please do not hesitate to contact the undersigned at 905.420.4660, extension 2019.

Yours truly



Susan Cassel City Clerk

SC:am

Copy:

The Honourable Graydon Smith, Minister of Natural Resources Alexander Harras, Regional Clerk, Region of Durham Jaclyn Grossi, Municipal Clerk, Town of Ajax June Gallagher, Municipal Clerk, Municipality of Clarington Chris Harris, Clerk, Town of Whitby Fernando Lamanna, Clerk, Township of Brock Debbie Leroux, Clerk, Township of Uxbridge Mary Medeiros, City Clerk, City of Oshawa Ralph Walton, Interim City Clerk, Township of Scugog

Chief Administrative Officer



# Corporate Services Department Legislative Services

Sent by Email

October 30, 2024

The Honourable Premier Doug Ford Legislative Building, Queen's Park Room 281
Toronto, ON M7A 1A1
<a href="mailto:premier@ontario.ca">premier@ontario.ca</a>

	ervices Department Services Division		
Date & Time Received:	October 31, 2024 3:27 pm		
Original To:	CIP		
Copies To:			
Take Appropriate Action File			
Notes/Comments:			

Subject: Additional Legislative Amendments to Improve Municipal Codes of Conduct and

Enforcement

The Council of The Corporation of the City of Pickering considered the above matter at a Meeting held on October 28, 2024 and adopted the following resolution:

WHEREAS, the Council of The Corporation of the City of Pickering, on October 23, 2023, through Resolution #310/23, adopted a motion calling on the Government of Ontario to strengthen municipal codes of conduct, and later endorsed correspondence from the Town of Aurora asking the same;

And Whereas, in August 2024, Minister Paul Calandra, Municipal Affairs and Housing, committed to adopting and implementing then-forthcoming recommendations from Commissioner Wake, the province's integrity commissioner, whose report was recently released;

And Whereas, the current tabled legislation, Bill 207, Municipal Accountability and Integrity Act, 2024, contains elements consistent with the City's request to the Province;

And Whereas, municipal governments do not have the necessary tools to adequately enforce compliance with municipal Codes of Conduct and support appropriate accountability when it comes to perpetrating violence and harassment in the workplace;

And Whereas, other levels of government, such as the Board of Trustees, under the *Education Act*, have different sanctions that could be effectively applied in the context of municipally elected officials;

And Whereas, the fundamental underlying principle of broadening diversity, equity and inclusion in politics rests on the assumption the workplace is safe;

And Whereas, legislated changes are needed to require councillors to comply with workplace violence and harassment policies, and violations of those policies should allow for a process of removal from office of an elected official for substantiated cases of egregious violence or harassment, as well as restricting officials whose seat has been vacated from seeking immediate, subsequent re-election;

Now therefore be it resolved, that the Council of The Corporation of the City of Pickering:

- 1. Supports the call of Association of Municipalities of Ontario, Rural Ontario Municipal Association, Ontario Municipal Administrators Association, Association of Municipal Managers, Clerks and Treasurers of Ontario (AMCTO), Ontario Big City Mayors, and over 208 municipalities and counting, for the Government of Ontario to introduce legislation to strengthen municipal Codes of Conduct and compliance with them in consultation with municipal governments;
- 2. Requests that in addition to the legislated changes previously requested, that the following matters be considered for both the *Municipal Act* and the *City of Toronto Act*:
  - Implementation of sanctions similar to those in Section 218.3 of the Education Act,
     Breach of Code of Conduct; and,
  - Implementations similar to those in the *Education Act* under O. Reg. 312/24: Members of School Boards Code of Conduct;
  - The establishment of a Board of Integrity Commissioners (IC);
  - Allowing a Commissioner of the Board of ICs, to make an application for judicial review to vacate a member's seat and impose prescribed penalties if the Commissioner is of the opinion that the member has made certain contraventions of the code of conduct;
  - Provisions to allow the Commissioner to apply to a judge of the Superior Court for confirmation of certain determinations;
  - Provisions to prohibit a member so removed from sitting for election in the term of removal and the subsequent term of office;
- 3. Requests that in the event the Government cannot, for whatever reason, introduce its own legislation, that the Government support and prioritize Bill 207, Municipal Accountability and Integrity Act, 2024; and,
- 4. That this resolution, along with a copy of Resolution #310/23, be circulated to The Honourable Doug Ford, Premier of Ontario, The Honourable Paul Calandra, Minister of Municipal Affairs and Housing, The Honourable Doug Downey, Attorney General, The

Honourable Charmaine A. Williams, Associate Minister of Women's Social and Economic Opportunity, all Durham MPPs, the Regional Municipality of Durham, all lower tier Durham municipalities, and the Association of Municipalities of Ontario (AMO).

A copy of a letter regarding Legislative Amendments to Improve Municipal Codes of Conduct and Enforcement dated October 31, 2023 (Resolution #310/23) has been attached for your reference.

Should you require further information, please do not hesitate to contact the undersigned at 905.420.4660, extension 2019.

Yours truly



Susan Cassel City Clerk

SC:am

Encl.

Copy: The Honourable Paul Calandra, Minister of Municipal Affairs and Housing

The Honourable Doug Downey, Attorney General

The Honourable Charmaine Williams, Associate Minister of Women's Social and

**Economic Opportunity** 

The Honourable Peter Bethlenfalvy, MPP Pickering-Uxbridge

The Honourable Todd McCarthy, MPP Durham

Lorne Coe, MPP Whitby

Jennifer French, MPP Oshawa

Patrice Barnes, MPP Ajax

Laurie Scott, MPP Haliburton-Kawartha Lakes-Brock

Alexander Harras, Regional Clerk, Region of Durham

Jaclyn Grossi, Municipal Clerk, Town of Ajax

June Gallagher, Municipal Clerk, Municipality of Clarington

Chris Harris, Clerk, Town of Whitby

Fernando Lamanna, Clerk, Township of Brock

Debbie Leroux, Clerk, Township of Uxbridge

Mary Medeiros, City Clerk, City of Oshawa

Ralph Walton Interim, City Clerk, Township of Scugog

Association of Municipalities of Ontario (AMO)

Chief Administrative Officer



# Corporate Services Department Legislative Services

Sent by Email

October 31, 2023

The Honourable Premier Doug Ford Legislative Building, Queen's Park Room 281 Toronto, ON M7A 1A1 <a href="mailto:premier@ontario.ca">premier@ontario.ca</a>

Subject: Re: Legislative Amendments to Improve Municipal Codes of Conduct and Enforcement

File: A-1400

The Council of The Corporation of the City of Pickering considered the above matter at a Meeting held on October 23, 2023 and adopted the following resolution:

WHEREAS, all Ontarians deserve and expect a safe and respectful workplace;

And Whereas, municipal governments, as the democratic institutions most directly engaged with Ontarians need respectful discourse;

And Whereas, several incidents in recent years of disrespectful behaviour and workplace harassment have occurred amongst members of municipal councils;

And Whereas, these incidents seriously and negatively affect the people involved and lower public perceptions of local governments;

And Whereas, municipal Codes of Conduct are helpful tools to set expectations of council member behaviour:

And Whereas, municipal governments do not have the necessary tools to adequately enforce compliance with municipal Codes of Conduct;

Now therefore be it resolved that the Council of The Corporation of the City of Pickering:

- 1. Supports the call of the Association of Municipalities of Ontario for the Government of Ontario to introduce legislation to strengthen municipal Codes of Conduct and compliance with them in consultation with municipal governments; and,
- 2. That the legislation encompass the Association of Municipalities of Ontario's recommendations for:

- a) Updating municipal Codes of Conduct to account for workplace safety and harassment:
- b) Creating a flexible administrative penalty regime, adapted to the local economic and financial circumstances of municipalities across Ontario;
- c) Increasing training of municipal Integrity Commissioners to enhance consistency of investigations and recommendations across the province;
- d) Allowing municipalities to apply to a member of the judiciary to remove a sitting member, if recommended through the report of a municipal Integrity Commissioner: and.
- e) Prohibit a member so removed from sitting for election in the term of removal and the subsequent term of office.
- 3. That a copy of this resolution be forwarded to The Premier, Durham MPP's, Minister of Municipal Affairs and Housing, Associate Minister of Women's Social and Economic Opportunity, Association of Municipalities of Ontario, The Regional Municipality of Durham, and lower-tier Durham Municipalities.

