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The Regional Municipality of Durham

MINUTES

COMMITTEE OF THE WHOLE

Wednesday, December 14, 2022

A regular meeting of the Committee of the Whole was held on Wednesday, December 14, 2022 in the Council Chambers, Regional Headquarters Building, 605 Rossland Road East, Whitby, Ontario at 9:31 AM. Electronic participation was offered for this meeting.

Regional Chair Henry assumed the Chair.

1. Roll Call

Present: Councillor Anderson
Councillor Ashe
Councillor Barton
Councillor Brenner
Councillor Carter
Councillor Chapman
Councillor Collier* (attended for part of the meeting)
Councillor Crawford
Councillor Dies
Councillor Foster
Councillor Garrod
Councillor Jubb*
Councillor Kerr
Councillor Leahy (attended the meeting at 9:37AM)
Councillor Lee
Councillor Marimpietri
Councillor McDougall
Councillor Mulcahy
Councillor Neal
Councillor Pickles* (attended for part of the meeting)
Councillor Roy
Councillor Schummer* (attended for part of the meeting)
Councillor Shahid
Councillor Woo
Councillor Wotten
Councillor Yamada
Regional Chair Henry
*** denotes Councillors participating electronically**

Absent: All members of Committee were present with the exception of Councillors Cook and Nicholson.

Staff

Present: E. Baxter-Trahair, B. Bridgeman, S. Ciani, S. Danos-Papaconstantinou, B. Goodwin, A. Harras, B. Holmes, J. Hunt, R. Inacio, I. McVey, N. Taylor, N. Pincombe, J. Presta, and K. Smith

2. Declarations of Interest

There were no declarations of interest.

3. Statutory Public Meetings

There were no statutory public meetings.

4. Delegations

4.1 Bart Hawkins Kreps, Bowmanville Resident, re: Implications of Bill 23 on the Region of Durham (2022-COW-33)

Bart Hawkins Kreps, Bowmanville Resident, appeared before the Committee regarding Report #2022-COW-33: Implications of Bill 23 on the Region of Durham.

B. Hawkins Kreps expressed concerns regarding protecting the active agricultural community that now exists both within and adjacent to the Rouge National Urban Park; the Duffins Rouge Agricultural Preserve and the bordering Townline Swamp Wetland Complex being a viable agricultural community within the Greater Toronto Area.

B. Hawkins Kreps urged committee members to tell the Province that Durham Region opposes the removal of the Agricultural Preserve and adjacent properties from the Greenbelt and that Durham Region strongly supports the full integrity of Rouge National Urban Park.

B. Hawkins Kreps responded to a question of the committee.

4.2 Brigette Sopher, Pickering Resident, and Carmen Lishman, Pickering Resident, re: Durham Region's Response to the Provincial Consultation on Proposed Amendments to the Greenbelt Plan, ERO Postings #019-6216 and #019-6238, File D12-01 (2022-COW-31)

Brigette Sopher, Pickering Resident, and Carmen Lishman, Pickering Resident, appeared before the Committee regarding Report #2022-COW-31: Durham Region's Response to the Provincial Consultation on Proposed Amendments to the Greenbelt Plan, ERO Postings #019-6216 and #019-6238, File D12-01.

C. Lishman stated that Durham Region Council voted to declare a climate emergency on January 29, 2020; and that Durham Region staff, in response to Bill 23, wrote a letter to the Minister of Municipal Affairs and Housing requesting collaboration between all parties and increased efforts in accelerating units

already planned. C. Lishman stated that their main concern is that the Province is removing 7,400 acres from the Greenbelt, 5,000 acres of which are in Durham Region.

C. Lishman expressed concern with the Greenbelt staying whole and the Duffins Rouge Agricultural Preserve being protected in perpetuity and urged committee members to tell the Province they do not support the Provincial plan to allow development on the Duffins Rouge Agricultural Preserve.