Should you require further information, please do not hesitate to contact the undersigned at 905.420.4660, extension 2047.

Yours truly,

Carol Redmond

(Acting) Deputy Clerk

CR:am

Copy: The Honourable Paul Calandra, Minister of Municipal Affairs and Housing

The Honourable Charmaine Williams, Associate Minister of Women's Social and

Economic Opportunity;

The Honourable Peter Bethlenfalvy, MPP, Pickering – Uxbridge;

The Honourable Todd McCarthy, MPP, Durham;

Patrice Barnes, MPP, Ajax;

Lorne Coe, MPP, Whitby;

Jennifer French, MPP, Oshawa;

Laurie Scott, MPP, Haliburton-Kawartha Lakes-Brock;

Alexander Harras Regional Clerk, Director of Legislative Services, Region of Durham;

Nicole Cooper, Director of Legislative & Information Services, Town of Ajax; June Gallagher, Municipal Clerk, Municipality of Clarington; Chris Harris, Clerk, Town of Whitby; Fernando Lamanna, Clerk, Township of Brock; Debbie Leroux, Clerk, Township of Uxbridge; Mary Medeiros, City Clerk, City of Oshawa; Ralph Walton, Interim City Clerk, Township of Scugog; Association of Municipalities of Ontario; Chief Administrative Officer



# Office of the Chief Administrative Officer Legislative Services

File: 03-05

November 5, 2024

# Corporate Services Department Legislative Services Division Date & November 05, 2024 Time Received: 1:09 pm Original To: CIP Copies To: Take Appropriate Action File Notes/Comments:

# DELIVERED BY E-MAIL

(clerks@durham.ca)

Region of Durham

Re: Update Regarding Imagine Oshawa: Municipal Comprehensive Review of the Oshawa Official Plan (All Wards)

Oshawa City Council considered the above matter at its meeting of October 28, 2024 and adopted the following recommendation of the Economic and Development Services Committee:

- 1. That, based on Report ED-24-113 dated October 2, 2024, in the event funding in the amount of \$450,000 is approved in the 2025-2026 Mayor's budget for the Official Plan Review:
  - a) That Economic and Development Services staff be authorized to prepare appropriate Terms of Reference, in a form and content satisfactory to the Commissioner, Economic and Development Services Department, to complete a Growth Management Study as part of the Official Plan Review, including a Land Needs Assessment; and.
  - b) That staff be authorized to advance a Request for Proposal process in consultation with Corporate and Finance Services staff that is open to the general public and targeted to planning related consultants to retain a consultant to undertake the Growth Management Study component of the Official Plan Review; and,
- 2. That staff be authorized to forward a copy of Report ED-24-113 dated October 2, 2024 and the related Council resolution to the Region of Durham.

Please find attached a copy of Report ED-24-113 for information.

The Corporation of the City of Oshawa, 50 Centre Street South, Oshawa, Ontario L1H 3Z7 Phone 905·436·3311 1·800·667·4292 Fax 905·436·5697

If you need further assistance concerning the above matter, please contact Anthony Ambra, Commissioner, Economic and Development Services Department at the address listed below or by telephone at 905-436-3311.

Mary Medeiros

Director, Legislative Services/City Clerk

/fb

c. Economic and Development Services Department



# **Public Report**

To: Economic and Development Services Committee

From: Anthony Ambra, P. Eng., Commissioner,

**Economic and Development Services Department** 

Report Number: ED-24-113

Date of Report: October 2, 2024

Date of Meeting: October 7, 2024

Subject: Update Regarding Imagine Oshawa: Municipal Comprehensive

Review of the Oshawa Official Plan

Ward: All Wards

File: 12-12-0389

# 1.0 Purpose

The purpose of this Report is to:

- 1. Provide an overview of the feedback received to date on the Municipal Comprehensive Review process to update the Oshawa Official Plan (the "Official Plan Review"), including comments received from the Official Plan Review feedback form.
- 2. Provide a comprehensive work plan, consultation and engagement plan, and associated budget implications for the Official Plan Review.
- 3. Seek authorization to prepare a Terms of Reference for a Growth Management Study, including a Land Needs Assessment, as part of the Official Plan Review process.
- 4. Seek authorization to advance a Request for Proposal process to retain a consultant to undertake a Growth Management Study for the Official Plan Review.

On April 30, 2024, Council considered Report CNCL-24-41 and adopted the following recommendation:

"1. That, pursuant to Report CNCL-24-41 dated April 24, 2024 concerning the Municipal Comprehensive Review process to update the Oshawa Official Plan, staff be directed to review feedback received at the Special Meeting of Council and through the feedback form and prepare a subsequent report back to the Economic and Development Services Committee that includes a comprehensive work plan, consultation and engagement plan and any budget implications. 2. That staff be authorized to forward a copy of Report CNCL-24-41 dated April 24, 2024 and the related Council resolution to the Region of Durham."

Item: ED-24-113

Page 2

Attachment 1 is a copy of the current Oshawa Official Plan (the "O.O.P."). Owing to the size of the document, it is not attached to this Report but can be viewed at the following link: https://www.oshawa.ca/en/business-development/resources/Documents/Official-Plan.pdf.

Attachment 2 is a copy of Envision Durham, the recently adopted Durham Regional Official Plan (the "D.R.O.P."). Owing to the size of the document, it is not attached to this Report but can be viewed at the following link: https://www.durham.ca/en/doing-business/resources/Documents/PlanningandDevelopment/Envision-Durham/Adopted-Durham-ROP.pdf.

Attachment 3 is a copy of the April 2024 discussion paper provided under cover of Report CNCL-24-41 dated April 24, 2024. The discussion paper provides background information on the O.O.P. and details regarding the Official Plan Review process, including key themes that will be explored to assist with updating the O.O.P. (the "Discussion Paper"). Owing to the size of the document, it is not attached to this Report but can be viewed as Attachment 3 to Report CNCL-24-41 available at the following link: https://pub-oshawa.escribemeetings.com/filestream.ashx?DocumentId=15664.

Attachment 4 is a copy of the Official Plan Review feedback form used to solicit public input following the initial kick-off of the Official Plan Review process.