4.3 Don Harvey, Pickering Resident, re: Durham Region's Response to the Provincial Consultation on Proposed Amendments to the Greenbelt Plan, ERO Postings #019-6216 and #019-6238, File D12-01 (2022-COW-31)

Don Harvey, Pickering Resident, appeared before the Committee regarding Report #2022-COW-31: Durham Region's Response to the Provincial Consultation on Proposed Amendments to the Greenbelt Plan, ERO Postings #019-6216 and #019-6238, File D12-01.

D. Harvey commended Durham Region for their response to the Provincial government's amendments to the Greenbelt plan and believes the amendment does not provide increased access to housing or affordable housing. He expressed his concern that there has been no long-term infrastructure or services planning, public consultation, input from conservation authorities, indigenous communities, or any other interested parties.

D. Harvey thanked Durham Region staff for their response to the Province and Council for their anticipated support of the response and urged committee members to tell the Province that Durham Region opposes the removal of land from the Greenbelt.

5. Presentations

5.1 Ian McVey, Manager of Sustainability, and Jacquie Hoornweg, Executive Director of the Brilliant Energy Institute at Ontario Tech University, re: Evolution of the Durham Region Roundtable on Climate Change (DRRCC) and Durham Environmental Advisory Committee (DEAC) (2022-COW-28)

Ian McVey, Manager of Sustainability and Jacquie Hoornweg, Executive Director of the Brilliant Energy Institute at Ontario Tech University, delivered a presentation regarding Report #2022-COW-28: Evolution of the Durham Region Roundtable on Climate Change (DRRCC) and Durham Environmental Advisory Committee (DEAC).

Highlights of the presentation included:

- Presentation Outline
- Context for proposed changes to the Durham Region Roundtable on Climate Change (DRRCC)

- Globally, the Race to Net Zero is on
- Local Governments are critical actors in the global response to climate change
- Durham's Low Carbon Pathway
- Examples of the Energy Transition in Action in Durham Region
- Carbon Emissions in Durham Region
- Evolution of the DRRCC – rationale for change
- Collaborative Governance to support ongoing implementation of Durham's Low Carbon Pathway
- Collaborative Governance to Effect Change
- Proposed DRRCC Collaborative Governance Model
- DRRCC Leadership Committee
- DRRCC Annual Report and Forum
- Inter-organizational Working Groups
- DRRCC Implementation Management Committee
- Annual DRRCC Implementation and Reporting Cycle
- Next Steps

I. McVey and J. Hoornweg responded to questions with regards to reaching the net zero target; how the annual report on carbon emissions is broken down; membership composition of the Durham Environment and Climate Advisory Committee; communication strategies with local municipalities; determining the greenhouse gas inventory at the municipal level; assisting with climate change in Durham Region; incentives available to residents to reduce footprint; limiting emissions in new facilities; industries within Durham Region that are beginning to reduce carbon footprint or environmental impact; financial implications; getting electric vehicles to users; inter-regional transportation services available; and reaching greenhouse gas targets and promoting transparency.

5.2 Jake Schabas, Head Sponsor, GO Expansion, and Rajesh Khetarpal, Vice President, Community Engagement, on behalf of Metrolinx, re: Update on the Approval of the Lakeshore East GO Extension to Bowmanville (2022-COW-30)

Jake Schabas, Head Sponsor, GO Expansion, and Rajesh Khetarpal, Vice President, Community Engagement, on behalf of Metrolinx, delivered a presentation regarding an Update on the Approval of the Lakeshore East GO Extension to Bowmanville (2022-COW-30).

Highlights of the presentation included:

- Executive Summary
- Program Opportunity
- Background
- Bowmanville Alignment
- Additional Information & Next Steps

J. Schabas and R. Khetarpal responded to questions with regards to returning to an express model for the GO train; opening date for new service stations; location of the new service stations; current progress for the extension; land developers for service stations; parking spaces or parking garages at service stations; GO trains transitioning over to Canadian Pacific Railway in Oshawa; existing GO train users transition to new service stations; and public consultation events.

The Committee recessed at 11:52 AM and reconvened at 1:00 PM.