# 2.0 Recommendation

That the Economic and Development Services Committee recommend to City Council:

- 1. That, based on Report ED-24-113 dated October 2, 2024, in the event funding in the amount of \$450,000 is approved in the 2025-2026 Mayor's budget for the Official Plan Review:
  - (a) Economic and Development Services staff be authorized to prepare appropriate Terms of Reference, in a form and content satisfactory to the Commissioner, Economic and Development Services Department, to complete a Growth Management Study as part of the Official Plan Review, including a Land Needs Assessment; and,
  - (b) Staff be authorized to advance a Request for Proposal process in consultation with Corporate and Finance Services staff that is open to the general public and targeted to planning related consultants to retain a consultant to undertake the Growth Management Study component of the Official Plan Review.
- 2. That staff be authorized to forward a copy of Report ED-24-113 dated October 2, 2024 and the related Council resolution to the Region of Durham.

# 3.0 Input From Other Sources

#### 3.1 Public

Public input is being sought on the Official Plan Review. Staff prepared an initial feedback form (see Attachment 4) that was available online at ConnectOshawa.ca/OPReview, in person at Service Oshawa and at the "Shape Oshawa Open House" event held at the Oshawa Centre on May 1, 2024. The feedback form was intended to collect people's thoughts about Oshawa, including what people like most about living, working or studying in Oshawa, how the public would like to see Oshawa grow, and what should be considered as part of the Official Plan Review.

Staff received 45 online responses to the feedback form. The majority of respondents were Oshawa residents and many heard about the feedback form through social media and email. Results also show that the preferred method of participating in the Official Plan Review is through feedback forms or virtual meetings.

The following subsections summarize the comments received through the feedback form, as well as general comments received from the public and other stakeholders to date.

#### 3.1.1 Feedback Form Comments

The majority of comments received through the feedback form relate to the following themes:

- Housing diversity and affordability;
- Improving the downtown;
- Access to and improving the City's parks and open spaces;
- Active transportation;
- Access to amenities:
- Sustainability; and,
- Safety and security.

More specifically, the following is a summary of what people like most about living, working or studying in Oshawa, based on the comments received through the feedback form:

- There is a balance between City and rural living, with access to green space and trails;
- The leisure and recreation opportunities;
- Proximity to retail, restaurants and other services;
- Friendly neighbourhoods and a sense of community;
- Lower cost of housing compared to other municipalities; and,
- The arts and heritage community.

Some changes that respondents think would make the City of Oshawa even better include:

- Improvements to the downtown (e.g. adding more local businesses, etc.);
- Offering more affordable housing options;
- Focusing on active transportation;
- Adding more healthcare amenities (e.g. urgent care centres or family doctors);

# Report to Economic and Development Services Committee Meeting Date: October 7, 2024

 Developing innovative parks and playgrounds, as well as recreational programming for older children and teenagers;

Item: ED-24-113

Page 4

- Building more bungalows for the growing senior population;
- Increasing green space;
- Focusing on Central and South Oshawa (not just North Oshawa);
- Better planning for industrial and commercial uses near Highways 401 and 407 East, to minimize transport trucks on City roads;
- Addressing crime and drug use, as well as managing the unhoused population; and,
- Minimizing government "red tape."

Residents and visitors would like to see the City grow by:

- Building age-friendly communities;
- Rejuvenating the Simcoe Street South/Bloor Street corridors;
- Increasing active transportation infrastructure;
- Adding more green space and parks;
- Creating more public space;
- Decreasing urban sprawl;
- Offering more affordable housing;
- Considering sustainable approaches to growth;
- Increasing density and making communities more walkable; and.
- Increasing the "missing middle" housing options.

Some words that were used to describe the "ideal" City of Oshawa include:

- Clean
- Inclusive
- Welcoming
- Walkable
- Green
- Accessible
- Safe
- Sustainable
- Community
- Diverse
- Vibrant
- Affordable

Respondents indicated that important elements that support quality of life for Oshawa residents include:

- Affordable housing;
- Access to open space/green space;
- Clean and safe communities;
- Easy access to all amenities:
- Community events and programming;
- Accessible amenities:
- Walkable communities and public transportation;
- High-quality education, healthcare and childcare; and

# Report to Economic and Development Services Committee Meeting Date: October 7, 2024

Diversity.

Lastly, respondents noted that additional items that should be considered as part of the Official Plan Review include:

Item: ED-24-113

Page 5

- Ensuring realistic densities;
- Increasing more housing diversity (e.g. encourage more bungalows and tiny homes);
- Improving environmental standards for new development;
- Encouraging active transportation;
- Consulting and engaging with Indigenous Communities;
- Improving public transportation;
- Addressing housing affordability;
- Designing healthy and complete communities;
- Increasing the number of parks and recreational facilities; and,
- Ensuring that the future O.O.P. document is clear and easy to read for all members of the public.

All of the comments received to date through the feedback form will be considered as the Official Plan Review process progresses and will be used to inform the development of new and/or updated Official Plan policies.

#### 3.1.2 Other Comments Received

Staff have already received a number of specific requests, including Urban Area boundary expansion requests for certain lands to be brought within the Urban Area and the inclusion of policies specifically related to utilities. All of the specific requests and comments received to date will be considered as the Official Plan Review process progresses.

# 3.2 Other Departments and Agencies

Feedback is also being sought from other City departments and agencies on the Official Plan Review. The City will be establishing a Technical Advisory Committee (T.A.C.), whose role will be to review technical information and provide input throughout the entire Official Plan Review process. It is anticipated that the T.A.C. will consist of:

- Representatives from the Policy Planning division;
- A representative from the Development Planning division;
- A representative from Parks Planning and Development;
- A representative(s) from Engineering Services;
- A representative(s) from Business and Economic Development Services;
- A representative from Diversity, Equity and Reconciliation;
- A representative from Durham Region's Planning and Economic Development Department;
- Other Durham Regional staff as necessary (e.g. Durham Region Transit representative); and,
- A representative(s) from the Central Lake Ontario Conservation Authority.

# Report to Economic and Development Services Committee Meeting Date: October 7, 2024

The inaugural T.A.C. meeting is planned to be held in the 4<sup>th</sup> quarter of 2024. The T.A.C. will meet, at a minimum, during each phase of the Official Plan Review, as well as on an as needed basis.

Item: ED-24-113

Page 6

Other agencies and departments who do not form part of the T.A.C., such as various Provincial ministries, school boards and utility companies, will be consulted during the Official Plan Review process as necessary, and in accordance with the requirements of the Planning Act, R.S.O. 1990, c. P.13 (the "Planning Act").

In addition, the City's Advisory Committees such as Heritage Oshawa, the Oshawa Environmental Advisory Committee and the Oshawa Accessibility Advisory Committee will be consulted throughout the Official Plan Review process. Staff presented to all three Advisory Committees in April and May of 2024 to provide an introduction and overview of the Official Plan Review process, and will continue to present and/or circulate Official Plan Review materials to the Advisory Committees, as necessary.

# 3.3 Indigenous Communities

A key component of the consultation and engagement plan for the Official Plan Review involves the engagement and input from participating Indigenous Communities. Engagement with Indigenous Communities will be conducted in a targeted, integrated manner, to ensure that meaningful and impactful engagement opportunities are undertaken. Section 4.6.1 of this Report provides more detail related to engagement with Indigenous Communities throughout the Official Plan Review process.

# 4.0 Analysis

# 4.1 Background

The O.O.P. is a document that sets out a unified set of policies and land use designations to guide long-term growth and development in the City. The O.O.P. is the highest order land use planning document for the City and it gives direction to zoning by-laws and all other statements of local planning policy. It is the primary tool available by which to manage and guide the physical form and growth of the City. In terms of scope, the O.O.P. applies to the entirety of the City.