Following the recess, the Clerk conducted a roll call, and all members of Committee were present with the exceptions of Councillors Collier, Cook and Nicholson.

- 5.3 Elaine Baxter-Trahair, Chief Administrative Officer, Nancy Taylor, Commissioner of Finance, and Brian Bridgeman, Commissioner of Planning & Economic Development, re: Implications of Bill 23 on the Region of Durham (2022-COW-33) and Durham Region's Response to the Provincial Consultation on Proposed Amendments to the Greenbelt Plan (2022-COW-31)

Elaine Baxter-Trahair, Chief Administrative Officer, Nancy Taylor, Commissioner of Finance, and Brian Bridgeman, Commissioner of Planning & Economic Development, delivered a presentation regarding the Implications of Bill 23 on the Region of Durham (2022-COW-33) and Durham Region's Response to the Provincial Consultation on Proposed Amendments to the Greenbelt Plan (2022-COW-31).

Highlights of the presentation included:

- Agenda
- Regional Supports that Enable Housing
- Draft Regional Plan for Growth
- Durham is Supportive for Housing Growth
- Overview of Bill 23
- Timeline of Royal Assent of Bill 23
- Planning Impacts of Bill 23
- Comparison of Actual and Growth Management Study Housing Forecast to Municipal Housing Targets (Bill 23) + expected northern growth
- Related Greenbelt Legislation
- Financial Impacts of Bill 23
- Additional Impacts of Bill 23
 - York Durham Sewage System
- Summary
- Next Steps

Staff responded to questions with regards to the impacts of development charges; infrastructure planning processes; potential funding requests available; number of

homes proposed to be built by Bill 23; progress on approvals and implementation of Bill 23; service plans for development site areas; and potential lost revenue for Durham Region due to the impacts of Bill 23.

Moved by Councillor Foster, Seconded by Councillor Chapman,
(62) That the order of the agenda be altered to consider Item 7.5, Report #2022-COW-33: Implications of Bill 23 on the Region of Durham, at this time.

CARRIED

7. Reports

7.5 Implications of Bill 23 on the Region of Durham (2022-COW-33)

Report #2022-COW-33 from E. Baxter-Trahair, Chief Administrative Officer, was received.

Moved by Councillor Foster, Seconded by Councillor Wotten,

(63) That we recommend to Council:

- A) That Council endorse staff-level feedback and recommendations on Bill 23 as provided in Report #2022-INFO-93 of the Chief Administrative Officer;
- B) That the Province of Ontario be requested to pass further legislation to revise Bill 23, the More Homes Built Faster Act, 2022 in light of the unintended property tax implications that it will impose on existing and future property taxpayers, and due to the community planning impacts that will affect our communities;
- C) That the Province of Ontario be requested to engage with all affected municipalities through meaningful dialogue in the spirit of collaboration, to achieve our shared goal of achieving significant increases in housing supply while directly investing in measures to improve housing affordability; and
- D) That staff be directed to work with local area municipalities on a communications and public education campaign that details the impacts of Bill 23 on residents in the Region of Durham, with information regarding all property tax increases stemming from Bill 23 being included in the upcoming 2023 and future Regional property tax bills.

CARRIED LATER IN THE MEETING

Staff responded to additional questions with regards to reserve funds; ways to protect remaining greenbelt areas; multi-level government funding; number of homes each municipality currently has ready to distribute; how Bill 23 impacts Envision Durham; and area municipal development charges and other fees for Durham Region compared to other regions.

Moved by Councillor Ashe, Seconded by Councillor Barton,
(64) That the question be now put.