The most recent City-initiated comprehensive review of the O.O.P. was completed in 2016, through Official Plan Amendment 179 ("O.P.A. 179"). O.P.A. 179 was undertaken to implement a wide variety of policy changes and updates to ensure conformity with the Provincial Growth Plan for the Greater Golden Horseshoe ("Growth Plan"), the Provincial Greenbelt Plan ("Greenbelt Plan"), the D.R.O.P., and environmental policies based on the Central Lake Ontario Conservation Authority's Natural Heritage System mapping and watershed plans. O.P.A. 179 was adopted by City Council on February 1, 2016 and approved by the Region of Durham on December 15, 2016, subject to a number of modifications and deferrals.

The current O.O.P. contains population, housing, and employment forecasts that are used to plan and manage growth and guide land use decision-making to 2031. However, an updated planning horizon to 2051 is necessary owing to the City of Oshawa's growing

population and the Region's adoption of Envision Durham, which also has a time horizon of 2051. It is estimated that Oshawa's current population as of early 2024 is approximately 187,000 and the City is anticipated to experience significant growth over the next thirty years.

Item: ED-24-113

Page 7

Staff have prepared an initial Discussion Paper (see Attachment 3) for the Official Plan Review. The purpose of the Discussion Paper is to:

- Provide background information on the City of Oshawa, the O.O.P., and the land use planning system in Ontario;
- Outline details of the Official Plan Review process;
- Discuss key themes that staff will explore to assist with updating the O.O.P.; and,
- Outline ways to get involved and provide input into the Official Plan Review.

#### 4.2 Envision Durham

Section 27 of the Planning Act requires that a lower-tier municipality amend its official plan to conform to upper-tier official plans within one year of the upper-tier official plan coming into effect.

The D.R.O.P. guides decisions on long-term growth and development in Durham Region, providing policies to ensure an improved quality of life and securing the health, safety, convenience and well-being of present and future residents of the Region.

In 2019, the Region of Durham launched Envision Durham – the Municipal Comprehensive Review of the D.R.O.P. On May 17, 2023, Durham Regional Council adopted the new D.R.O.P. (see Attachment 2) which includes, among other matters, updated population and job growth projections, density targets and the comprehensive delineation of Regional Corridors. More recently, on September 3, 2024, the Province approved the new D.R.O.P., in part, with several modifications. Accordingly, those parts of the new D.R.O.P. that were approved by the Province are now final and in effect.

As part of Envision Durham, the Region of Durham has estimated that Oshawa's population will increase to 298,540 persons by 2051. The newly adopted D.R.O.P. allocates the following population, employment, and household growth targets for the City of Oshawa to 2051:

Table 1: City of Oshawa's Population, Employment and Household Forecasts

Oshawa	2026	2031	2036	2041	2046	2051
Urban	199,230	218,930	238,320	256,880	276,800	297,450
Rural	1,050	1,060	1,070	1,070	1,080	1,090
Total Population	200,280	219,991	239,390	257,950	277,880	298,540
Households	73,800	81,450	89,060	96,680	104,710	112,970
Employment	70,600	78,070	85,250	92,110	99,670	107,280

Pursuant to the Planning Act, the O.O.P. must be updated to ensure conformity with the newly adopted D.R.O.P.

Item: ED-24-113

Page 8

# 4.3 Special Meeting of Council Overview

In order to initiate the Official Plan Review process, Section 26(3) of the Planning Act directs Council to consult with the approval authority (in this case, the Region of Durham) and other prescribed public bodies, as well as hold a Special Meeting of Council open to the public to generally discuss the revisions that may be required as part of the Official Plan Review.

A Special Meeting of Council was held on April 30, 2024 in the Council Chamber at Oshawa City Hall, where Council considered Report CNCL-24-41 dated April 24, 2024 which provided background information on the Official Plan Review, including the Discussion Paper (see Attachment 3).

Notification of the Special Meeting of Council was provided in accordance with the City's Public Notice Policy GOV-23-02, including:

- Mail or e-mail to all required public bodies;
- Posted on the City's website and communicated through its social medial accounts; and.
- Sent via e-newsletter.

No comments were received from the public at the Special Meeting of Council.

# 4.4 Update on the Bloor-Simcoe Intensification Study

On October 30, 2023, Council considered Report ED-23-192 dated October 11, 2023 and passed Interim Control By-law 133-2023 pursuant to Section 38 of the Planning Act. The purpose of Interim Control By-law 133-2023 was to prohibit development along certain portions of the Bloor Street and Simcoe Street South corridors while staff developed an intensification policy framework to guide future development in suitable locations and appropriate types of built form. The key objectives of the Bloor-Simcoe Intensification Study ("the Study") were to:

- Review the existing policy framework and contextual conditions of the Study area, as they relate to intensification;
- Review the appropriateness of currently planned land uses and zoning in the Study area and, if appropriate, make recommendations for proposed policy amendments;
- Assess the potential for growth through residential intensification within the Study area;
- Identify opportunities to accommodate the growth;
- Determine general principles and concepts for the development of potential intensification sites, and establish urban design guidelines and/or policies for application within the Study area;

# Report to Economic and Development Services Committee Meeting Date: October 7, 2024

Assist with community engagement to impart a better understanding of the shift to a
more compact built form and the need for a more diverse range and mix of housing
options to achieve higher rates of intensification and complete communities; and,

Item: ED-24-113

Page 9

Identify amendments to the O.O.P. and Zoning By-law, as appropriate.

On December 11, 2023, Council considered Report ED-23-218 and authorized staff to schedule a Public Information Centre for the 1<sup>st</sup> quarter of 2024, to be held in-person at Oshawa City Hall, for the purpose of obtaining public input on the background research and review for the Study.

On April 29, 2024, Council considered Report ED-24-44 dated April 3, 2023 concerning the results of the public consultation process and the findings of the Study and, among other matters, authorized staff to:

- 1. Initiate the statutory public process under the Planning Act for Council to consider proposed amendments to the O.O.P. and Zoning By-law, as further amended by Council on April 29, 2024; and,
- 2. Prepare two Master Block Concept Plans for certain lands along the Bloor Street East corridor.

At its meeting on June 24, 2024, Council referred the draft proposed City-initiated amendments to the O.O.P. and Zoning By-law 60-94 developed based on the findings of the Study to staff for consideration as part of the Municipal Comprehensive Review of the O.O.P. As a result, staff will use the findings of the Study to inform the ongoing Official Plan Review process, especially as it relates to planning for strategic growth in the City.

#### 4.5 Work Plan

The Official Plan Review work plan is divided into four phases:

- 1. Phase 1: Visioning/Background Research and Review (in progress)
- 2. Phase 2: Initial Findings/Policy Development (to be initiated)
- 3. Phase 3: Statutory Phase (to be initiated)
- 4. Phase 4: Adoption (to be initiated)

The following subsections provide more detail, as well as the anticipated timing of each phase. Staff note that the work plan is subject to change and that action items may get added or removed from each phase as the Official Plan Review progresses.