MOTION DEFEATED ON THE FOLLOWING
RECORDED VOTE
(A 2/3rds VOTE WAS NOT ATTAINED):

<u>Yes</u>	<u>No</u>
Councillor Ashe	Councillor Anderson
Councillor Barton	Councillor Crawford
Councillor Brenner	Councillor Dies
Councillor Carter	Councillor Foster
Councillor Chapman	Councillor Leahy
Councillor Garrod	Councillor Marimpietri
Councillor Kerr	Councillor Neal
Councillor Lee	Councillor Roy
Councillor McDougall	Councillor Schummer
Councillor Mulcahy	Councillor Woo
Councillor Shahid	Councillor Yamada
Councillor Wotten	
Regional Chair Henry	

Members Absent: Councillor Collier
Councillor Cook
Councillor Jubb
Councillor Nicholson
Councillor Pickles

Declarations of Interest: None

Staff responded to additional questions with regards to a potential public forum to advise residents of the impacts of Bill 23; potential effects on the Asset Management Plan; and the financial reporting requirements to the Province.

The main motion (63) of Councillors Foster and Wotten was then put to a vote and CARRIED.

6. Correspondence

There were on items of correspondence.

7. Reports

7.1 Evolution of the Durham Region Roundtable on Climate Change (DRRCC) and Durham Environmental Advisory Committee (DEAC) (2022-COW-28)

Report #2022-COW-28 from E. Baxter-Trahair, Chief Administrative Officer, was received.

Moved by Councillor Foster, Seconded by Councillor Brenner,

- (64) That we recommend to Council:
- A) That Regional Council endorse the concept of transitioning the DRRCC from its current role as an advisory committee to Regional Council to a future role beginning in Q1 2023 as an independent multi-stakeholder entity based within Ontario Tech University, as described within Report #2022-COW-28 of the Chief Administrative Officer;
 - B) That staff be directed to execute a collaboration agreement with Ontario Tech University (included as Attachment #1 to Report #2022-COW-28) governing the mandate, deliverables and resourcing of the independent entity as well as roles and responsibilities of participating organizations;
 - C) That the DRRCC be dissolved as an advisory committee to Regional Council effective upon approval of the recommendations in Report #2022-COW-28;
 - D) That the DRRCC's current role as an advisory committee to Regional Council on climate change matters be subsumed within a revised name and mandate of the Durham Environmental Advisory Committee (DEAC), as reflected in the revised committee Terms of Reference included as attachment #2 to Report #2022-COW-28, and that the revised Durham Environmental and Climate Advisory Committee (DECAC) Terms of Reference be approved; and
 - E) That all applications received for the DRRCC and DEAC as part of the current recruitment process for the next term of Council (2023-2026) be considered for appointments to the Durham Environmental and Climate Advisory Committee (DECAC).

CARRIED

7.2 Update on the Approval of the Lakeshore East GO Extension to Bowmanville (2022-COW-30)

Report #2022-COW-30 from B. Bridgeman, Commissioner of Planning and Economic Development, was received.

Moved by Councillor Carter, Seconded by Councillor Anderson,

(65) That we recommend to Council:

That Report #2022-COW-30 of the Commissioner of Planning and Economic Development be received for information.

CARRIED

7.3 Durham Region's Response to the Provincial Consultation on Proposed Amendments to the Greenbelt Plan, ERO Postings #019-6216 and #-019-6238, File D12-01 (2022-COW-31)

Report #2022-COW-31 from E. Baxter-Trahair, Chief Administrative Officer, was received.

Moved by Councillor Wotten, Seconded by Councillor Shahid,
(66) That we recommend to Council:

- A) That the letter contained in Attachment #2 to Report #2022-COW-31 of the Chief Administrative Officer be endorsed as the Region's formal comments on the proposed amendments to the Greenbelt Plan, ERO postings #019-6216 and #019-6238; and
- B) That a copy of Report #2022-COW-31 be sent to the Minister of Municipal Affairs and Housing, the area municipalities and the MPPs in Durham.

CARRIED AS AMENDED
(See Following Motions)

Moved by Councillor Dies, Seconded by Councillor Mulcahy,
(67) That the main motion (66) of Councillors Wotten and Shahid be amended by adding a new Part C) as follows:

- C) That Council ask that the province return environmental and Greenbelt protections to the Duffins Rouge Agriculture Preserve.