# 4.5.1 Phase 1: Visioning/Background Research and Review

Phase 1 consists of a review of:

- Relevant Provincial policies, legislation and plans, including the new Provincial Planning Statement, 2024, Bill 185 - Cutting Red Tape to Build More Homes Act, 2024, and Bill 23 – More Homes Built Faster Act, 2022;
- Envision Durham, the newly finalized and approved D.R.O.P.;

 Relevant City documents, including the 2024 update to the Parks, Recreation, Library and Culture Facilities Needs Assessment, the 2024-2027 Oshawa Strategic Plan, the 2020 Fire Master Plan, and the Oshawa Economic Development Strategy;

Item: ED-24-113

Page 10

- The following key themes outlined in the Discussion Paper (see Attachment 3): growth management, housing, transportation, cultural heritage resources, agriculture and the rural system, environment, climate change and sustainability and economic development; and,
- All comments received to date and during the remainder of Phase 1 from the public and other stakeholders.

The following is a list of Phase 1 action items, including the estimated (or completed) timing of each action item:

- Hold a Special Meeting of Council (completed on April 30, 2024);
- Prepare an initial feedback form to collect people's thoughts about Oshawa (completed

   the feedback form was available until 12:00 p.m. on Friday, May 10, 2024);
- Host the inaugural T.A.C. meeting (4<sup>th</sup> quarter of 2024);
- Review all background information (4<sup>th</sup> quarter of 2024 and 1<sup>st</sup> quarter of 2025);
- Prepare a Terms of Reference for the Growth Management Study (4<sup>th</sup> quarter of 2024);
- In the event that the proposed funding for the Official Plan Review is approved in the 2025-2026 Mayor's budget, release a Request for Proposal to retain a consultant to prepare the Growth Management Study and select a consultant (4<sup>th</sup> quarter of 2024 and 1<sup>st</sup> quarter of 2025);
- Develop a vision for the O.O.P. together with goals and objectives for the various policy areas of the O.O.P., where deemed appropriate by staff and T.A.C. representatives (1st quarter of 2025); and,
- Participate in "pop-up" consultation sessions at City events or at City venues, as well as participate in consultation sessions with targeted stakeholders (4<sup>th</sup> quarter of 2024 and 1<sup>st</sup> quarter of 2025).

Staff are currently undertaking the advancement of Phase 1 and completing the necessary background research and review. All of the above noted action items associated with Phase 1 are anticipated to be completed by the end of the 1<sup>st</sup> quarter of 2025.

# 4.5.2 Phase 2: Initial Findings/Policy Development

Phase 2 consists of policy development, public engagement and preliminary drafting of the Official Plan Amendment.

The following is a list of Phase 2 action items, including the estimated timing of each action item:

Item: ED-24-113

Page 11

- In the event that the proposed funding for the Official Plan Review is approved in the 2025-2026 Mayor's budget, undertake the Growth Management Study, including the Land Needs Assessment (2<sup>nd</sup> and 3<sup>rd</sup> quarter of 2025);
- In the event that the proposed funding for the Official Plan Review is approved in the 2025-2026 Mayor's budget, offer public consultation opportunities related to the Growth Management Study (4<sup>th</sup> quarter of 2025 and 1<sup>st</sup> quarter of 2026);
- Participate in "pop-up" consultation sessions at City events or at City venues, as well as participate in consultation sessions with targeted stakeholders (3<sup>rd</sup> and 4<sup>th</sup> quarter of 2025 and 1<sup>st</sup> quarter of 2026);
- Hold a T.A.C. meeting (4<sup>th</sup> quarter of 2025 or 1<sup>st</sup> quarter of 2026); and,
- Prepare the first draft of the comprehensive Official Plan Amendment for review and comment by internal staff and T.A.C. representatives (throughout 2025 and early 2026).

Phase 2 is anticipated to start in the 1<sup>st</sup> quarter of 2025 and be completed in early 2026.

# 4.5.3 Phase 3: Statutory Phase

Phase 3 includes the release of the draft comprehensive Official Plan Amendment for public review and comment, as well as the scheduling of the statutory open house(s) and public meeting required under the Planning Act.

The following is a list of Phase 3 action items, including the estimated timing of each action item:

- Seek authorization to initiate the public process under the Planning Act (2<sup>nd</sup> quarter of 2026);
- Release a feedback form to seek comments on the draft comprehensive Official Plan Amendment (2<sup>nd</sup> quarter of 2026);
- Hold the statutory Open House(s) required under the Planning Act, which do not need to be held as an Economic and Development Services Committee or Council meeting, to seek feedback on the draft comprehensive Official Plan Amendment (3<sup>rd</sup> or 4<sup>th</sup> quarter of 2026);
- Present to the City's Advisory Committees (3<sup>rd</sup> or 4<sup>th</sup> quarter of 2026);
- Hold a T.A.C. meeting (3<sup>rd</sup> or 4<sup>th</sup> quarter of 2026);
- Participate in "pop-up" consultation sessions at City events or at City venues, where timing aligns, as well as participate in consultation sessions with targeted stakeholders (3<sup>rd</sup> or 4<sup>th</sup> quarter of 2026);

Hold the statutory public meeting required under the Planning Act (1st quarter of 2027);
 and

Item: ED-24-113

Page 12

 Review all feedback received and prepare the recommended draft comprehensive Official Plan Amendment (2<sup>nd</sup> and 3<sup>rd</sup> quarter of 2027).

Phase 3 is anticipated to start in the 2<sup>nd</sup> quarter of 2026 and be completed by the 3<sup>rd</sup> quarter of 2027.

# 4.5.4 Phase 4: Adoption

Phase 4 involves Council's adoption of the comprehensive Official Plan Amendment.

The following is a list of Phase 4 action items. Staff note that the anticipated timing remains to be determined for each of these action items, as they will be dependent on the completion of the action items undertaken in Phases 1 to 3.

- Seek Council adoption of the recommended Official Plan Amendment;
- Hold a T.A.C. meeting;
- Present to the City's Advisory Committees;
- Undertake any additional consultation and engagement, as necessary;
- Prepare a submission package to the appropriate approval authority;
- Finalize any modifications, if required; and,
- Notify interested parties of final approval.

# 4.6 Consultation and Engagement Plan

An important part of the Official Plan Review process involves extensive consultation and engagement with residents, community members, Indigenous Communities and stakeholders. This is necessary to ensure that the future O.O.P. meets the needs of the entire Oshawa community.

The Special Meeting of Council held on April 30, 2024 and the first online feedback form (see Attachment 4) were the first of many opportunities for consultation. Staff intend to seek feedback from the public and all stakeholders throughout the entire Official Plan Review process, as well as report to the Economic and Development Services Committee and Council at key milestones and as required under the Planning Act.

Both in-person and virtual consultation opportunities will be offered in order to provide access to Official Plan Review information and to seek feedback. The following is a list of information sources for the Official Plan Review process as well as various consultation and engagement opportunities that staff have either completed or will be undertaking throughout the Official Plan Review process:

- Dedicated Connect Oshawa webpage to share Official Plan Review information and updates, located at ConnectOshawa.ca/OPReview;
- Dedicated Official Plan Review email at OPReview@oshawa.ca;
- Online feedback forms;

# Report to Economic and Development Services Committee Meeting Date: October 7, 2024

- Pre-recorded virtual presentations;
- Social media posts;
- Open houses at various community centres located throughout the City;
- Pop-up displays and consultation sessions at City events (e.g. booth at the 2024 Bright and Merry Market);

Item: ED-24-113

Page 13

- Pop-up displays and consultation sessions at City venues or other venues (e.g. Oshawa public libraries or the Oshawa Centre);
- Updates sent via City e-newsletters or via email to the Official Plan Review notification list:
- Presentations to the City's Advisory Committees;
- In-person or virtual consultation sessions with targeted stakeholders; and,
- Statutory public meeting located at Oshawa City Hall and offered virtually.