CARRIED

Moved by Councillor Foster, Seconded by Councillor Woo,
(68) That the main motion (66) of Councillors Wotten and Shahid be amended by adding a new Part D) as follows:

- D) That Council ask that the province return environmental and Greenbelt protections to all of the areas being removed.

CARRIED

The main motion (66) of Councillors Wotten and Shahid was then put to a vote and CARRIED AS AMENDED ON THE FOLLOWING RECORDED VOTE:

<u>Yes</u>	<u>No</u>
Councillor Anderson	Councillor Pickles
Councillor Ashe	
Councillor Barton	
Councillor Brenner	
Councillor Carter	
Councillor Chapman	
Councillor Crawford	
Councillor Dies	
Councillor Foster	
Councillor Garrod	
Councillor Kerr	
Councillor Lee	

Councillor Marimpietri
Councillor Mulcahy
Councillor Neal
Councillor Roy
Councillor Schummer
Councillor Shahid
Councillor Woo
Councillor Wotten
Councillor Yamada
Regional Chair Henry

Members Absent: Councillor Collier
Councillor Cook
Councillor Jubb
Councillor Leahy
Councillor McDougall
Councillor Nicholson

Declarations of Interest: None

7.4 Time-Limited Construction Funding Subsidy Supplement – Update on the Proposed Long-Term Care Home in the City of Pickering (2022-COW-32)

Report #2022-COW-32 from N. Taylor, Commissioner of Finance, J. Presta, Commissioner of Works, and S. Danos-Papaconstantinou, Commissioner of Social Services, was received.

Moved by Councillor Chapman, Seconded by Councillor Brenner,
(69) That we recommend to Council:

- A) That a Statement of Readiness to proceed with construction under the Long-Term Care Home Capital Development Funding Policy, 2022 be executed for additional capital funding from the Ministry of Long-Term Care to build an expedited 200-bed long-term care home in Seaton, City of Pickering;
- B) That the updated overall capital cost estimate for the new long-term care home in North Pickering of \$126,025,000 be approved, with a financing plan to be provided as part of the 2023 Business Plans and Budget;
- C) That the budget of \$9,900,000 be approved for the retention of architectural design and contract administration services, with financing to be provided at the discretion of the Commissioner of Finance; and
- D) That the Commissioner of Finance and Chief Administrative Officer be authorized to execute any contracts and waive any Regional policy requirements to facilitate an expedited construction approach, with actions summarised at significant milestones to Council.

CARRIED

7.5 Implications of Bill 23 on the Region of Durham (2022-COW-33)

This item was considered earlier in the meeting. Refer to page 6 and 7 of these minutes.

8. Confidential Matters

8.1 Confidential Report of the Commissioners of Social Services, Planning and Economic Development and Finance – Closed Matter with respect to information explicitly supplied in confidence to the municipality or local board by Canada, a province or territory or a Crown agency of any of them, regarding an Employment Services Transformation Service System Manager Update (2022-COW-29)

Confidential Report #2022-COW-29 from S. Danos-Papaconstantinou, Commissioner of Social Services, B. Bridgeman, Commissioner of Planning and Economic Development, and N. Taylor, Commissioner of Finance, was received.

Moved by Councillor Chapman, Seconded by Councillor Anderson,
(70) That we recommend to Council:

That the recommendations contained in Confidential Report #2022-COW-29 of the Commissioners of Social Services, Planning and Economic Development, and Finance be adopted.

CARRIED

9. Other Business

9.1 Warming Stations for Unsheltered Residents

Councillor Carter inquired about warming stations and programs being available for unsheltered residents with the colder climate forthcoming. Councillor Carter requested that staff reach out to Sunnycrest Nursing Home for shelter assistance on a short-term basis.

10. Adjournment

Moved by Councillor Chapman, Seconded by Councillor Shahid,
(71) That the meeting be adjourned.

CARRIED

The meeting adjourned at 3:20 PM

Respectfully submitted,

John Henry, Regional Chair

Committee Clerk