Staff note that the consultation and engagement plan is subject to change and that consultation and engagement opportunities may get added or removed as the Official Plan Review progresses. However, staff will in all instances offer opportunities for public consultation that exceed the requirements of the Planning Act.

# 4.6.1 Indigenous Communities Engagement

As previously mentioned, a key component of the consultation and engagement plan for the Official Plan Review involves the engagement and input from participating Indigenous Communities.

With input from the City's Indigenous Relations Advisor, Official Plan Review engagement was initiated through a formal letter issued on March 18, 2024 to eight separate Indigenous Communities. These consist of the seven member nations of the Williams Treaties Nations (Beausoleil First Nation, Chippewas of Rama First Nation, Curve Lake First Nation, Georgina Island First Nation, Hiawatha First Nation, Alderville First Nation and Mississaugas of Scugog Island First Nation), as well as the Métis Nation of Ontario.

The letter provided background information, a copy of the Notice of Special Meeting of Council, and invited each Indigenous Community to submit their initial comments on the Official Plan Review through the feedback form.

Subsequently, staff circulated the Discussion Paper via email and sent a reminder to submit initial comments on the Official Plan Review through the feedback form to all eight Indigenous Communities.

At the time of the preparation of this Report, staff have only received correspondence from Alderville First Nation. Alderville First Nation submitted correspondence on April 5, 2024 providing information on their community and requesting both a File Fee in the amount of

\$300 and a Notice of Request to Consult. The Notice of Request to Consult is a document containing relevant information and material facts in sufficient form and detail to assist Alderville First Nation to understand the matter in order to prepare a meaningful response. Accordingly, staff provided Alderville First Nation with their File Fee, as well as an official Notice of Request to Consult letter.

Item: ED-24-113

Page 14

Staff will continue to circulate necessary materials throughout the entire Official Plan Review process, as well as seek feedback from the eight separate Indigenous Communities previously listed. Staff also hope to further engage with the Indigenous Communities by offering to set up in-person or virtual meetings at the appropriate time, to learn more about each community, their traditional knowledge, and their comments and feedback on the Official Plan Review.

# 4.7 Terms of Reference for a Growth Management Study

As part of Envision Durham (see Attachment 2), the Region of Durham has identified "2051 Urban Expansion Area" lands that were added to the Regional Urban Boundary and are subject to a specific set of policies to guide their further detailed planning and implementation at the area municipal level. The Region has developed the following two objectives related to the 2051 Urban Expansion Areas:

- "1. Ensure the land need and the most appropriate locations for potential Settlement Area Boundary Expansion.
- 2. Ensure that future decisions on land use, densities, development standards, impacts, infrastructure, servicing and financing requirements are informed through comprehensive study, consultation and evaluation."

The D.R.O.P. requires area municipalities to update their official plans to designate land for development up to the time frame of the Plan (2051), including Settlement Area Boundary Expansions to the extent of the Region's Urban Area Boundary as shown in Map 1 of the D.R.O.P., provided that the amendment is only undertaken as part of a comprehensive review of the area municipal official plan to implement the D.R.O.P. and is supported by an analysis, which addresses how the growth management objectives, population and employment forecasts, housing unit allocation, policies and targets of the D.R.O.P. are being achieved, amongst other matters. Accordingly, an important component of the Official Plan Review will be the preparation of a Growth Management Study, which includes a Land Needs Assessment.

The purpose of a Growth Management Study, including a Land Needs Assessment, is to determine how much available serviced land will be required to accommodate Oshawa's future population, including both residents and jobs. The Growth Management Study will consider settlement area boundary expansions, employment area conversions, allocating appropriate density targets across the City and implementing development phasing policies.

Staff recommend retaining a consultant to prepare the Growth Management Study. As a result, it is appropriate to prepare a Terms of Reference for the Growth Management Study, which includes a Land Needs Assessment, that would be released through the

Request for Proposal process. Should Council choose to adopt the Recommendation contained in this Report, staff will prepare a Terms of Reference and will work with Corporate and Finance Services staff to prepare and release a Request for Proposal to retain a consultant. The Request for Proposal will be open to the public but also targeted to consulting firms with planning expertise, and will be shared through various electronic means including the City's website.

Item: ED-24-113

Page 15

Once the Request for Proposal submissions are received and reviewed, staff will report back to the appropriate Standing Committee and Council, to seek approval of the recommended proponent.

# 5.0 Financial Implications

It is estimated that the cost to retain a consultant to undertake a Growth Management Study is in the range of \$300,000 to \$450,000.

In addition, there may be future costs related to Indigenous Community engagement, including additional file fees, administrative expenses, and consultation meetings. Staff note that any future costs related to Indigenous engagement will be funded through the appropriate Department budget.

In order to cover the aforementioned costs, funding in the amount of \$450,000 for the Official Plan Review will be considered in the upcoming 2025-2026 Mayor's budget. The costs to cover the consulting services could be funded from the Growth Related Studies Development Charge Reserve and the Growth Related Non-Development Charge reserve.

The costs associated with advertising the Request for Proposal can be paid for using the appropriate Departmental budget.

Additional financial implications may include communication or advertising costs, which can be funded from the appropriate Departmental budget. Staff note that any expenses associated with the public consultation and engagement portion of the Official Plan Review, as described in Section 4.6 of this Report, can also be accommodated through the appropriate Departmental budget.

# 6.0 Relationship to the Oshawa Strategic Plan

This Report responds to the following Oshawa Strategic Plan Priority Areas:

- "Lead: Governance and Service Excellence" with the goal to offer community engagement activities that enhance transparency and bring diverse voices and perspectives into decision-making processes;
- "Innovate: Vibrant Culture and Economy" with the goals to attract and promote a vibrant artistic and cultural economy and advance downtown as an urban core;
- "Belong: Inclusive and Healthy Community" with the goals to support and encourage diverse housing options and support sustainable and safe modes of transportation, including active transportation; and

# Report to Economic and Development Services Committee Meeting Date: October 7, 2024

• "Care: Safe and Sustainable Environment" with the goal to provide and maintain recreational outdoor spaces, parks and trails.

Item: ED-24-113

Page 16

Tom Goodeve, M.Sc.Pl., MCIP, RPP, Director,

**Planning Services** 

Anthony Ambra, P. Eng., Commissioner,

**Economic and Development Services Department** 



Item: ED-24-113 Attachment 4

Oshawa Official Plan Review Introduction

# Imagine Oshawa: Oshawa Official Plan Review

The City of Oshawa is undertaking a comprehensive review of its Official Plan – the blueprint that guides how Oshawa will grow for years to come – and we want to hear your ideas!

The **Oshawa Official Plan** sets out the land use policy directions for long-term growth and development in the city, and manages and guides the physical form and growth of the city.

To help generate ideas, the City's Planning Services staff will be releasing a Discussion Paper about the Official Plan Review that explains why the Official Plan is important, provides details about the Official Plan Review process and identifies potential key themes that will be explored.

# Have your say

Community members are encouraged to read the Discussion Paper (anticipated to be released by mid-April 2024) and share their feedback using one or more of the following ways:

- Attend a Special Meeting of Council on April 30, 2024 at 6:30 p.m., to be held in the Council Chamber at Oshawa City Hall located at 50 Centre St. S.; or
- Complete a feedback form on Connect Oshawa (ConnectOshawa.ca/OPReview) or on paper at Service Oshawa, located at City Hall (50 Centre St. S.).

Feedback will be received until 12 p.m. on Friday, May 10, 2024 and will be considered in a future staff report to be presented to the Economic and Development Services Committee.

Thank you for sharing your feedback with us.

Laura Moebs
Principal Planner, Planning Services
905-436-3311 ext. 2818; OPReview@oshawa.ca

This form may contain personal information as defined under the *Municipal Freedom of Information* and *Protection of Privacy Act*. This information is collected under the legal authority of the Municipal Act, 2001, S.O. 2001 c.25, as amended. This information will be used and maintained by the City of Oshawa for Oshawa Official Plan Review form. Questions regarding this collection may be directed to the City's Information Access and Privacy Officer at 905-436-3311

OFN: 477-0 Page **1** of **4** 



# Oshawa Official Plan Review Feedback Form

1.	How would	you describe yourself? Please select all that apply.					
		I live in Oshawa					
		I go to school in Oshawa					
		I own property in Oshawa					
		I own a business in Oshawa					
	☐ I work in Oshawa						
		Other:					
2.	What do yo	ou like most about living, working or studying in Oshawa?					
3.	What chan	ges do you think would make the City even better? Please explain.					
4.	How would	you like to see the City grow over the next 30 years?					
5.	What three	words describe your vision of the ideal City of Oshawa?					
		1					
		2					
		3.					

This form may contain personal information as defined under the *Municipal Freedom of Information* and *Protection of Privacy Act*. This information is collected under the legal authority of the Municipal Act, 2001, S.O. 2001 c.25, as amended. This information will be used and maintained by the City of Oshawa for Oshawa Official Plan Review form. Questions regarding this collection may be directed to the City's Information Access and Privacy Officer at 905-436-3311

OFN: 477-0 Page **2** of **4** 



# Oshawa Official Plan Review Feedback Form

6.	In your opinion, what are the important elements that support quality of life for Oshawa residents?
7.	Is there anything else that should be considered as part of the Official Plan Review?
8.	What is your preferred method of participating in the Oshawa Official Plan Review? (e.g. in person meetings, virtual meetings, feedback forms/surveys, drop-in events, etc.)
9.	Would you like to be added to the Oshawa Official Plan Review notification list? You will receive email updates related to the Oshawa Official Plan Review (i.e. notice of public meetings, staff reports, etc.).
	□ Yes □ No
10	If yes, please provide the following:  Name  Email

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OFN: 477-0 Page **3** of **4** 



# Oshawa Official Plan Review Demographic Information

# **Demographic Information**

Thank you for participating. Your feedback is very important to us. We would appreciate if you could please complete this demographic section.

<b>11.</b> How o	ld are	you?		
		17 and under		18 – 24
		25 – 34		35 – 44
		45 – 54		55 – 64
		65 – 74		75+
<b>12.</b> Are yo	u an (	Oshawa resident, and/or Oshawa b	usines	s/property owner?
		Yes		No (skip to <b>Question 14</b> )
<b>13.</b> If you answered "Yes" to <b>Question 12</b> , what ward do you live in / is your business/property located in?  Please select all that apply.				you live in / is your business/property
		Ward 1		Ward 2
		Ward 3		Ward 4
		Ward 5		Don't know
	-	ı learn about this community engag ct all that apply.	jement	opportunity?
		City Facility		City of Oshawa website
		Connect Oshawa website		Email
		Social Media		Other:
		Word of mouth		

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OFN: 477-0 Page **4** of **4** 

If this information is required in an accessible format, please contact 1-800-372-1102 ext. 2097.

# The Regional Municipality of Durham

# **MINUTES**

#### **DURHAM REGION ANTI-RACISM TASKFORCE**

# Thursday, October 24, 2024

A meeting of the Durham Region Anti-Racism Taskforce was held on Thursday, October 24, 2024 in Council Chambers, Regional Headquarters Building, 605 Rossland Road East, Whitby, Ontario at 7:01 PM. Electronic participation was offered for this meeting.

# 1. Traditional Territory Acknowledgment

Chair Samuel read the following land acknowledgement:

The Region of Durham exists on lands that the Michi Saagiig Anishinaabeg inhabited for thousands of years prior to European colonization. These lands are the traditional and treaty territories of the Nations covered under the Williams Treaties, including the Mississaugas of Scugog Island First Nation, Alderville First Nation, Hiawatha First Nation, Curve Lake First Nation, and the Chippewa Nations of Georgina Island, Beausoleil and Rama.

We honour, recognize, and respect Indigenous Peoples as rights holders and stewards of the lands and waters on which we have the privilege to live. In our efforts towards reconciliation, we continue to build and strengthen relationships with First Nations, as well as the growing Inuit communities and large Métis communities and here in Durham. We commit to learning from Indigenous values and knowledge, building opportunities for collaboration, and recognizing that we are all connected.

#### 2. Roll Call

Present: S. Bookal, Community Member

PG Case, Industry/Association/Public Institution Representative, Vice-Chair

- R. Coelho, Community Member
- A. Frempong, Community Member
- T. Hancock, Community Member attended the meeting at 7:32 PM
- J. Munawa, Community Member
- B. Nelson, Industry/Association/Public Institution Representative
- C. Oyeniran, Community Member
- N. Samuel, Industry/Association/Public Institution Representative, Chair
- J. Williamson, Industry/Association/Public Institution Representative
- G. Wilson-Beier, Community Member
- \* all Members participated electronically

Absent: E. Baxter-Trahair, Chief Administrative Officer

Councillor Lee, Regional Council

# Councillor Shahid, Regional Council

Staff

Present: A. Hector-Alexander, Director, Diversity, Equity, and Inclusion

P. Hines, Manager, Diversity, Equity, and Inclusion

H. Mohammed, Policy Coordinator, Diversity, Equity, and Inclusion R. Inacio, Systems Support Specialist, Corporate Services – IT

V. Walker, Committee Clerk, Corporate Services – Legislative Services

\* all staff participated electronically

# 3. Declarations of Pecuniary Interest

There were no declarations of interest.

# 4. Adoption of Minutes

Moved by R. Coelho, Seconded by A. Frempong,
That the minutes of the Durham Region Anti-Racism Taskforce meeting
held on Thursday, September 26, 2024, be adopted.
CARRIED

# 5. Delegations

A) Dwayne Rabideau, re: Protesting on Overpasses

Dwayne Rabideau was not in attendance at the meeting.

#### 6. Presentations

A) Anil Philip, Community Legal Worker, Black Legal Action Centre, and Danette Edwards, Legal Director, Black Legal Action Centre, re: Black Legal Action Centre

Anil Philip, Community Legal Worker, Black Legal Action Centre, Demar Kemar, Executive Director, Black Legal Action Centre, Shevaun Pierre, Paralegal and Intake Coordinator, Black Legal Action Centre, and Abimbola Ajaja, Paralegal Student, Black Legal Action Centre, provided a PowerPoint presentation with regards to the Black Legal Action Centre.

Highlights of the presentation included:

- Overview
- Black Legal Action Centre (BLAC) Introduction
- What is BLAC?
- Who is BLAC?
- Our Network
- Areas of Law
- Process

- Our Work
  - Advocacy
  - Litigation
  - o Policy Reform
  - Partner Initiatives

A. Philip responded to questions from the Committee regarding the financial eligibility criteria for individuals and families; the supports available to individuals that don't meet the family criteria; whether the complaint statistics are tracked year over year, and how the trending data is used; what are the markers that indicate subtle forms of discrimination and how is it assessed; and what topics are discussed in public information sessions.

B) Allison Hector-Alexander, Director, Diversity, Equity and Inclusion, Region of Durham, re: Durham Region's Humanitarian Response in Support of Refugees and Asylum Seekers

Allison Hector-Alexander, Director, Diversity, Equity and Inclusion, Region of Durham, provided a PowerPoint presentation with regards to Durham Region's Humanitarian Response in Support of Refugees and Asylum Seekers.

Highlights of the presentation included:

- Background
- Current State
- Countries of Origin
- Interim Housing Assistance Program (IHAP)
- Canada-Ontario Housing Benefit (COHB)
- Additional Supports
- Peel Reception Centre
- Moving Forward

A. Hector-Alexander responded to questions from the Committee regarding the criteria to access the Canada-Ontario Housing Benefit (COHB) and how it can be used; how the new Peel Reception Centre will provide resettlement triage support for individuals and families; advocacy to higher levels of government to receive funding up front; whether remedies are available if funding is not reimbursed; and what can be expected with respect to the changes to funding.

### 7. Information Items

There were no information items.

#### 8. Discussion Items

A) <u>Durham Region Anti-Racism Taskforce (DRART) Council Report</u>

A. Hector-Alexander stated that the annual DRART update report to Council is being prepared with an anticipation of it being submitted to the Finance and Administration Committee and Council in November.

- H. Mohammed provided the following overview of items that will be included in the report:
  - A summary of the actions carried out by each of the four (4) working groups to date, along with information of next steps for each of the working groups in the first section of the report;
  - Highlights of the Committee's activities and accomplishments will be included in the second section of the report. Items will include the Committee's letter advocating for the continued support of asylum seekers and refugees; Chair Samuel and Vice-Chair Case's delegation before Pickering Council following comments by a local councillor; the Committee's letter condemning offensive statements made by a local councillor; the scholarship application workshop; and the community dinner hosted by the DRART to welcome newcomers to the Region; and
  - A copy of the DRART's workplan will be provided as an attachment to the report.
- H. Mohammed stated that a draft copy of the report will be circulated to Members to review and comment on before it is finalized.

# B) Sub-Committee Updates

# 1. <u>EDI Working Group</u>

Chair Samuel provided an update on behalf of the EDI Working Group and stated that the Working Group has engaged with the Legal department to seek advice for developing anti-hate/anti-discrimination by-laws for the Region. She advised that Legal has outlined key anti-hate legislation at the provincial and federal levels but discovered legislation at the municipal level does not exist. Chair Samuel stated that as a result, the Working Group is shifting its focus towards advocacy work and identifying and filling gaps in the legislation at the municipal level.

- P. Hines added that while municipal legislation to protect individuals from hate motivated incidents/crime does not exist, the Legal department pointed us toward the Region's Public Code of Conduct, the Council Code of Conduct, and the Procedural By-law.
- P. Hines concluded that the identified gaps create an opportunity for the development of further action items for the Working Group along with a shift

in focus to lobbying towards by-law or policy development at the municipal level.

# 2. <u>DRPS Working Group</u>

S. Bookal provided an update on behalf of the DRPS Working Group and stated that the Working Group has been in communication with Staff Sergeant D. Peden and is working towards scheduling a meeting to continue the ongoing discussions regarding diversity, equity and inclusion.

H. Mohammed stated that the Working Group is also working towards inviting Staff Sergeant D. Peden to a future meeting and advised that the group continues to follow up with DRPS for responses to the questions posed to V. Chavannes earlier this year, which will be shared with Committee members once received. H. Mohammed further stated that the Working Group and DRPS are considering collaborations for upcoming DEI initiatives and more information will be shared with the Committee as it becomes available.

# 3. School Board Working Group

G. Wilson-Beier advised that there are no updates for the School Board Working Group.

# 4. Education Working Group

A. Hector-Alexander provided an update on behalf of the Education Working Group and stated that the DEI Municipal Symposium is taking place on Saturday, October 26 at Regional Headquarters beginning at 9:00 AM. She further stated that the symposium will provide an opportunity for committees, taskforces and working groups in the Region to connect, explore collaboration opportunities and share resources.

A. Hector-Alexander advised that Dr. Nicole Bernhardt, an assistant professor at the University of Toronto, will be the keynote speaker for the Symposium, and their speech will address spheres of influence, reasonableness, and diversity, equity and inclusion. A. Hector-Alexander stated that the afternoon session will be in a workshop format that will look at the goals and workplans of the groups in attendance to identify areas for future collaboration. Committee members were encouraged to register for the event.

A. Hector-Alexander responded to questions from the Committee with regards to whether partial attendance is permitted; and whether volunteers are needed for the event.

# 9. Other Business

# A) Healthy Democracy Forum

Following a question from the Committee regarding the outcome of the Healthy Democracy Forum that took place on October 19<sup>th</sup> and 20<sup>th</sup>, A. Hector-Alexander stated that she received feedback that the forum was a success, was overall positive, and achieved a good turnout.

- B) Durham Catholic District School Board (DCDSB) Equity Invitational Learning Series
  - S. Bookal stated that the DCDSB is hosting an Equity Invitational Learning Series in partnership with the Black Excellence Advisory Committee that will take place on November 7<sup>th</sup> and invited Committee members to attend. S. Bookal further stated that the event will educate Black students and families about becoming teachers and the pathways to get there.
  - S. Bookal advised that two (2) superintendents from York Region are the keynote speakers that will lead a discussion that aims at promoting careers in education and encouraging Black students to enroll in teachers' college.
  - S. Bookal stated that the DCDSB Black Student Excellence Award recipient will be announced at the event and advised that there are twelve (12) high school student nominations for the award.
- C) Rest or Reform Conference: Social Justice, Equity & Institutional Reformation
  - A. Frempong stated that the first annual Rest or Reform Conference, hosted by the Kujipenda Cultural Centre and Ifarada Centre for Excellence, took place on October 24<sup>th</sup> at the Ajax Convention Centre. A. Frempong advised that A. Hector-Alexander and C. Oyeniran presented at the event and congratulated them on their positive contribution.
- D) Canada's Black Justice Strategy
  - T. Hancock stated that the federal government has endorsed the development of Canada's Black Justice Strategy which proposes justice reform for the Black community. T. Hancock further stated that the strategy is being developed by Black-led organizations across Canada and advised that there is currently no government funding attached to the development of the strategy.
  - T. Hancock also stated that the Senate will be considering amendments to legislation that would change the age of youth to be tried as adults, and indicated that this change would predominantly impact youth from Black and racialized communities.
  - T. Hancock suggested that this topic could be discussed in more detail at a future meeting to explore ways to mobilize within the community and stated the importance of community support of this initiative.

V. Walker, Committee Clerk

# 10. Date of Next Meeting

The next regularly scheduled Durham Region Anti-Racism Taskforce meeting will be held on Thursday, November 28, 2024 at 7:00 PM in the Council Chambers, Regional Headquarters Building, 605 Rossland Road East, Whitby.

# 11. Adjournment

Moved by A. Frempong, Seconded by G. Wilson-Beier, That the meeting be adjourned. CARRIED		
The meeting adjourned at 8:23 PM		
Respectfully submitted,		
N. Samuel, Chair		